..... (Original Signature of Member)

113TH CONGRESS 1ST SESSION



To amend the Balanced Budget and Emergency Deficit Control Act of 1985 to repeal and replace the fiscal year 2013 sequestration.

IN THE HOUSE OF REPRESENTATIVES

Mr. VAN HOLLEN introduced the following bill; which was referred to the Committee on _____

A BILL

- To amend the Balanced Budget and Emergency Deficit Control Act of 1985 to repeal and replace the fiscal year 2013 sequestration.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Stop the Sequester
- 5 Job Loss Now Act".

6 SEC. 2. TABLE OF CONTENTS.

Sec. 1. Short title.Sec. 2. Table of contents.

TITLE I—BUDGET PROCESS AMENDMENTS TO REPLACE FISCAL YEAR 2013 SEQUESTRATION

- Sec. 101. Repeal and replace the 2013 sequester.
- Sec. 102. Protecting veterans programs from sequester.

TITLE II—AGRICULTURAL SAVINGS

Sec. 201. One-year extension of agricultural commodity programs, except direct payment programs.

TITLE III—OIL AND GAS SUBSIDIES

- Sec. 301. Limitation on section 199 deduction attributable to oil, natural gas, or primary products thereof.
- Sec. 302. Prohibition on using last-in, first-out accounting for major integrated oil companies.
- Sec. 303. Modifications of foreign tax credit rules applicable to major integrated oil companies which are dual capacity taxpayers.

TITLE IV—THE BUFFETT RULE

Sec. 401. Fair share tax on high-income taxpayers.

TITLE V—SENSE OF THE HOUSE

Sec. 501. Sense of the House on the need for a fair, balanced and bipartisan approach to long-term deficit reduction.

1TITLEI—BUDGETPROCESS2AMENDMENTSTOREPLACE3FISCALYEAR2013SEQUES-4TRATION

5 SEC. 101. REPEAL THE 2013 SEQUESTER AND DELAY THE

6 2014 SEQUESTER.

7 (a) CALCULATION OF TOTAL DEFICIT REDUCTION
8 AND ALLOCATION TO FUNCTIONS.—(1) Subparagraph
9 (E) of section 251A(3) is amended to read as follows:

10 "(E) For fiscal year 2014, reducing the amount
11 calculated under subparagraphs (A) through (D) by
12 \$27,500,000,000.".

(2) Paragraph (4) of section 251A of the Balanced 1 2 Budget and Emergency Deficit Control Act of 1985 (2) U.S.C. 901a) is amended by striking "On March 1, 2013, 3 4 for fiscal year 2013, and in its sequestration preview report for fiscal years 2014 through 2021" and inserting 5 6 "On January 2, 2014, for fiscal year 2014, and in its sequestration preview report for fiscal years 2015 through 7 8 2021".

9 (b) DEFENSE AND NONDEFENSE FUNCTION REDUC-10 TIONS.—Paragraphs (5) and (6) of section 251A of the 11 Balanced Budget and Emergency Deficit Control Act of 12 1985 are amended by striking "2013" and inserting 13 "2014" each place it appears.

(c) IMPLEMENTING DISCRETIONARY REDUCTIONS.—
(1) Section 251A(7)(A) of the Balanced Budget and
Emergency Deficit Control Act of 1985 is amended by
striking "2013.—On January 2, 2013, for fiscal year
2013" and inserting "2014.—On January 2, 2014, for fiscal year 2014".

20 (2) Section 251A(7)(B) of such Act is amended by
21 striking "2014" and inserting "2015" each place it ap22 pears.

(d) SAVINGS.—The savings set forth by the enactment of title II shall achieve the savings that would otherwise have occurred as a result of the sequestration under

1 section 251A of the Balanced Budget and Emergency Def-

2 icit Control Act of 1985.

3 SEC. 102. PROTECTING VETERANS PROGRAMS FROM SE4 QUESTER.

5 Section 256(e)(2)(E) of the Balanced Budget and
6 Emergency Deficit Control Act of 1985 is repealed.

7 TITLE II—AGRICULTURAL 8 SAVINGS

9 SEC. 201. ONE-YEAR EXTENSION OF AGRICULTURAL COM-

10MODITY PROGRAMS, EXCEPT DIRECT PAY-11MENT PROGRAMS.

12 (a) EXTENSION.—Except as provided in subsection (b) and notwithstanding any other provision of law, the 13 authorities provided by each provision of title I of the 14 15 Food, Conservation, and Energy Act of 2008 (Public Law 110–246; 122 Stat. 1651) and each amendment made by 16 that title (and for mandatory programs at such funding 17 levels), as in effect on September 30, 2013, shall continue, 18 19 and the Secretary of Agriculture shall carry out the authorities, until September 30, 2014. 20

21 (b) TERMINATION OF DIRECT PAYMENT PRO-22 GRAMS.—

(1) COVERED COMMODITIES.—The extension
provided by subsection (a) shall not apply with respect to the direct payment program under section

1	1103 of the Food, Conservation, and Energy Act of
2	2008 (7 U.S.C. 8713).
3	(2) PEANUTS.—The extension provided by sub-
4	section (a) shall not apply with respect to the direct
5	payment program under section 1303 of the Food,
6	Conservation, and Energy Act of 2008 (7 U.S.C.
7	7953).
8	(c) EFFECTIVE DATE.—This section shall take effect
9	on the earlier of—
10	(1) the date of the enactment of this Act; and
11	(2) September 30, 2013.
12	TITLE III—OIL AND GAS
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13	SUBSIDIES
13 14	SUBSIDIES SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB-
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	SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB-
14 15	SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY
14 15 16 17	SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF.
14 15 16 17	SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF. (a) DENIAL OF DEDUCTION.—Paragraph (4) of sec-
14 15 16 17 18	 SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF. (a) DENIAL OF DEDUCTION.—Paragraph (4) of sec- tion 199(c) of the Internal Revenue Code of 1986 is
14 15 16 17 18 19	 SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF. (a) DENIAL OF DEDUCTION.—Paragraph (4) of sec- tion 199(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subpara-
14 15 16 17 18 19 20	SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF. (a) DENIAL OF DEDUCTION.—Paragraph (4) of sec- tion 199(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subpara- graph:
 14 15 16 17 18 19 20 21 	SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF. (a) DENIAL OF DEDUCTION.—Paragraph (4) of sec- tion 199(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subpara- graph: "(E) SPECIAL RULE FOR CERTAIN OIL
 14 15 16 17 18 19 20 21 22 	SEC. 301. LIMITATION ON SECTION 199 DEDUCTION ATTRIB- UTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF. (a) DENIAL OF DEDUCTION.—Paragraph (4) of sec- tion 199(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subpara- graph: "(E) SPECIAL RULE FOR CERTAIN OIL AND GAS INCOME.—In the case of any taxpayer

ceipts' shall not include gross receipts from the
 production, transportation, or distribution of
 oil, natural gas, or any primary product (within
 the meaning of subsection (d)(9)) thereof.".

5 (b) EFFECTIVE DATE.—The amendment made by
6 this section shall apply to taxable years ending after De7 cember 31, 2013.

8 SEC. 302. PROHIBITION ON USING LAST-IN, FIRST-OUT AC-9 COUNTING FOR MAJOR INTEGRATED OIL 10 COMPANIES.

(a) IN GENERAL.—Section 472 of the Internal Revenue Code of 1986 is amended by adding at the end the
following new subsection:

14 "(h) MAJOR INTEGRATED OIL COMPANIES.-Not-15 withstanding any other provision of this section, a major integrated oil company defined in section 16 (as 17 167(h)(5)(B)) may not use the method provided in subsection (b) in inventorying of any goods.". 18

19 (b) Effective Date and Special Rule.—

20 (1) IN GENERAL.—The amendment made by
21 subsection (a) shall apply to taxable years ending
22 after December 31, 2013.

(2) CHANGE IN METHOD OF ACCOUNTING.—In
the case of any taxpayer required by the amendment
made by this section to change its method of ac-

1	counting for its first taxable year ending after De-
2	cember 31, 2013—
3	(A) such change shall be treated as initi-
4	ated by the taxpayer,
5	(B) such change shall be treated as made
6	with the consent of the Secretary of the Treas-
7	ury, and
8	(C) the net amount of the adjustments re-
9	quired to be taken into account by the taxpayer
10	under section 481 of the Internal Revenue Code
11	of 1986 shall be taken into account ratably over
12	a period (not greater than 8 taxable years) be-
13	ginning with such first taxable year.
13 14	ginning with such first taxable year. SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES
14	SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES
14 15	SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL
14 15 16	SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY
14 15 16 17	SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS.
14 15 16 17 18	SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS. (a) IN GENERAL.—Section 901 of the Internal Rev-
14 15 16 17 18 19	 SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS. (a) IN GENERAL.—Section 901 of the Internal Rev- enue Code of 1986 is amended by redesignating subsection
 14 15 16 17 18 19 20 	 SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS. (a) IN GENERAL.—Section 901 of the Internal Rev- enue Code of 1986 is amended by redesignating subsection (n) as subsection (o) and by inserting after subsection (m)
 14 15 16 17 18 19 20 21 	 SEC. 303. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS. (a) IN GENERAL.—Section 901 of the Internal Revenue Code of 1986 is amended by redesignating subsection (n) as subsection (o) and by inserting after subsection (m) the following new subsection:

1	"(1) GENERAL RULE.—Notwithstanding any
2	other provision of this chapter, any amount paid or
3	accrued by a dual capacity taxpayer which is a
4	major integrated oil company (as defined in section
5	167(h)(5)(B)) to a foreign country or possession of
6	the United States for any period shall not be consid-
7	ered a tax—
8	"(A) if, for such period, the foreign coun-
9	try or possession does not impose a generally
10	applicable income tax, or
11	"(B) to the extent such amount exceeds
12	the amount (determined in accordance with reg-
13	ulations) which—
14	"(i) is paid by such dual capacity tax-
15	payer pursuant to the generally applicable
16	income tax imposed by the country or pos-
17	session, or
18	"(ii) would be paid if the generally ap-
19	plicable income tax imposed by the country
20	or possession were applicable to such dual
21	capacity taxpayer.
22	Nothing in this paragraph shall be construed to
23	imply the proper treatment of any such amount
24	not in excess of the amount determined under
25	subparagraph (B).

1	"(2) DUAL CAPACITY TAXPAYER.—For pur-
2	poses of this subsection, the term 'dual capacity tax-
3	payer' means, with respect to any foreign country or
4	possession of the United States, a person who—
5	"(A) is subject to a levy of such country or
6	possession, and
7	"(B) receives (or will receive) directly or
8	indirectly a specific economic benefit (as deter-
9	mined in accordance with regulations) from
10	such country or possession.
11	"(3) GENERALLY APPLICABLE INCOME TAX.—
12	For purposes of this subsection—
13	"(A) IN GENERAL.—The term 'generally
14	applicable income tax' means an income tax (or
15	a series of income taxes) which is generally im-
16	posed under the laws of a foreign country or
17	possession on income derived from the conduct
18	of a trade or business within such country or
19	possession.
20	"(B) EXCEPTIONS.—Such term shall not
21	include a tax unless it has substantial applica-
22	tion, by its terms and in practice, to—
23	"(i) persons who are not dual capacity
24	taxpayers, and

1	"(ii) persons who are citizens or resi-
2	dents of the foreign country or posses-
3	sion.".
4	(b) Effective Date.—
5	(1) IN GENERAL.—The amendments made by
6	this section shall apply to taxes paid or accrued in
7	taxable years beginning after the date of the enact-
8	ment of this Act.
9	(2) CONTRARY TREATY OBLIGATIONS
10	UPHELD.—The amendments made by this section
11	shall not apply to the extent contrary to any treaty
12	obligation of the United States.
13	TITLE IV—THE BUFFETT RULE
14	SEC. 401. FAIR SHARE TAX ON HIGH-INCOME TAXPAYERS.
15	(a) IN GENERAL.—Subchapter A of chapter 1 of the
16	Internal Revenue Code of 1986 is amended by adding at
17	the end the following new part:
18	"PART VII—FAIR SHARE TAX ON HIGH-INCOME
19	TAXPAYERS
20	"SEC. 59B. FAIR SHARE TAX.
21	"(a) GENERAL RULE.—
22	"(1) Phase-in of tax.—In the case of any
23	high-income taxpayer, there is hereby imposed for a
24	taxable year (in addition to any other tax imposed
25	by this subtitle) a tax equal to the product of—

1	"(A) the amount determined under para-
2	graph (2) , and
3	"(B) a fraction (not to exceed 1)—
4	"(i) the numerator of which is the ex-
5	cess of—
6	"(I) the taxpayer's adjusted
7	gross income, over
8	"(II) the dollar amount in effect
9	under subsection (c)(1), and
10	"(ii) the denominator of which is the
11	dollar amount in effect under subsection
12	(c)(1).
13	"(2) Amount of tax.—The amount of tax de-
14	termined under this paragraph is an amount equal
15	to the excess (if any) of—
16	"(A) the tentative fair share tax for the
17	taxable year, over
18	"(B) the excess of—
19	"(i) the sum of—
20	"(I) the regular tax liability (as
21	defined in section 26(b)) for the tax-
22	able year,
23	"(II) the tax imposed by section
24	55 for the taxable year, plus

1	"(III) the payroll tax for the tax-
2	able year, over
3	"(ii) the credits allowable under part
4	IV of subchapter A (other than sections
5	27(a), 31, and 34).
6	"(b) Tentative Fair Share Tax.—For purposes
7	of this section—
8	"(1) IN GENERAL.—The tentative fair share tax
9	for the taxable year is 30 percent of the excess of—
10	"(A) the adjusted gross income of the tax-
11	payer, over
12	"(B) the modified charitable contribution
13	deduction for the taxable year.
14	"(2) Modified charitable contribution
15	DEDUCTION.—For purposes of paragraph (1)—
16	"(A) IN GENERAL.—The modified chari-
17	table contribution deduction for any taxable
18	year is an amount equal to the amount which
19	bears the same ratio to the deduction allowable
20	under section 170 (section $642(c)$ in the case of
21	a trust or estate) for such taxable year as—
22	"(i) the amount of itemized deduc-
23	tions allowable under the regular tax (as
24	defined in section 55) for such taxable

1	year, determined after the application of
2	section 68, bears to
3	"(ii) such amount, determined before
4	the application of section 68.
5	"(B) TAXPAYER MUST ITEMIZE.—In the
6	case of any individual who does not elect to
7	itemize deductions for the taxable year, the
8	modified charitable contribution deduction shall
9	be zero.
10	"(c) High-income Taxpayer.—For purposes of this
11	section—
12	"(1) IN GENERAL.—The term 'high-income tax-
13	payer' means, with respect to any taxable year, any
14	taxpayer (other than a corporation) with an adjusted
15	gross income for such taxable year in excess of
16	1,000,000 (50 percent of such amount in the case
17	of a married individual who files a separate return).
18	"(2) INFLATION ADJUSTMENT.—
19	"(A) IN GENERAL.—In the case of a tax-
20	able year beginning after 2014, the \$1,000,000
21	amount under paragraph (1) shall be increased
~~	
22	by an amount equal to—
22 23	by an amount equal to— "(i) such dollar amount, multiplied by

1	endar year in which the taxable year be-
2	gins, determined by substituting 'calendar
3	year 2013' for 'calendar year 1992' in sub-
4	paragraph (B) thereof.
5	"(B) ROUNDING.—If any amount as ad-
6	justed under subparagraph (A) is not a multiple
7	of \$10,000, such amount shall be rounded to
8	the next lowest multiple of \$10,000.
9	"(d) PAYROLL TAX.—For purposes of this section,
10	the payroll tax for any taxable year is an amount equal
11	to the excess of—
12	((1) the taxes imposed on the taxpayer under
13	sections 1401, 1411, 3101, 3201, and 3211(a) (to
14	the extent such taxes are attributable to the rate of
15	tax in effect under section 3101) with respect to
16	such taxable year or wages or compensation received
17	during the taxable year, over
18	((2)) the deduction allowable under section
19	164(f) for such taxable year.
20	"(e) Special Rule for Estates and Trusts.—
21	For purposes of this section, in the case of an estate or
22	trust, adjusted gross income shall be computed in the
23	manner described in section 67(e).
24	"(f) Not Treated as Tax Imposed by This Chap-
25	TER FOR CERTAIN PURPOSES.—The tax imposed under

1 this section shall not be treated as tax imposed by this
2 chapter for purposes of determining the amount of any
3 credit under this chapter (other than the credit allowed
4 under section 27(a)) or for purposes of section 55.".

- 5 (b) CONFORMING AMENDMENT.—Section 26(b)(2) of
 6 such Code is amended by redesignating subparagraphs (C)
 7 through (X) as subparagraphs (D) through (Y), respec8 tively, and by inserting after subparagraph (B) the fol9 lowing new subparagraph:
- 10 "(C) section 59B (relating to fair share
 11 tax),".

12 (c) CLERICAL AMENDMENT.—The table of parts for
13 subchapter A of chapter 1 of such Code is amended by
14 adding at the end the following new item:

"Part VII—Fair Share Tax on High-Income Taxpayers".

(d) EFFECTIVE DATE.—The amendments made by
this section shall apply to taxable years beginning after
December 31, 2013.

18 TITLE V—SENSE OF THE HOUSE

19 SEC. 501. SENSE OF THE HOUSE ON THE NEED FOR A FAIR,

20 BALANCED AND BIPARTISAN APPROACH TO

- 21 LONG-TERM DEFICIT REDUCTION.
- 22 (a) The House finds that—

(1) every bipartisan commission has recommended – and the majority of Americans agree –
that we should take a balanced, bipartisan approach

to reducing the deficit that addresses both revenue
 and spending; and

3 (2) sequestration is a meat-ax approach to def4 icit reduction that imposes deep and mindless cuts,
5 regardless of their impact on vital services and in6 vestments.

7 (b) It is the sense of the House that the Congress 8 should replace the entire 10-year sequester established by 9 the Budget Control Act of 2011 with a balanced approach that would increase revenues without increasing the tax 10 burden on middle-income Americans, and decrease long-11 term spending while maintaining the Medicare guarantee, 12 13 protecting Social Security and a strong social safety net, 14 and making strategic investments in education, science, 15 research, and critical infrastructure necessary to compete 16 in the global economy.