(Original Signature of Member)

118TH CONGRESS 1ST SESSION

H.R.

To protect our democracy by preventing abuses of Presidential power, restoring checks and balances and accountability and transparency in government, and defending elections against foreign interference, and for other purposes protect our democracy by preventing abuses of Presidential power, restoring checks and balances and accountability and transparency in government, and defending elections against foreign interference, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr.	Schiff	introduced	the	following	bill;	which	was	referred	to	the	Comm	ittee
		on										

A BILL

To protect our democracy by preventing abuses of Presidential power, restoring checks and balances and accountability and transparency in government, and defending elections against foreign interference, and for other purposes.protect our democracy by preventing abuses of Presidential power, restoring checks and balances and accountability and transparency in government, and defending elections against foreign interference, and for other purposes.

	-
1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Protecting Our Democ-
5	racy Act".
6	SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF
7	CONTENTS.
8	(a) Divisions.—This Act is organized into divisions
9	as follows:
10	(1) Division A—Preventing Abuses of Presi-
11	dential Power.
12	(2) Division B—Restoring Checks and Bal-
13	ances, Accountability, and Transparency.
14	(3) Division C—Miscellaneous.
15	(4) Division D—Severability.
16	(b) Table of Contents.—The table of contents of
17	this Act is as follows:
	Sec. 1. Short title. Sec. 2. Organization of Act into divisions; table of contents.
	DIVISION A—PREVENTING ABUSES OF PRESIDENTIAL POWER
	TITLE I—ABUSE OF THE PARDON POWER PREVENTION
	 Sec. 101. Short title. Sec. 102. Congressional oversight relating to certain pardons. Sec. 103. Bribery in connection with pardons and commutations. Sec. 104. Prohibition on presidential self-pardon.
	TITLE II—ENSURING NO PRESIDENT IS ABOVE THE LAW
	Sec. 201. Short title. Sec. 202. Tolling of statute of limitations. Sec. 203. Contracts by the President, the Vice President, or a cabinet member. Sec. 204. Forfairum of honefits for former Presidents convicted of a follow.

Sec. 204. Forfeiture of benefits for former Presidents convicted of a felony.

TITLE III—ENFORCEMENT OF THE FOREIGN AND DOMESTIC EMOLUMENTS CLAUSES OF THE CONSTITUTION

- Sec. 301. Short title.
- Sec. 302. Definitions.
- Sec. 303. Prohibition on acceptance of foreign and domestic emoluments.
- Sec. 304. Civil actions by Congress concerning foreign emoluments.
- Sec. 305. Disclosures concerning foreign and domestic emoluments.
- Sec. 306. Enforcement authority of the Director of the Office of Government Ethics.
- Sec. 307. Jurisdiction of the Office of Special Counsel.
- Sec. 308. Rulemaking for ethics requirements for legal expense funds.
- Sec. 309. Limitations and disclosure of certain donations to, and disbursements by, inaugural committees.

DIVISION B—RESTORING CHECKS AND BALANCES, ACCOUNTABILITY, AND TRANSPARENCY

TITLE IV—ENFORCEMENT OF CONGRESSIONAL SUBPOENAS

- Sec. 401. Short title.
- Sec. 402. Findings.
- Sec. 403. Enforcement of congressional subpoenas.
- Sec. 404. Compliance with congressional subpoenas.
- Sec. 405. Rule of construction.
- Sec. 406. Enforcement of requests for information from certain committees of Congress.

TITLE V—REASSERTING CONGRESSIONAL POWER OF THE PURSE

Sec. 500. Short title.

Subtitle A—Strengthening Congressional Control and Review To Prevent Impoundment

- Sec. 501. Strengthening congressional control.
- Sec. 502. Strengthening congressional review.
- Sec. 503. Updated authorities for and reporting by the Comptroller General.
- Sec. 504. Advance congressional notification and litigation.
- Sec. 505. Penalties for failure to comply with the Impoundment Control Act of 1974.

Subtitle B—Strengthening Transparency and Reporting

PART 1—FUNDS MANAGEMENT AND REPORTING TO THE CONGRESS

- Sec. 511. Expired balance reporting in the President's budget.
- Sec. 512. Cancelled balance reporting in the President's budget.
- Sec. 513. Lapse in appropriations—reporting in the President's budget.
- Sec. 514. Transfer and other repurposing authority reporting in the President's budget.
- Sec. 515. Authorizing cancellations in indefinite accounts by appropriation.

PART 2—EMPOWERING CONGRESSIONAL REVIEW THROUGH NONPARTISAN CONGRESSIONAL AGENCIES AND TRANSPARENCY INITIATIVES

Sec. 521. Requirement to respond to requests for information from the Comptroller General for budget and appropriations law decisions.

- Sec. 522. Reporting requirements for Antideficiency Act violations.
- Sec. 523. Department of Justice reporting to Congress for Antideficiency Act violations.
- Sec. 524. Publication of budget or appropriations law opinions of the Department of Justice Office of Legal Counsel.
- Sec. 525. Treatment of requests for information from Members of Congress.
- Subtitle C—Strengthening Congressional Role in and Oversight of Emergency Declarations and Designations
- Sec. 531. Improving checks and balances on the use of the National Emergencies Act.
- Sec. 532. National Emergencies Act declaration spending reporting in the President's budget.
- Sec. 533. Disclosure to Congress of presidential emergency action documents.
- Sec. 534. Congressional designations.

TITLE VI—SECURITY FROM POLITICAL INTERFERENCE IN JUSTICE

- Sec. 601. Short title.
- Sec. 602. Definitions.
- Sec. 603. Communications logs.
- Sec. 604. Rule of construction.

TITLE VII—PROTECTING WHISTLEBLOWERS

Subtitle A—Whistleblower Protection Improvement

- Sec. 701. Short title.
- Sec. 702. Additional whistleblower protections.
- Sec. 703. Enhancement of whistleblower protections.
- Sec. 704. Classifying certain furloughs as adverse personnel actions.
- Sec. 705. Codification of protections for disclosures of censorship related to research, analysis, or technical information.
- Sec. 706. Title 5 technical and conforming amendments.

Subtitle B—Whistleblowers of the Intelligence Community

- Sec. 711. Limitation on sharing of intelligence community whistleblower complaints with persons named in such complaints.
- Sec. 712. Disclosures to Congress.
- Sec. 713. Prohibition against disclosure of whistleblower identity as reprisal against whistleblower disclosure by employees and contractors in intelligence community.

TITLE VIII—ACCOUNTABILITY FOR ACTING OFFICIALS

- Sec. 801. Short title.
- Sec. 802. Clarification of Federal Vacancies Reform Act of 1998.

TITLE IX—STRENGTHENING HATCH ACT ENFORCEMENT AND PENALTIES

Subtitle A—Strengthening Hatch Act Enforcement And Penalties

Sec. 901. Short title.

- Sec. 902. Strengthening Hatch Act enforcement and penalties against political appointees.
- Sec. 903. Including Executive Office of the President under limitation on nepotism in the civil service.
- Sec. 904. Disclosure of Hatch Act investigations for certain political employees.
- Sec. 905. Clarification on candidates visiting Federal property.
- Sec. 906. Applying Hatch Act to President and Vice President while on Federal property.
- Sec. 907. Granting the Office of Special Counsel rulemaking authority.
- Sec. 908. Greater accountability for political appointees.
- Sec. 909. Investigating former political employees.
- Sec. 910. GAO review of reimbursable political events.

Subtitle B—Strengthening Ethics Enforcement And Penalties For Federal Executive Employees

- Sec. 911. Definitions.
- Sec. 912. Ethics pledge.
- Sec. 913. Waivers.
- Sec. 914. Administration.
- Sec. 915. Enforcement.
- Sec. 916. General provisions.

TITLE X—PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY

Sec. 1001. Presidential and Vice Presidential tax transparency.

DIVISION C-MISCELLANEOUS

TITLE XI—REPORTING FOREIGN INTERFERENCE IN ELECTIONS

- Sec. 1101. Federal campaign reporting of foreign contacts.
- Sec. 1102. Federal campaign foreign contact reporting compliance system.
- Sec. 1103. Criminal penalties.
- Sec. 1104. Report to congressional intelligence committees.
- Sec. 1105. Rule of construction.

TITLE XII—ELIMINATING FOREIGN INTERFERENCE IN ELECTIONS

- Sec. 1201. Clarification of application of foreign money ban.
- Sec. 1202. Requiring acknowledgment of foreign money ban by political committees.
- Sec. 1203. Prohibition on contributions and donations by foreign nationals in connections with ballot initiatives and referenda.

TITLE XIII—HONEST ADS

- Sec. 1301. Short title.
- Sec. 1302. Purpose.
- Sec. 1303. Sense of Congress.
- Sec. 1304. Expansion of definition of public communication.
- Sec. 1305. Expansion of definition of electioneering communication.
- Sec. 1306. Application of disclaimer statements to online communications.
- Sec. 1307. Political record requirements for online platforms.

- Sec. 1308. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.
- Sec. 1309. Requiring online platforms to display notices identifying sponsors of political advertisements and to ensure notices continue to be present when advertisements are shared.

TITLE XIV—PREVENTING A PATRONAGE SYSTEM

Sec. 1401. Short title.

Sec. 1402. Limitations on excepting positions from competitive service and transferring positions.

TITLE XV—USE OF FEDERAL PROPERTY; VISITOR RECORDS

Sec. 1501. Prohibition on use of Federal property for political conventions.

Sec. 1502. Improving access to influential visitor access records.

DIVISION D—SEVERABILITY

TITLE XVI—SEVERABILITY

Sec. 1601. Severability.

1 DIVISION A—PREVENTING

- 2 ABUSES OF PRESIDENTIAL
- 3 **POWER**

4 TITLE I—ABUSE OF THE PARDON

5 **POWER PREVENTION**

- 6 SEC. 101. SHORT TITLE.
- 7 This title may be cited as the "Abuse of the Pardon
- 8 Power Prevention Act".
- 9 SEC. 102. CONGRESSIONAL OVERSIGHT RELATING TO CER-
- 10 TAIN PARDONS.
- 11 (a) Submission of Information.—Not later than
- 12 30 days after the date on which the President grants an
- 13 individual a pardon for a covered offense, the Attorney
- 14 General shall submit to the chair and ranking member of
- 15 each appropriate congressional committee—

1	(1) all materials obtained or produced by the
2	prosecution team, including the Attorney General
3	and any United States Attorney, and all materials
4	obtained or prepared by any investigative agency of
5	the Federal Government, relating to the offense for
6	which the individual was pardoned; and
7	(2) all materials obtained or produced by the
8	Department of Justice in relation to the pardon.
9	(b) Treatment of Information.—Rule 6(e) of the
10	Federal Rules of Criminal Procedure may not be con-
11	strued to prohibit the disclosure of information required
12	by subsection (a) of this section.
13	(c) Definitions.—In this section:
14	(1) Appropriate congressional com-
15	MITTEE.—The term "appropriate congressional com-
16	mittee" means—
17	(A) the Committee on the Judiciary of the
18	Senate and the Committee on the Judiciary of
19	the House of Representatives; and
20	(B) if an investigation relates to intel-
21	ligence or counterintelligence matters, the Se-
22	lect Committee on Intelligence of the Senate
23	and the Permanent Select Committee on Intel-
24	ligence of the House of Representatives.

1	(2) COVERED OFFENSE.—The term "covered
2	offense'' means—
3	(A) an offense against the United States
4	that arises from an investigation in which a tar-
5	get or subject is—
6	(i) the President;
7	(ii) a relative of the President;
8	(iii) any individual who is serving or
9	previously served as a political appointee
10	(as defined in section 1216(f)(6) of title 5,
11	United States Code, as added by title IX
12	of this Act) under the President;
13	(iv) any individual who was an em-
14	ployee of an authorized committee (as de-
15	fined in section 301(6) of the Federal
16	Election Campaign Act of 1971 (52 U.S.C.
17	30101(6))) of the President for any elec-
18	tion to the office of President; or
19	(v) in the case of an offense motivated
20	by a direct and significant personal or pe-
21	cuniary interest of any individual described
22	in clause (i), (ii), (iii), or (iv), any person
23	or entity;

1	(B) an offense under section 102 of the
2	Revised Statutes of the United States (2 U.S.C.
3	192); or
4	(C) an offense under section 1001, 1505,
5	1512, or 1621 of title 18, United States Code,
6	if the offense occurred in relation to a congres-
7	sional proceeding or investigation.
8	(3) Pardon.—The term "pardon" includes a
9	commutation of sentence.
10	(4) Relative.—The term "relative", with re-
11	spect to the President, means—
12	(A) a family member (as defined in section
13	1635.3(a) of title 29, Code of Federal Regula-
14	tions, or any successor regulation) of the Presi-
15	dent who is a first-degree relative, second-de-
16	gree relative, or third-degree relative (as those
17	terms are defined in such section 1635.3(a) or
18	any successor regulation) of the President; or
19	(B) a spouse of a family member described
20	in subparagraph (A).
21	SEC. 103. BRIBERY IN CONNECTION WITH PARDONS AND
22	COMMUTATIONS.
23	Section 201 of title 18, United States Code, is
24	amended—
25	(1) in subsection (a)—

1	(A) in paragraph (1), by inserting ", in-
2	cluding the President and the Vice President of
3	the United States," after "or an officer or em-
4	ployee or person"; and
5	(B) in paragraph (3), by inserting before
6	the period at the end the following: ", including
7	any pardon, commutation, or reprieve, or an
8	offer of any such pardon, commutation, or re-
9	prieve"; and
10	(2) in subsection (b)(3), by inserting "(includ-
11	ing, for purposes of this paragraph, any pardon
12	commutation, or reprieve, or an offer of any such
13	pardon, commutation, or reprieve)" after "corruptly
14	gives, offers, or promises anything of value".
15	SEC. 104. PROHIBITION ON PRESIDENTIAL SELF-PARDON.
16	The President's grant of a pardon to himself or her-
17	self is void and of no effect, and shall not deprive the
18	courts of jurisdiction, or operate to confer on the Presi-
19	dent any legal immunity from investigation or prosecution
20	TITLE II—ENSURING NO
21	PRESIDENT IS ABOVE THE LAW
22	SEC. 201. SHORT TITLE.
23	This title may be cited as the "No President is Above
24	the Law Act".

1 SEC. 202. TOLLING OF STATUTE OF LIMITATIONS.

- 2 (a) Offenses Committed by the President or
- 3 Vice President During or Prior to Tenure in Of-
- 4 FICE.—Section 3282 of title 18, United States Code, is
- 5 amended by adding at the end the following:
- 6 "(c) Offenses Committed by the President or
- 7 VICE PRESIDENT DURING OR PRIOR TO TENURE IN OF-
- 8 FICE.—In the case of any person serving as President or
- 9 Vice President of the United States, the duration of that
- 10 person's tenure in office shall not be considered for pur-
- 11 poses of any statute of limitations applicable to any Fed-
- 12 eral criminal offense committed by that person (including
- 13 any offenses committed during any period of time pre-
- 14 ceding such tenure in office).".
- 15 (b) APPLICABILITY.—The amendment made by sub-
- 16 section (a) shall apply to any offense committed before the
- 17 date of enactment of this section, if the statute of limita-
- 18 tions applicable to that offense had not run as of such
- 19 date.
- 20 (c) Rule of Construction.—Nothing in this sec-
- 21 tion may be construed to preclude the indictment or pros-
- 22 ecution of a President or Vice President, during that
- 23 President or Vice President's tenure in office, for viola-
- 24 tions of the criminal laws of the United States.

1	SEC. 203. CONTRACTS BY THE PRESIDENT, THE VICE
2	PRESIDENT, OR A CABINET MEMBER.
3	(a) Amendment.—Section 431 of title 18, United
4	States Code, is amended—
5	(1) in the section heading, by inserting "the
6	President, the Vice President, a Cabinet
7	Member, or a" after "Contracts by"; and
8	(2) in the first undesignated paragraph, by in-
9	serting "the President, the Vice President, in a posi-
10	tion at level I of the Executive Schedule under sec-
11	tion 5312 of title 5," after "Whoever, being".
12	(b) Table of Sections Amendment.—The table of
13	sections for chapter 23 of title 18, United States Code,
14	is amended by striking the item relating to section 431
15	and inserting the following:
	"431. Contracts by the President, the Vice President, a Cabinet Member, or a Member of Congress.".
16	SEC. 204. FORFEITURE OF BENEFITS FOR FORMER PRESI-
17	DENTS CONVICTED OF A FELONY.
18	The first section of the Act entitled "An Act to pro-
19	vide retirement, clerical assistants, and free mailing privi-
20	leges to former Presidents of the United States, and for
21	other purposes", approved August 25, 1958 (commonly
22	known as the "Former Presidents Act of 1958"; 3 U.S.C.
23	102 note), is amended—

1	(1) in subsection (a), by striking "Each former
2	President" and inserting "Subject to subsection (h),
3	each former President'';
4	(2) in subsection (f), by striking paragraph (2)
5	and inserting:
6	"(2) who has not been impeached by the House
7	of Representatives and convicted by the Senate pur-
8	suant to the impeachment; and"; and
9	(3) by adding at the end the following new sub-
10	section:
11	"(h)(1) If a former President is finally convicted of
12	a felony for which every act or omission that is needed
13	to satisfy the elements of the felony is committed during
14	or after the period such former President holds the office
15	of President, or was finally convicted of such a felony
16	while holding such office—
17	"(A) no monetary allowance under subsection
18	(a) may be provided to such former President;
19	"(B) no funds may be obligated or expended
20	under subsection (g) with respect to such former
21	President except to the extent necessary to maintain
22	the security of such former President, as determined
23	by the Director of the Secret Service; and
24	"(C) such former President shall repay any
25	amounts received under subsection (a) during the

1	period beginning on the date on which such former
2	President is initially convicted of the felony and end-
3	ing on the date such former President is finally con-
4	victed of the felony.
5	"(2) The term 'finally convicted' means a convic-
6	tion—
7	"(A) which has not been appealed and is no
8	longer appealable because the time for taking an ap-
9	peal has expired; or
10	"(B) which has been appealed and the appeals
11	process for which is completed.".
12	TITLE III—ENFORCEMENT OF
13	THE FOREIGN AND DOMESTIC
	THE FOREIGN AND DOMESTIC EMOLUMENTS CLAUSES OF
14	
14	EMOLUMENTS CLAUSES OF
141516	EMOLUMENTS CLAUSES OF THE CONSTITUTION
14151617	EMOLUMENTS CLAUSES OF THE CONSTITUTION SEC. 301. SHORT TITLE.
14 15 16 17 18	EMOLUMENTS CLAUSES OF THE CONSTITUTION SEC. 301. SHORT TITLE. This title may be cited as the "Foreign and Domestic
14 15 16 17 18	EMOLUMENTS CLAUSES OF THE CONSTITUTION SEC. 301. SHORT TITLE. This title may be cited as the "Foreign and Domestic Emoluments Enforcement Act".
17	EMOLUMENTS CLAUSES OF THE CONSTITUTION SEC. 301. SHORT TITLE. This title may be cited as the "Foreign and Domestic Emoluments Enforcement Act". SEC. 302. DEFINITIONS.
14 15 16 17 18 19 20	EMOLUMENTS CLAUSES OF THE CONSTITUTION SEC. 301. SHORT TITLE. This title may be cited as the "Foreign and Domestic Emoluments Enforcement Act". SEC. 302. DEFINITIONS. In this title:
14 15 16 17 18 19 20 21	EMOLUMENTS CLAUSES OF THE CONSTITUTION SEC. 301. SHORT TITLE. This title may be cited as the "Foreign and Domestic Emoluments Enforcement Act". SEC. 302. DEFINITIONS. In this title: (1) The term "emolument" means any profit,
14 15 16 17 18 19 20 21 22	EMOLUMENTS CLAUSES OF THE CONSTITUTION SEC. 301. SHORT TITLE. This title may be cited as the "Foreign and Domestic Emoluments Enforcement Act". SEC. 302. DEFINITIONS. In this title: (1) The term "emolument" means any profit, gain, or advantage that is received directly or indi-

1	payments arising from commercial transactions at
2	fair market value.
3	(2) The term "person holding any office of
4	profit or trust under the United States" includes the
5	President of the United States and the Vice Presi-
6	dent of the United States.
7	(3) The term "government of a foreign coun-
8	try" has the meaning given such term in section 1(e)
9	of the Foreign Agents Registration Act of 1938, as
10	amended (22 U.S.C. 611(e)).
11	SEC. 303. PROHIBITION ON ACCEPTANCE OF FOREIGN AND
12	DOMESTIC EMOLUMENTS.
13	(a) Foreign.—Except as otherwise provided in sec-
14	tion 7342 of title 5, United States Code, it shall be unlaw-
15	ful for any person holding an office of profit or trust under
16	the United States to accept from a government of a for-
17	eign country, without first obtaining the consent of Con-
18	gress, any present or emolument, or any office or title.
19	The prohibition under this subsection applies without re-
20	gard to whether the present, emolument, office, or title
21	is—
22	(1) provided directly or indirectly by that gov-
23	ernment of a foreign country; or
24	(2) provided to that person or to any private
25	business interest of that person.

1	(b) Domestic.—It shall be unlawful for the Presi-
2	dent to accept from the United States, or any of them,
3	any emolument other than the compensation for his or her
4	services as President provided for by Federal law. The
5	prohibition under this subsection applies without regard
6	to whether the emolument is provided directly or indi-
7	rectly, and without regard to whether the emolument is
8	provided to the President or to any private business inter-
9	est of the President.
10	SEC. 304. CIVIL ACTIONS BY CONGRESS CONCERNING FOR-
11	EIGN EMOLUMENTS.
12	(a) Cause of Action.—The House of Representa-
13	tives or the Senate may bring a civil action against any
14	person for a violation of subsection (a) of section 303.
15	(b) Special Rules.—In any civil action described
16	in subsection (a), the following rules shall apply:
17	(1) The action shall be filed before the United
18	States District Court for the District of Columbia.
19	(2) The action shall be heard by a three-judge
20	court convened pursuant to section 2284 of title 28,
21	United States Code. It shall be the duty of such
22	court to advance on the docket and to expedite to
23	the greatest possible extent the disposition of any
24	such action. Such action shall be reviewable only by
25	appeal directly to the Supreme Court of the United

1	States. Such appeal shall be taken by the filing of
2	a notice of appeal within 10 days, and the filing of
3	a jurisdictional statement within 30 days, of the
4	entry of the final decision.
5	(3) It shall be the duty of the Supreme Court
6	of the United States to advance on the docket and
7	to expedite to the greatest possible extent the dis-
8	position of any such action and appeal.
9	(c) Remedy.—If the court determines that a viola-
10	tion of subsection (a) of section 303 has occurred, the
11	court shall issue an order enjoining the course of conduct
12	found to constitute the violation, and such of the following
13	as are appropriate:
14	(1) The disgorgement of the value of any for-
15	eign present or emolument.
16	(2) The surrender of the physical present or
17	emolument to the Department of State, which shall,
18	if practicable, dispose of the present or emolument
19	and deposit the proceeds into the United States
20	Treasury.
21	(3) The renunciation of any office or title ac-
22	cepted in violation of such subsection.
23	(4) A prohibition on the use or holding of such
24	an office or title.

1	(5) Such other relief as the court determines
2	appropriate.
3	(d) Use of Government Funds Prohibited.—No
4	appropriated funds, funds provided from any accounts in
5	the United States Treasury, funds derived from the collec-
6	tion of fees, or any other Government funds shall be used
7	to pay any disgorgement imposed by the court pursuant
8	to this section.
9	SEC. 305. DISCLOSURES CONCERNING FOREIGN AND DO-
10	MESTIC EMOLUMENTS.
11	(a) Disclosures.—Section 13104(a) of title 5,
12	United States Code, is amended by adding at the end the
13	following:
14	"(9) Foreign emoluments.—Any present,
15	emolument, office, or title received from a govern-
16	ment of a foreign country, including the source,
17	date, type, and amount or value of each present or
18	emolument accepted on or before the date of filing
19	during the preceding calendar year.
20	"(10) Business interests receiving for-
21	EIGN EMOLUMENTS.—Each business interest that is
22	reasonably expected to result in the receipt of any
23	present or emolument from a government of a for-
24	eign country during the current calendar year.

1	"(11) Emoluments from united states.—
2	In addition, the President shall report—
3	"(A) any emolument received from the
4	United States, or any of them, other than the
5	compensation for his or her services as Presi-
6	dent provided for by Federal law; and
7	"(B) any business interest that is reason-
8	ably expected to result in the receipt of any
9	emolument from the United States, or any of
10	them.".
11	(b) REPORTING REQUIREMENTS RELATED TO
12	SPOUSES AND DEPENDENT CHILDREN.—Section
13	13104(e)(1) of title 5, United States Code, is amended—
14	(1) in the matter preceding subparagraph (A),
15	by inserting "and paragraphs (9) through (11)" after
16	"(5)"; and
17	(2) by inserting after subparagraph (F) the fol-
18	lowing:
19	"(G) Foreign emoluments.—In the case
20	of items described in paragraphs (9) and (10)
21	of subsection (a), all information required to be
22	reported under these paragraphs.
23	"(H) Emoluments from united
24	STATES.—In the case of—

1	"(i) items described in paragraph
2	(11)(A) of subsection (a), any such items
3	received by spouse or dependent child of
4	the President other than items related to
5	the President's services as President pro-
6	vided for by Federal law; and
7	"(ii) in the case of items described in
8	paragraph (11)(B) of subsection (a), all in-
9	formation required to be reported under
10	that paragraph.".
11	(c) Rule of Construction.—Nothing in the
12	amendments made by this section shall be construed to
13	affect the prohibition against the acceptance of presents
14	and emoluments under section 303.
15	SEC. 306. ENFORCEMENT AUTHORITY OF THE DIRECTOR
16	OF THE OFFICE OF GOVERNMENT ETHICS.
17	(a) General Authority.—Section 13122(a) of title
18	5, United States Code, is amended—
19	(1) by striking "The Director" and inserting
20	the following:
21	"(1) IN GENERAL.—The Director"; and
22	(2) by adding at the end the following:
23	"(2) Overall direction.—The Director
24	shall—

1	"(A) provide overall direction of executive
2	branch policies related to compliance with the
3	Foreign and Domestic Emoluments Enforce-
4	ment Act, and the amendments made by that
5	Act; and
6	"(B) shall have the authority to—
7	"(i) issue administrative fines to indi-
8	viduals for violations;
9	"(ii) order individuals to take correc-
10	tive action, including disgorgement, divesti-
11	ture, and recusal, as the Director deems
12	necessary; and
13	"(iii) bring civil actions to enforce
14	such fines and orders.".
15	(b) Specific Authorities.—Section 13122(b) of
16	title 5, United States Code, is amended—
17	(1) in paragraph (14), by striking "and" at the
18	end;
19	(2) in paragraph (15), by striking the period at
20	the end and inserting "; and"; and
21	(3) by adding at the end the following:
22	"(16) developing and promulgating rules and
23	regulations to ensure compliance with the Foreign
24	and Domestic Emoluments Enforcement Act, and

1	the amendments made by that Act, including estab-
2	lishing—
3	"(A) requirements for reporting and disclo-
4	sure;
5	"(B) a schedule of administrative fines
6	that may be imposed by the Director for viola-
7	tions; and
8	"(C) a process for referral of matters to
9	the Office of Special Counsel for investigation
10	in compliance with section 1216(d).".
11	SEC. 307. JURISDICTION OF THE OFFICE OF SPECIAL
12	COUNSEL.
13	Section 1216 of title 5, United States Code, is
14	amended—
15	(1) in subsection (a)—
16	(A) in paragraph (4), by striking "and" at
17	the end;
18	(B) in paragraph (5) by striking the period
19	and inserting "; and; and
20	(C) by adding at the end the following:
21	"(6) any violation of section 303 of the Foreign
22	and Domestic Emoluments Enforcement Act or of
23	the amendments made by section 305 of such Act.";
24	and
25	(2) by adding at the end the following:

1	"(d) If the Director of the Office of Government Eth-
2	ics refers a matter for investigation pursuant to section
3	13122, or if the Special Counsel receives a credible com-
4	plaint of a violation referred to in subsection (a)(6), the
5	Special Counsel shall complete an investigation not later
6	than 120 days thereafter. If the Special Counsel inves-
7	tigates any violation pursuant to subsection (a)(6), the
8	Special Counsel shall report not later than 7 days after
9	the completion of such investigation to the Director of the
10	Office of Government Ethics and to Congress on the re-
11	sults of such investigation.".
12	SEC. 308. RULEMAKING FOR ETHICS REQUIREMENTS FOR
10	LEGAL EWEENGE EUNDG
13	LEGAL EXPENSE FUNDS.
13 14	(a) In General.—Not later than 1 year after the
14	(a) In General.—Not later than 1 year after the
14 15 16	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office
14 15 16 17	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall finalize a rule establishing eth-
14 15 16 17 18	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall finalize a rule establishing ethics requirements for the establishment or operation of a
14 15 16 17 18	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall finalize a rule establishing ethics requirements for the establishment or operation of a legal expense fund for the benefit of the President, the
14 15 16 17 18	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall finalize a rule establishing ethics requirements for the establishment or operation of a legal expense fund for the benefit of the President, the Vice President, or any political appointee, consistent with
14 15 16 17 18 19 20	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall finalize a rule establishing ethics requirements for the establishment or operation of a legal expense fund for the benefit of the President, the Vice President, or any political appointee, consistent with the requirements of subsection (b).
14 15 16 17 18 19 20 21	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall finalize a rule establishing ethics requirements for the establishment or operation of a legal expense fund for the benefit of the President, the Vice President, or any political appointee, consistent with the requirements of subsection (b). (b) LIMITATIONS ON ACCEPTANCE OF CERTAIN PAY-
14 15 16 17 18 19 20 21	(a) In General.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall finalize a rule establishing ethics requirements for the establishment or operation of a legal expense fund for the benefit of the President, the Vice President, or any political appointee, consistent with the requirements of subsection (b). (b) Limitations on Acceptance of Certain Payments.—

1	(A) an individual who is a registered lob-
2	byist under the Lobbying Disclosure Act of
3	1995 (2 U.S.C. 1601 et seq.); or
4	(B) an agent of a foreign principal.
5	(2) APPROPRIATE REMEDIAL ACTION.—In the
6	case of a contribution described in paragraph (1)—
7	(A) the legal expense fund shall take ap-
8	propriate remedial action; and
9	(B) the Director of the Office of Govern-
10	ment Ethics may assess a fine against the indi-
11	vidual or agent of a foreign principal, as de-
12	fined in section 1 of the Foreign Agents Reg-
13	istration Act of 1938, as amended (22 U.S.C.
14	611).
15	SEC. 309. LIMITATIONS AND DISCLOSURE OF CERTAIN DO-
16	NATIONS TO, AND DISBURSEMENTS BY, INAU-
17	GURAL COMMITTEES.
18	(a) Requirements for Inaugural Commit-
19	TEES.—Title III of the Federal Election Campaign Act
20	of 1971 (52 U.S.C. 30101 et seq.) is amended by adding
21	at the end the following new section:
22	"SEC. 325. INAUGURAL COMMITTEES.
23	"(a) Prohibited Donations.—
24	"(1) IN GENERAL.—It shall be unlawful fo—
25	"(A) an Inaugural Committee—

1	"(i) to solicit, accept, or receive a do-
2	nation from a person that is not an indi-
3	vidual; or
4	"(ii) to solicit, accept, or receive a do-
5	nation from a foreign national;
6	"(B) a person—
7	"(i) to make a donation to an Inau-
8	gural Committee in the name of another
9	person, or to knowingly authorize his or
10	her name to be used to effect such a dona-
11	tion;
12	"(ii) to knowingly accept a donation
13	to an Inaugural Committee made by a per-
14	son in the name of another person; or
15	"(iii) to convert a donation to an In-
16	augural Committee to personal use as de-
17	scribed in paragraph (2); or
18	"(C) a foreign national to, directly or indi-
19	rectly, make a donation, or make an express or
20	implied promise to make a donation, to an In-
21	augural Committee.
22	"(2) Conversion of Donation to Personal
23	USE.—For purposes of paragraph (1)(B)(iii), a do-
24	nation shall be considered to be converted to per-

1	sonal use if any part of the donated amount is
2	used—
3	"(A) to fulfill a commitment, obligation, or
4	expense of a person that would exist irrespec-
5	tive of the responsibilities of the Inaugural
6	Committee; or
7	"(B) to benefit the personal business ven-
8	ture of the President or Vice President of the
9	United States, the Inaugural Committee, or an
10	immediate family member of such individuals.
11	"(3) No effect on disbursement of un-
12	USED FUNDS TO NONPROFIT ORGANIZATIONS.—
13	Nothing in this subsection may be construed to pro-
14	hibit an Inaugural Committee from disbursing un-
15	used funds to an organization which is described in
16	section 501(c)(3) of the Internal Revenue Code of
17	1986 and is exempt from taxation under section
18	501(a) of such Code.
19	"(b) Limitation on Donations.—
20	"(1) IN GENERAL.—It shall be unlawful for an
21	individual to make donations to an Inaugural Com-
22	mittee which, in the aggregate, exceed \$50,000.
23	"(2) Indexing.—At the beginning of each
24	Presidential election year (beginning with 2028), the
25	amount described in paragraph (1) shall be in-

1	creased by the cumulative percent difference deter-
2	mined in section 315(c)(1)(A) since the previous
3	Presidential election year. If any amount after such
4	increase is not a multiple of \$1,000, such amount
5	shall be rounded to the nearest multiple of \$1,000.
6	"(c) Disclosure of Certain Donations and Dis-
7	BURSEMENTS.—
8	"(1) Donations over \$1,000.—
9	"(A) In General.—An Inaugural Com-
10	mittee shall file with the Commission a report
11	disclosing any donation by an individual to the
12	committee in an amount of \$1,000 or more not
13	later than 24 hours after the receipt of such do-
14	nation.
15	"(B) Contents of Report.—A report
16	filed under subparagraph (A) shall contain—
17	"(i) the amount of the donation;
18	"(ii) the date the donation is received;
19	and
20	"(iii) the name and address of the in-
21	dividual making the donation.
22	"(2) Final Report.—Not later than the date
23	that is 90 days after the date of the Presidential in-
24	augural ceremony, the Inaugural Committee shall

1	file with the Commission a report containing the fol-
2	lowing information:
3	"(A) For each donation of money or any-
4	thing of value made to the committee in an ag-
5	gregate amount equal to or greater than
6	\$200—
7	"(i) the amount of the donation;
8	"(ii) the date the donation is received;
9	and
10	"(iii) the name and address of the in-
11	dividual making the donation.
12	"(B) The total amount of all disburse-
13	ments, and all disbursements in the following
14	categories:
15	"(i) Disbursements made to meet
16	committee operating expenses.
17	"(ii) Repayment of all loans.
18	"(iii) Donation refunds and other off-
19	sets to donations.
20	"(iv) Any other disbursements.
21	"(C) The name and address of each per-
22	son—
23	"(i) to whom a disbursement in an ag-
24	gregate amount or value in excess of \$200
25	is made by the committee to meet a com-

1	mittee operating expense, together with
2	date, amount, and purpose of such oper-
3	ating expense;
4	"(ii) who receives a loan repayment
5	from the committee, together with the date
6	and amount of such loan repayment;
7	"(iii) who receives a donation refund
8	or other offset to donations from the com-
9	mittee, together with the date and amount
10	of such disbursement; and
11	"(iv) to whom any other disbursement
12	in an aggregate amount or value in excess
13	of \$200 is made by the committee, to-
14	gether with the date and amount of such
15	disbursement
16	"(d) Definitions.—For purposes of this section:
17	"(1) Donation.—
18	"(A) In General.—The term 'donation'
19	includes—
20	"(i) any gift, subscription, loan, ad-
21	vance, or deposit of money or anything of
22	value made by any person to the com-
23	mittee; or
24	"(ii) the payment by any person of
25	compensation for the personal services of

1	another person which are rendered to the
2	committee without charge for any purpose.
3	"(B) Exception.—The term 'donation'
4	does not include the value of services provided
5	without compensation by any individual who
6	volunteers on behalf of the committee.
7	"(2) Foreign National.—The term 'foreign
8	national' has the meaning given that term by section
9	319(b).
10	"(3) Immediate family member.—The term
11	'immediate family member' means a parent, parent-
12	in-law, spouse, adult child, or sibling.
13	"(4) Inaugural committee.—The term 'In-
13 14	"(4) Inaugural committee.—The term 'Inaugural Committee' has the meaning given that
14	augural Committee' has the meaning given that
14 15	augural Committee' has the meaning given that term by section 501 of title 36, United States Code.
14 15 16 17	augural Committee' has the meaning given that term by section 501 of title 36, United States Code. "(e) Rule of Construction.—Nothing in this sec-
14 15 16 17	augural Committee' has the meaning given that term by section 501 of title 36, United States Code. "(e) Rule of Construction.—Nothing in this section may be construed to limit the authority of a Federal
14 15 16 17 18	augural Committee' has the meaning given that term by section 501 of title 36, United States Code. "(e) Rule of Construction.—Nothing in this section may be construed to limit the authority of a Federal agency to enforce a Federal law with respect to an Inau-
14 15 16 17 18	augural Committee' has the meaning given that term by section 501 of title 36, United States Code. "(e) Rule of Construction.—Nothing in this section may be construed to limit the authority of a Federal agency to enforce a Federal law with respect to an Inaugural Committee.".
14 15 16 17 18 19 20	augural Committee' has the meaning given that term by section 501 of title 36, United States Code. "(e) Rule of Construction.—Nothing in this section may be construed to limit the authority of a Federal agency to enforce a Federal law with respect to an Inaugural Committee.". (b) Confirming Amendments Related to Re-
14 15 16 17 18 19 20 21	augural Committee' has the meaning given that term by section 501 of title 36, United States Code. "(e) Rule of Construction.—Nothing in this section may be construed to limit the authority of a Federal agency to enforce a Federal law with respect to an Inaugural Committee.". (b) Confirming Amendments Related to Reporting Requirements.—

1	(B) by redesignating subsection (i) as sub-
2	section (h).
3	(2) Section $309(a)(4)(C)(iv)(I)$ is amended by
4	striking "or (i)" and inserting "or (h)".
5	(3) Section 313(c)(4) is amended by striking
6	"section 304(i)(8)(B)" and inserting "section
7	304(h)(8)(B)".
8	(c) Conforming Amendment Related to Status
9	OF COMMITTEE.—Section 510 of title 36, United States
10	Code, is amended to read as follows:
11	"§ 510. Disclosure of and prohibition on certain dona-
1112	"§ 510. Disclosure of and prohibition on certain donations
12	tions
12 13	tions "A committee shall not be considered to be the Inau-
12 13 14	tions "A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the
12 13 14 15	tions "A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of sec-
12 13 14 15 16 17	tions "A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of section 325 of the Federal Election Campaign Act of 1971.".
12 13 14 15 16 17	"A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of section 325 of the Federal Election Campaign Act of 1971.". (d) Effective Date.—The amendments made by
12 13 14 15 16 17	"A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of section 325 of the Federal Election Campaign Act of 1971.". (d) Effective Date.—The amendments made by this section shall apply with respect to Inaugural Commit-

1	DIVISION B—RESTORING
2	CHECKS AND BALANCES, AC-
3	COUNTABILITY, AND TRANS-
4	PARENCY
5	TITLE IV—ENFORCEMENT OF
6	CONGRESSIONAL SUBPOENAS
7	SEC. 401. SHORT TITLE.
8	This title may be cited as the "Congressional Sub-
9	poena Compliance and Enforcement Act".
10	SEC. 402. FINDINGS.
11	The Congress finds as follows:
12	(1) As the Supreme Court of the United States
13	has repeatedly affirmed, including in its July 9,
14	2020, holding in <i>Trump</i> v. <i>Mazars</i> , Congress's
15	"power of inquiry—with process to enforce it—is an
16	essential and appropriate auxiliary to the legislative
17	function". Congress's power to obtain information,
18	including through the issuance of subpoenas and the
19	enforcement of such subpoenas, is "broad and indis-
20	pensable".
21	(2) Congress "suffers a concrete and particular-
22	ized injury when denied the opportunity to obtain in-
23	formation necessary" to the exercise of its constitu-
24	tional functions, as the United States Court of Ap-
25	peals for the District of Columbia Circuit correctly

1	recognized in its August 7, 2020, en banc decision
2	in Committee on the Judiciary of the U.S. House of
3	Representatives v. McGahn.
4	(3) Accordingly, the Constitution secures to
5	each House of Congress an inherent right to enforce
6	its subpoenas in court. Explicit statutory authoriza-
7	tion is not required to secure such a right of action,
8	and the contrary holding by a divided panel of the
9	United States Court of Appeals for the District of
10	Columbia Circuit in McGahn, entered on August 31,
11	2020, was in error.
12	SEC. 403. ENFORCEMENT OF CONGRESSIONAL SUBPOENAS
13	(a) In General.—Chapter 85 of title 28, United
14	States Code, is amended by inserting after section 1365
15	the following:
16	"§ 1365a. Congressional actions against subpoena re-
17	cipients
18	"(a) Cause of Action.—The Senate, the House of
19	Representatives, or a committee or subcommittee thereof
20	may bring a civil action against the recipient of a sub-
21	poena issued by a congressional committee or sub-
22	committee to enforce compliance with the subpoena.
23	"(b) Special Rules.—In any civil action described
2/	in subsection (a), the following rules shall apply:

1 "(1) The action may be filed in a United States 2 district court of competent jurisdiction. 3 "(2) Notwithstanding section 1657(a), it shall 4 be the duty of every court of the United States to 5 expedite to the greatest possible extent the disposi-6 tion of any such action and appeal. Upon a showing 7 by the plaintiff of undue delay, other irreparable 8 harm, or good cause, a court to which an appeal of 9 the action may be taken shall issue any necessary 10 and appropriate writs and orders to ensure compli-11 ance with this paragraph. 12 "(3) If a three-judge court is expressly re-13 quested by the plaintiff in the initial pleading, the 14 action shall be heard by a three-judge court con-15 vened pursuant to section 2284, and shall be review-16 able only by appeal directly to the Supreme Court of 17 the United States. Such appeal shall be taken by the 18 filing of a notice of appeal within 10 days, and the 19 filing of a jurisdictional statement within 30 days, of 20 the entry of the final decision. 21 "(4) The initial pleading shall be accompanied 22 by certification that the party bringing the action 23 has in good faith conferred or attempted to confer 24 with the recipient of the subpoena to secure compli-25 ance with the subpoena without court action.

1	"(c) Penalties.—
2	"(1) Cases involving government agen-
3	CIES.—
4	"(A) IN GENERAL.—The court may impose
5	monetary penalties directly against each head of
6	a Government agency and the head of each
7	component thereof held to have knowingly failed
8	to comply with any part of a congressional sub-
9	poena, unless—
10	"(i) the President instructed the offi-
11	cial not to comply; and
12	"(ii) the President, or the head of the
13	agency or component thereof, submits to
14	the court a letter confirming such instruc-
15	tion and the basis for such instruction.
16	"(B) Prohibition on use of govern-
17	MENT FUNDS.—No appropriated funds, funds
18	provided from any accounts in the Treasury,
19	funds derived from the collection of fees, or
20	other Government funds shall be used to pay
21	any monetary penalty imposed by the court
22	pursuant to this paragraph.
23	"(2) Legal fees.—In addition to any other
24	penalties or sanctions, the court shall require that
25	any defendant, other than a Government agency,

1 held to have willfully failed to comply with any part 2 of a congressional subpoena, pay a penalty in an 3 amount equal to that party's legal fees, including at-4 torney's fees, litigation expenses, and other costs. If 5 such defendant is an officer or employee of a Gov-6 ernment agency, such legal fees may be paid from 7 funds appropriated to pay the salary of the defend-8 ant. 9 "(d) Waiver.—Any ground for noncompliance asserted by the recipient of a congressional subpoena shall 10 11 be deemed to have been waived as to any particular infor-12 mation withheld from production if the court finds that the recipient failed in a timely manner to comply with the 13 14 applicable requirements of section 105(b) of the Revised 15 Statutes of the United States with respect to such information. 16 17 "(e) Rules of Procedure.—The Supreme Court of the United States and the Judicial Conference of the 18 19 United States shall prescribe rules of procedure to ensure 20 the expeditious treatment of actions described in sub-21 section (a). Such rules shall be prescribed and submitted 22 to the Congress pursuant to sections 2072, 2073, and 23 2074. This shall include procedures for expeditiously considering any assertion of constitutional or Federal statutory privilege made in connection with testimony by any

- 1 recipient of a subpoena from a congressional committee
- 2 or subcommittee. The Supreme Court shall transmit such
- 3 rules to Congress within 6 months after the effective date
- 4 of this section and then pursuant to section 2074 there-
- 5 after.
- 6 "(f) Definition.—For purposes of this section, the
- 7 term 'Government agency' means any office or entity de-
- 8 scribed in sections 105 and 106 of title 3, an executive
- 9 department listed in section 101 of title 5, an independent
- 10 establishment, commission, board, bureau, division, or of-
- 11 fice in the executive branch, or any other agency or instru-
- 12 mentality of the Federal Government, including wholly or
- 13 partly owned Government corporations.".
- 14 (b) CLERICAL AMENDMENT.—The table of sections
- 15 for chapter 85 of title 28, United States Code, is amended
- 16 by inserting after the item relating to section 1365 the
- 17 following:

"1365a. Congressional actions against subpoena recipients.".

- 18 SEC. 404. COMPLIANCE WITH CONGRESSIONAL SUB-
- 19 **POENAS.**
- 20 (a) In General.—Chapter 7 of title II of the Re-
- 21 vised Statutes of the United States (2 U.S.C. 191 et seq.)
- 22 is amended by adding at the end the following:
- 23 "SEC. 105. RESPONSE TO CONGRESSIONAL SUBPOENAS.
- 24 "(a) Subpoena by Congressional Committee.—
- 25 Any recipient of any subpoena from a congressional com-

1	mittee or subcommittee shall appear and testify, produce,
2	or otherwise disclose information in a manner consistent
3	with the subpoena and this section.
4	"(b) Failure to Produce Information.—
5	"(1) Grounds for withholding informa-
6	TION.—Unless required by the Constitution or by
7	Federal statute, no claim of privilege or protection
8	from disclosure shall be a ground for withholding in-
9	formation responsive to the subpoena or required by
10	this section.
11	"(2) Identification of information with-
12	HELD.—In the case of information that is withheld,
13	in whole or in part, by the subpoena recipient, the
14	subpoena recipient shall, without delay provide a log
15	containing the following:
16	"(A) An express assertion and description
17	of the ground asserted for withholding the in-
18	formation.
19	"(B) The type of information.
20	"(C) The general subject matter.
21	"(D) The date, author, and addressee.
22	"(E) The relationship of the author and
23	addressee to each other.
24	"(F) The custodian of the information.

1	"(G) Any other descriptive information
2	that may be produced or disclosed regarding
3	the information that will enable the congres-
4	sional committee or subcommittee issuing the
5	subpoena to assess the ground asserted for
6	withholding the information.
7	"(c) Definition.—For purposes of this section the
8	term 'information' includes any books, papers, documents,
9	data, or other objects requested in a subpoena issued by
10	a congressional committee or subcommittee.".
11	(b) CLERICAL AMENDMENT.—The table of contents
12	for chapter 7 of title II of the Revised Statutes of the
13	United States is amended by adding at the end the fol-
14	lowing:
14	lowing: "105. Response to congressional subpoenas.".
	"105. Response to congressional subpoenas.".
14 15 16	"105. Response to congressional subpoenas.".
15 16	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION.
15 16 17	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION. Nothing in this title may be interpreted to limit or constrain Congress' inherent authority or foreclose any
15 16 17 18	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION. Nothing in this title may be interpreted to limit or constrain Congress' inherent authority or foreclose any
15 16 17 18	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION. Nothing in this title may be interpreted to limit or constrain Congress' inherent authority or foreclose any other means for enforcing compliance with congressional
15 16 17 18 19 20	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION. Nothing in this title may be interpreted to limit or constrain Congress' inherent authority or foreclose any other means for enforcing compliance with congressional subpoenas, nor may anything in this title be interpreted
15 16 17 18 19 20 21	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION. Nothing in this title may be interpreted to limit or constrain Congress' inherent authority or foreclose any other means for enforcing compliance with congressional subpoenas, nor may anything in this title be interpreted to establish or recognize any ground for noncompliance
15 16 17 18 19 20	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION. Nothing in this title may be interpreted to limit or constrain Congress' inherent authority or foreclose any other means for enforcing compliance with congressional subpoenas, nor may anything in this title be interpreted to establish or recognize any ground for noncompliance with a congressional subpoena.
15 16 17 18 19 20 21	"105. Response to congressional subpoenas.". SEC. 405. RULE OF CONSTRUCTION. Nothing in this title may be interpreted to limit or constrain Congress' inherent authority or foreclose any other means for enforcing compliance with congressional subpoenas, nor may anything in this title be interpreted to establish or recognize any ground for noncompliance with a congressional subpoena. SEC. 406. ENFORCEMENT OF REQUESTS FOR INFORMATION

1	(1) by striking "An Executive" and inserting
2	"(a) Submitting Information.—An Executive";
3	and
4	(2) by adding at the end the following:
5	"(b) Failure to Comply.—For purposes of rem-
6	edying any failure to comply with a request under sub-
7	section (a), section 1365a of title 28 and section 105 of
8	the Revised Statutes of the United States shall apply to
9	such a request in the same manner as such sections 1365a
10	and 105 apply to a subpoena.".
11	TITLE V—REASSERTING CON-
12	GRESSIONAL POWER OF THE
13	PURSE
14	SEC. 500. SHORT TITLE.
15	This title may be cited as the "Congressional Power
16	of the Purse Act".
17	Subtitle A—Strengthening Con-
18	gressional Control and Review
19	To Prevent Impoundment
20	SEC. 501. STRENGTHENING CONGRESSIONAL CONTROL.
21	(a) In General.—Part B of the Impoundment Con-
22	trol Act of 1974 (2 U.S.C. 682 et seq.) is amended by
23	adding at the end the following:

1	"PRUDENT OBLIGATION OF BUDGET AUTHORITY AND
2	SPECIFIC REQUIREMENTS FOR EXPIRING BUDGET
3	AUTHORITY
4	"Sec. 1018. (a) Special Message Require-
5	MENT.—With respect to budget authority proposed to be
6	rescinded or that is set to be reserved or proposed to be
7	deferred in a special message transmitted under section
8	1012 or 1013, such budget authority—
9	"(1) shall be made available for obligation in
10	sufficient time to be prudently obligated as required
11	under section 1012(b) or 1013; and
12	"(2) may not be deferred or otherwise withheld
13	from obligation during the 90-day period before the
14	expiration of the period of availability of such budget
15	authority, including, if applicable, the 90-day period
16	before the expiration of an initial period of avail-
17	ability for which such budget authority was pro-
18	vided.
19	"(b) Administrative Requirement.—With respect
20	to an apportionment of an appropriation (as that term is
21	defined in section 1511 of title 31, United States Code)
22	made pursuant to section 1512 of such title, an appropria-
23	tion shall be apportioned—
24	"(1) to make available all amounts for obliga-
25	tion in sufficient time to be prudently obligated; and

1	"(2) to make available all amounts for obliga-
2	tion, without precondition (including footnotes) that
3	shall be met prior to obligation, not later than 90
4	days before the expiration of the period of avail-
5	ability of such appropriation, including, if applicable,
6	90 days before the expiration of an initial period of
7	availability for which such appropriation was pro-
8	vided.".
9	(b) CLERICAL AMENDMENT.—The table of contents
10	of the Congressional Budget and Impoundment Control
11	Act of 1974 set forth in section 1(b) of such Act is amend-
12	ed by inserting after the item relating to section 1017 the
13	following:
	"1018. Prudent obligation of budget authority and specific requirements for expiring budget authority.".
14	SEC. 502. STRENGTHENING CONGRESSIONAL REVIEW.
15	(a) IN GENERAL.—Part B of the Impoundment Con-
16	trol Act of 1974 (2 U.S.C. 682 et seq.), as amended by
17	section 501(a), is further amended by adding at the end
18	the following:
19	"REPORTING ON APPORTIONMENT OF APPROPRIATIONS
20	BY DEPARTMENTS AND AGENCIES
21	"Sec. 1019. Each department or agency shall—
22	"(1) notify the Committee on the Budget and
23	the Committee on Appropriations of the House of
24	Representatives, the Committee on the Budget and

1	the Committee on Appropriations of the Senate, and
2	any other appropriate congressional committees if—
3	"(A) an apportionment is not made in the
4	required time period provided in section
5	1513(b) of title 31, United States Code;
6	"(B) an approved apportionment received
7	by the department or agency conditions the
8	availability of an appropriation on further ac-
9	tion; or
10	"(C) an approved apportionment received
11	by the department or agency may hinder the
12	prudent obligation of such appropriation or the
13	execution of a program, project, or activity by
14	such department or agency; and
15	"(2) include in each notification under para-
16	graph (1) information identifying the bureau, ac-
17	count name, appropriation name, and Treasury Ap-
18	propriation Fund Symbol or fund account.".
19	(b) CLERICAL AMENDMENT.—The table of contents
20	of the Congressional Budget and Impoundment Control
21	Act of 1974 set forth in section 1(b) of such Act, as
22	amended by section 501(b), is further amended by insert-
23	ing after the item relating to section 1018 the following:
	"1019. Reporting on apportionment of appropriations by departments and agencies.".

1	SEC. 503. UPDATED AUTHORITIES FOR AND REPORTING BY
2	THE COMPTROLLER GENERAL.
3	(a) In General.—Section 1015 of the Impoundment
4	Control Act of 1974 (2 U.S.C. 686) is amended—
5	(1) in subsection (a), in the matter following
6	paragraph (2), by striking the last sentence; and
7	(2) by adding at the end the following:
8	"(c) Review.—
9	"(1) In General.—The Comptroller General
10	shall—
11	"(A) review compliance with this part; and
12	"(B) submit to the Committee on the
13	Budget, the Committee on Appropriations, and
14	the Committee on Homeland Security and Gov-
15	ernmental Affairs of the Senate, the Committee
16	on the Budget, the Committee on Appropria-
17	tions, and the Committee on Oversight and Re-
18	form of the House of Representatives, and any
19	other appropriate congressional committee of
20	the Senate or the House of Representatives a
21	report, and any relevant information related to
22	the report, on any noncompliance with this
23	part.
24	"(2) Information, documentation, and
25	VIEWS.—The President or the head of the relevant
26	department or agency of the United States shall pro-

1	vide information, documentation, and views to the
2	Comptroller General, as is determined by the Comp-
3	troller General to be necessary to determine such
4	compliance, not later than 20 days after the date on
5	which the request from the Comptroller General is
6	received, or if the Comptroller General determines
7	that a shorter or longer period is appropriate based
8	on the specific circumstances, within such shorter or
9	longer period.
10	"(3) Access.—To carry out the responsibilities
11	of this part, the Comptroller General shall have ac-
12	cess to interview the officers, employees, contractors,
13	and other agents and representatives of a depart-
14	ment, agency, or office of the United States at any
15	reasonable time as the Comptroller General may re-
16	quest.".
17	(b) Rule of Construction.—Section 1001 of the
18	Impoundment Control Act of 1974 (2 U.S.C. 681) is
19	amended—
20	(1) in paragraph (3), by striking the "or" at
21	the end of the paragraph;
22	(2) in paragraph (4), by striking the period at
23	the end and inserting "; or"; and
24	(3) by adding at the end the following:

1	"(5) affecting or limiting in any way the au-
2	thorities provided to the Comptroller General under
3	chapter 7 of title 31, United States Code.".
4	SEC. 504. ADVANCE CONGRESSIONAL NOTIFICATION AND
5	LITIGATION.
6	Section 1016 of the Impoundment Control Act of
7	1974 (2 U.S.C. 687) is amended to read as follows:
8	"SUITS BY COMPTROLLER GENERAL
9	"Sec. 1016. (a) In General.—If, under this title,
10	budget authority is required to be made available for obli-
11	gation and such budget authority is not made available
12	for obligation or information, documentation, views, or ac-
13	cess are required to be produced and such information,
14	documentation, views, or access are not produced, the
15	Comptroller General is expressly empowered, through at-
16	torneys selected by the Comptroller General, to bring a
17	civil action in the United States District Court for the Dis-
18	trict of Columbia to require such budget authority to be
19	made available for obligation or such information, docu-
20	mentation, views, or access to be produced.
21	"(b) Court Authority.—In a civil action under
22	subsection (a), the court is expressly empowered to enter,
23	against any department, agency, officer, or employee of
24	the United States, any decree, judgment, or order which
25	may be necessary or appropriate to make such budget au-

- 1 thority available for obligation or compel production of
- 2 such information, documentation, views, or access.
- 3 "(c) NOTICE.—No civil action shall be brought by the
- 4 Comptroller General to require budget authority be made
- 5 available under this section until the expiration of 15 cal-
- 6 endar days following the date on which an explanatory
- 7 statement by the Comptroller General of the cir-
- 8 cumstances giving rise to the action contemplated is filed
- 9 with the Speaker of the House of Representatives and the
- 10 President of the Senate, except that expiration of such pe-
- 11 riod shall not be required if the Comptroller General finds
- 12 (and incorporates the finding in the explanatory statement
- 13 filed) that such delay would be contrary to the public in-
- 14 terest.".
- 15 SEC. 505. PENALTIES FOR FAILURE TO COMPLY WITH THE
- 16 IMPOUNDMENT CONTROL ACT OF 1974.
- 17 (a) In General.—Part B of the Impoundment Con-
- 18 trol Act of 1974 (2 U.S.C. 682 et seq.), as amended by
- 19 section 502(a), is further amended by adding at the end
- 20 the following:
- 21 "PENALTIES FOR FAILURE TO COMPLY
- 22 "Sec. 1020. (a) Administrative Discipline.—An
- 23 officer or employee of the Executive Branch of the United
- 24 States Government violating this part shall be subject to
- 25 appropriate administrative discipline, including, when cir-

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1 cumstances warrant, suspension from duty without pay or

"(b) Reporting Violations.—

removal from office.

"(1) In General.—In the event of a violation of section 1001, 1012, 1013, or 1018 of this part, or in the case that the Comptroller General issues a legal decision concluding that a department, agency, or office of the United States violated this part, the President or the head of the relevant department or agency as the case may be, shall report immediately to Congress all relevant facts and a statement of actions taken. A copy of each report shall also be transmitted to the Comptroller General and the relevant inspector general on the same date the report is transmitted to the Congress.

"(2) Contents.—Any such report shall include a summary of the facts pertaining to the violation, the title and Treasury Appropriation Fund Symbol of the appropriation or fund account, the amount involved for each violation, the date on which the violation occurred, the position of any individuals responsible for the violation, a statement of the administrative discipline imposed and any further action taken with respect to any officer or employee involved in the violation, a statement of any additional

1 action taken to prevent recurrence of the same type 2 of violation, and any written response by any officer 3 or employee identified by position as involved in the 4 violation. In the case that the Comptroller General 5 issues a legal decision concluding that a department, 6 agency, or office of the United States violated this 7 part and the relevant department, agency, or office 8 does not agree that a violation has occurred, the re-9 port provided to Congress, the Comptroller General, 10 and relevant inspector general will explain the posi-11 tion of the department, agency, or office. 12 "(3) OPPORTUNITY TO RESPOND.—If any such 13 report identifies the position of any officer or em-14 plovee as involved in the violation, such officer or 15 employee shall be provided a reasonable opportunity 16 to respond in writing, and any such response shall 17 be appended to the report.". 18 (b) CLERICAL AMENDMENT.—The table of contents 19 of the Congressional Budget and Impoundment Control 20 Act of 1974 set forth in section 1(b) of such Act, as 21 amended by section 502(b), is further amended by inserting after the item relating to section 1019 the following: "1020. Penalties for failure to comply.".

1	Subtitle B—Strengthening
2	Transparency and Reporting
3	PART 1—FUNDS MANAGEMENT AND REPORTING
4	TO THE CONGRESS
5	SEC. 511. EXPIRED BALANCE REPORTING IN THE PRESI-
6	DENT'S BUDGET.
7	Section 1105(a) of title 31, United States Code, is
8	amended by adding at the end the following:
9	"(40) for the budget for each of fiscal years
10	2025 through 2029, a report—
11	"(A) identifying unobligated expired bal-
12	ances as of the beginning of the current fiscal
13	year and the beginning of each of the preceding
14	2 fiscal years by agency and the applicable
15	Treasury Appropriation Fund Symbol or fund
16	account; and
17	"(B) providing explanation of unobligated
18	expired balances in any Treasury Appropriation
19	Fund Symbol or fund account that exceed the
20	lesser of 5 percent of total appropriations made
21	available for that account or \$100,000,000.".

1	SEC. 512. CANCELLED BALANCE REPORTING IN THE PRESI-
2	DENT'S BUDGET.
3	Section 1105(a) of title 31, United States Code, as
4	amended by section 511, is further amended by adding
5	at the end the following:
6	"(41) for the budget for each of fiscal years
7	2025 through 2029, a report—
8	"(A) identifying cancelled balances (pursu-
9	ant to section 1552(a)) for the preceding 3 fis-
10	cal years by agency and Treasury Appropriation
11	Fund Symbol or fund account;
12	"(B) providing explanation of cancelled
13	balances in any Treasury Appropriation Fund
14	Symbol or fund account that exceed the lesser
15	of 5 percent of total appropriations made avail-
16	able for that account or \$100,000,000; and
17	"(C) including a tabulation, by Treasury
18	Appropriation Fund Symbol or fund account
19	and appropriation, of all balances of appropria-
20	tions available for an indefinite period in an ap-
21	propriation account available for an indefinite
22	period that do not meet the criteria for closure
23	under section 1555, but for which either—
24	"(i) the head of the agency concerned
25	or the President has determined that the

1	purposes for which the appropriation was
2	made have been carried out; or
3	"(ii) no disbursement has been made
4	against the appropriation—
5	"(I) in the prior year and the
6	preceding fiscal year; or
7	"(II) in the prior year and which
8	the budget estimates zero disburse-
9	ments in the current year.".
10	SEC. 513. LAPSE IN APPROPRIATIONS—REPORTING IN THE
11	PRESIDENT'S BUDGET.
12	Section 1105(a) of title 31, United States Code, as
13	amended by section 512, is further amended by adding
14	at the end the following:
15	"(42) a report—
16	"(A) identifying any obligation or expendi-
17	ture made by a department or agency affected
18	in whole or in part by any lapse in appropria-
19	tions of 5 consecutive days or more during the
20	preceding fiscal year for which amounts were
21	not available; and
22	"(B) with respect to any such obligation or
23	expenditure, providing—
24	"(i) the amount so obligated or ex-
25	pended;

1	"(ii) the account affected;
2	"(iii) an explanation of the exception
3	under subchapter III of chapter 13 or sub-
4	chapter II of chapter 15 of this title, or
5	another legal authority, that permitted the
6	department or agency, as the case may be,
7	to incur such obligation or expenditure;
8	and
9	"(iv) an explanation of any change in
10	the application of any exception under sub-
11	chapter III of chapter 13 or subchapter II
12	of chapter 15 of this title for a program,
13	project, or activity from any explanations
14	previously reported on pursuant to this
15	paragraph.".
16	SEC. 514. TRANSFER AND OTHER REPURPOSING AUTHOR-
17	ITY REPORTING IN THE PRESIDENT'S BUDG-
18	ET.
19	Section 1105(a) of title 31, United States Code, as
20	amended by section 513, is further amended by adding
21	at the end the following:
22	"(43) for the budget for fiscal year 2025, a re-
23	port—
24	"(A) identifying any transfer authority or
25	other authority to repurpose appropriations pro-

1	vided in a law other than an appropriation act;
2	and
3	"(B) with respect to any such authority,
4	providing the citation to the statute, the list of
5	departments or agencies covered, an expla-
6	nation of when such authority may be used, and
7	an explanation on any use of such authority in
8	the preceding 3 fiscal years.".
9	SEC. 515. AUTHORIZING CANCELLATIONS IN INDEFINITE
10	ACCOUNTS BY APPROPRIATION.
11	(a) In General.—Subchapter IV of chapter 15 of
12	title 31, United States Code, is amended by inserting after
13	section 1555 the following:
14	"§ 1555a. Cancellation of appropriations available for
15	indefinite periods within an account
16	"Any remaining balance (whether obligated or unobli-
17	gated) from an appropriation available for an indefinite
18	period in an appropriation account available for an indefi-
19	nite period that does not meet the requirements for closure
20	under section 1555 shall be canceled, and thereafter shall
21	not be available for obligation or expenditure for any pur-
22	pose, if—
23	"(1) the head of the agency concerned or the
24	President determines that the purposes for which

1	the appropriation was made have been carried out;
2	and
3	"(2) no disbursement has been made against
4	the appropriation for two consecutive fiscal years.".
5	(b) CLERICAL AMENDMENT.—The table of sections
6	for subchapter IV of chapter 15 of title 31, United States
7	Code, is amended by inserting after the item relating to
8	section 1555 the following:
	$\hbox{``1555a. Cancellation of appropriations available for indefinite periods within an account.''.}$
9	PART 2—EMPOWERING CONGRESSIONAL REVIEW
10	THROUGH NONPARTISAN CONGRESSIONAL
11	AGENCIES AND TRANSPARENCY INITIATIVES
12	SEC. 521. REQUIREMENT TO RESPOND TO REQUESTS FOR
13	INFORMATION FROM THE COMPTROLLER
14	GENERAL FOR BUDGET AND APPROPRIA-
15	TIONS LAW DECISIONS.
16	(a) In General.—Subchapter II of chapter 7 of title
17	31, United States Code, is amended by adding at the end
18	the following:
19	" \S 722. Requirement to respond to requests for infor-
20	mation from the Comptroller General for
21	budget and appropriations law decisions
22	"(a) If an agency receives a written request for infor-
23	mation, documentation, or views from the Comptroller
24	General relating to a decision or opinion on budget or ap-

propriations law, the agency shall provide the requested information, documentation, or views not later than 20 days after receiving the written request, unless such writ-3 4 ten request specifically provides otherwise. 5 "(b) If an agency fails to provide the requested infor-6 mation, documentation, or views within the time required 7 by subsection (a)— 8 "(1) the Comptroller General shall notify, in 9 writing, Committee on Homeland Security and Gov-10 ernmental Affairs of the Senate, the Committee on 11 Oversight and Accountability of the House of Rep-12 resentatives, and any other appropriate congres-13 sional committee of such failure: 14 "(2) the Comptroller General is hereby ex-15 pressly empowered, through attorneys selected by the Comptroller General, to bring a civil action in 16 17 the United States District Court for the District of 18 Columbia to require such information, documenta-19 tion, or views to be produced; and 20 "(3) the court in a civil action brought under 21 paragraph (2) is expressly empowered to enter 22 against any department, agency, officer, or employee 23 of the United States any decree, judgment, or order 24 which may be necessary or appropriate to require 25 such production.

1	"(c) Nothing in this section shall be construed as af-
2	fecting or otherwise limiting the authorities provided to
3	the Comptroller General in section 716 of this title.".
4	(b) CLERICAL AMENDMENT.—The table of sections
5	for subchapter II of chapter 7 of title 31, United States
6	Code, is amended by inserting after the item relating to
7	section 721 the following:
	"722. Requirement to respond to requests for information from the Comptroller General for budget and appropriations law decisions.".
8	SEC. 522. REPORTING REQUIREMENTS FOR
9	ANTIDEFICIENCY ACT VIOLATIONS.
10	(a) Violations of Section 1341 or 1342.—Sec-
11	tion 1351 of title 31, United States Code, is amended—
12	(1) by striking "If" and inserting "(a) If";
13	(2) by inserting "or if the Comptroller General
14	determines that an officer or employee of an execu-
15	tive agency or of the District of Columbia govern-
16	ment violated section 1341(a) or 1342," before "the
17	head of the agency";
18	(3) by striking "the Comptroller General" and
19	inserting "the Comptroller General and the Attorney
20	General"; and
21	(4) by adding at the end the following:
22	"(b) Any such report shall include a statement of the
23	provision violated, a summary of the facts pertaining to
24	the violation, the title and Treasury Appropriation Fund

1	Symbol of the appropriation or fund account, the amount
2	involved for each violation, the date on which the violation
3	occurred, the position of any officer or employee respon-
4	sible for the violation, a statement of the administrative
5	discipline imposed and any further action taken with re-
6	spect to any officer or employee involved in the violation,
7	a statement of any additional action taken to prevent re-
8	currence of the same type of violation, a statement of any
9	determination that the violation was not knowing and will-
10	ful that has been made by the executive agency or the Dis-
11	trict of Columbia government, and any written response
12	by any officer or employee identified by position as in-
13	volved in the violation. In the case that the Comptroller
14	General issues a legal decision concluding that section
15	1341(a) or 1342 was violated and the executive agency
16	or the District of Columbia government does not agree
17	that a violation has occurred, the report provided to the
18	President, the Congress, and the Comptroller General will
19	explain the position of the executive agency or the District
20	of Columbia government.".
21	(b) Violations of Section 1517.—Section 1517 of
22	title 31, United States Code, is amended—
23	(1) in subsection (b)—
24	(A) by inserting "or if the Comptroller
25	General determines that an officer or employee

1	of an executive agency or of the District of Co-
2	lumbia government violated subsection (a)," be-
3	fore "the head of the executive agency"; and
4	(B) by striking "the Comptroller General"
5	and inserting "the Comptroller General and the
6	Attorney General"; and
7	(2) by adding at the end the following:
8	"(c) Any such report shall include a statement of the
9	provision violated, a summary of the facts pertaining to
10	the violation, the title and Treasury Appropriation Fund
11	Symbol of the appropriation or fund account, the amount
12	involved for each violation, the date on which the violation
13	occurred, the position of any officer or employee respon-
14	sible for the violation, a statement of the administrative
15	discipline imposed and any further action taken with re-
16	spect to any officer or employee involved in the violation,
17	a statement of any additional action taken to prevent re-
18	currence of the same type of violation, a statement of any
19	determination that the violation was not knowing and will-
20	ful that has been made by the executive agency or the Dis-
21	trict of Columbia government, and any written response
22	by any officer or employee identified by position as in-
23	volved in the violation. In the case that the Comptroller
24	General issues a legal decision concluding that subsection
25	(a) was violated and the executive agency or the District

of Columbia government does not agree that a violation has occurred, the report provided to the President, the 3 Congress, and the Comptroller General will explain the po-4 sition of the executive agency or the District of Columbia 5 government.". 6 SEC. 523. DEPARTMENT OF JUSTICE REPORTING TO CON-7 GRESS FOR ANTIDEFICIENCY ACT VIOLA-8 TIONS. 9 (a) Violations of Sections 1341 or 1342.—Section 1350 of title 31, United States Code, is amended— 10 11 (1) by striking "An officer" and inserting "(a) 12 An officer"; and 13 (2) by adding at the end the following: 14 "(b)(1) If an executive agency or the District of Columbia government reports, under section 1351, a violation of section 1341(a) or 1342, the Attorney General 16 17 shall promptly review such report and investigate to the extent necessary to determine whether there are reason-18 19 able grounds to believe that the responsible officer or employee knowingly and willfully violated such section 20 21 1341(a) or 1342, as applicable. If the Attorney General determines that there are such reasonable grounds, the 23 Attorney General diligently shall investigate a criminal

violation under this section.

1	"(2) The Attorney General shall submit to Congress
2	and the Comptroller General on or before March 31 of
3	each calendar year an annual report detailing separately
4	for each executive agency and for the District of Columbia
5	government—
6	"(A) the number of reports under section 1351
7	transmitted to the President during the preceding
8	calendar year;
9	"(B) the number of reports reviewed in accord-
10	ance with paragraph (1) during the preceding cal-
11	endar year;
12	"(C) without identification of any individual of-
13	ficer or employee, a description of each investigation
14	undertaken in accordance with paragraph (1) during
15	the preceding calendar year and an explanation of
16	the status of any such investigation; and
17	"(D) without identification of any individual of-
18	ficer or employee, an explanation of any update to
19	the status of any review or investigation previously
20	reported pursuant to this paragraph.".
21	(b) Violations of Section 1517.—Section 1519 of
22	title 31, United States Code, is amended—
23	(1) by striking "An officer" and inserting "(a)
24	An officer"; and
25	(2) by adding at the end the following:

1	"(b)(1) If an executive agency or the District of Co-
2	lumbia government reports, under section 1517(b), a vio-
3	lation of section 1517(a), the Attorney General shall
4	promptly review such report and investigate to the extent
5	necessary to determine whether there are reasonable
6	grounds to believe that the responsible officer or employee
7	knowingly and willfully violated such section 1517(a). It
8	the Attorney General determines that there are such rea-
9	sonable grounds, the Attorney General diligently shall in-
10	vestigate a criminal violation under this section.
11	"(2) The Attorney General shall submit to Congress
12	and the Comptroller General on or before March 31 of
13	each calendar year an annual report detailing separately
14	for each executive agency and for the District of Columbia
15	government—
16	"(A) the number of reports under section
17	1517(b) transmitted to the President during the pre-
18	ceding calendar year;
19	"(B) the number of reports reviewed in accord-
20	ance with paragraph (1) during the preceding cal-
21	endar year;
22	"(C) without identification of any individual of-
23	ficer or employee, a description of each investigation
24	undertaken in accordance with paragraph (1) during

1	the preceding calendar year and an explanation of
2	the status of any such investigation; and
3	"(D) without identification of any individual of-
4	ficer or employee, an explanation of any update to
5	the status of any review or investigation previously
6	reported pursuant to this subsection.".
7	SEC. 524. PUBLICATION OF BUDGET OR APPROPRIATIONS
8	LAW OPINIONS OF THE DEPARTMENT OF JUS-
9	TICE OFFICE OF LEGAL COUNSEL.
10	(a) Schedule of Publication for Final OLC
11	OPINIONS.—Each final OLC opinion shall be made avail-
12	able on its public website in a manner that is searchable,
13	sortable, and downloadable in its entirety as soon as is
14	practicable, but—
15	(1) not later than 30 days after the opinion is
16	issued or updated if such action takes place on or
17	after the date of enactment of this Act;
18	(2) not later than 1 year after the date of en-
19	actment of this Act for an opinion issued on or after
20	January 20, 1993;
21	(3) not later than 2 years after the date of en-
22	actment of this Act for an opinion issued on or after
23	January 20, 1981, and before or on January 19,
24	1993:

1	(4) not later than 3 years after the date of en-
2	actment of this Act for an opinion issued on or after
3	January 20, 1969, and before or on January 19,
4	1981; and
5	(5) not later than 4 years after the date of en-
6	actment of this Act for all other opinions.
7	(b) Exceptions and Limitation on Public
8	AVAILABILITY OF FINAL OLC OPINIONS.—
9	(1) In general.—A final OLC opinion or part
10	thereof may be withheld only to the extent—
11	(A) information contained in the opinion
12	was—
13	(i) specifically authorized to be kept
14	secret, under criteria established by an Ex-
15	ecutive order, in the interest of national
16	defense or foreign policy;
17	(ii) properly classified, including all
18	procedural and marking requirements, pur-
19	suant to such Executive order;
20	(iii) the Attorney General determines
21	that the national defense or foreign policy
22	interests protected outweigh the public's
23	interest in access to the information; and
24	(iv) put through declassification re-
25	view within the past two years;

1	(B) information contained in the opinion
2	relates to the appointment of a specific indi-
3	vidual not confirmed to Federal office;
4	(C) information contained in the opinion is
5	specifically exempted from disclosure by statute
6	(other than sections 552 and 552b of title 5,
7	United States Code), if such statute—
8	(i) requires that the material be with-
9	held in such a manner as to leave no dis-
10	cretion on the issue; or
11	(ii) establishes particular criteria for
12	withholding or refers to particular types of
13	material to be withheld;
14	(D) information in the opinion includes
15	trade secrets and commercial or financial infor-
16	mation obtained from a person and privileged
17	or confidential whose disclosure would likely
18	cause substantial harm to the competitive posi-
19	tion of the person from whom the information
20	was obtained;
21	(E) the President, in his or her sole and
22	nondelegable determination, formally and per-
23	sonally claims in writing that executive privilege
24	prevents the release of the information and dis-
25	closure would cause specific identifiable harm to

1	an interest protected by an exception or the dis-
2	closure is prohibited by law; or
3	(F) information in the opinion includes
4	personnel and medical files and similar files the
5	disclosure of which would constitute a clearly
6	unwarranted invasion of personal privacy.
7	(2) Determination to withhold.—Any de-
8	termination under this subsection to withhold infor-
9	mation contained in a final OLC opinion shall be
10	made by the Attorney General or a designee of the
11	Attorney General. The determination shall be—
12	(A) in writing;
13	(B) made available to the public within the
14	same timeframe as is required of a formal OLC
15	opinion;
16	(C) sufficiently detailed as to inform the
17	public of what kind of information is being
18	withheld and the reason therefore; and
19	(D) effective only for a period of 3 years,
20	subject to review and reissuance, with each
21	reissuance made available to the public.
22	(3) Final opinions.—For final OLC opinions
23	for which the text is withheld in full or in substan-
24	tial part, a detailed unclassified summary of the
25	opinion shall be made available to the public, in the

1 same timeframe as required of the final OLC opin-2 ion, that conveys the essence of the opinion, includ-3 ing any interpretations of a statute, the Constitu-4 tion, or other legal authority. A notation shall be in-5 cluded in any published list of final OLC opinions 6 regarding the extent of the withholdings. 7 (4) No limitation on freedom of informa-8 TION.—Nothing in this subsection shall be construed 9 as limiting the availability of information under sec-10 tion 552 of title 5, United States Code or construed 11 as an exemption under paragraph (3) of subsection 12 (b) of such section. 13 (5) NO LIMITATION ON RELIEF.—A decision by 14 the Attorney General to release or withhold informa-15 tion pursuant to this title shall not preclude any ac-16 tion or relief conferred by statutory or regulatory re-17 gime that empowers any person to request or de-18 mand the release of information. 19 (6) Reasonably segregable portions of 20 OPINIONS TO BE PUBLISHED.—Any reasonably seg-21 regable portion of an opinion shall be provided after 22 withholding of the portions which are exempt under 23 this section. The amount of information withheld,

and the exemption under which the withholding is

made, shall be indicated on the released portion of

24

25

1	the opinion, unless including that indication would
2	harm an interest protected by the exemption in this
3	paragraph under which the withholding is made. If
4	technically feasible, the amount of the information
5	withheld, and the exemption under which the with-
6	holding is made, shall be indicated at the place in
7	the opinion where such withholding is made.
8	(c) METHOD OF PUBLICATION.—The Attorney Gen-
9	eral shall publish each final OLC opinion to the extent
10	the law permits, including by publishing the opinions on
11	a publicly accessible website that—
12	(1) with respect to each opinion—
13	(A) contains an electronic copy of the opin-
14	ion, including any transmittal letter associated
15	with the opinion, in an open format that is plat-
16	form independent and that is available to the
17	public without restrictions;
18	(B) provides the public the ability to re-
19	trieve an opinion, to the extent practicable,
20	through searches based on—
21	(i) the title of the opinion;
22	(ii) the date of publication or revision;
23	or
24	(iii) the full text of the opinion;

1	(C) identifies the time and date when the
2	opinion was required to be published, and when
3	the opinion was transmitted for publication;
4	and
5	(D) provides a permanent means of access-
6	ing the opinion electronically;
7	(2) includes a means for bulk download of all
8	final OLC opinions or a selection of opinions re-
9	trieved using a text-based search;
10	(3) provides free access to the opinions, and
11	does not charge a fee, require registration, or impose
12	any other limitation in exchange for access to the
13	website; and
14	(4) is capable of being upgraded as necessary to
15	carry out the purposes of this section.
16	(d) DEFINITIONS.—In this section:
17	(1) OLC OPINION.—The term "OLC opinion"
18	means views on a matter of legal interpretation com-
19	municated by the Office of Legal Counsel of the De-
20	partment of Justice to any other office or agency, or
21	person in an office or agency, in the Executive
22	Branch, including any office in the Department of
23	Justice, the White House, or the Executive Office of
24	the President, and rendered in accordance with sec-

1	tions 511–513 of title 28, United States Code, and
2	relating to—
3	(A) subtitle II, III, V, or VI of title 31,
4	United States Code;
5	(B) the Balanced Budget and Emergency
6	Deficit Control Act of 1985;
7	(C) the Congressional Budget and Im-
8	poundment Control Act of 1974; or
9	(D) any appropriations Act, continuing
10	resolution, or other provision of law providing
11	or governing appropriations or budget author-
12	ity.
13	(2) Final Old Opinion.—The term "final
14	OLC opinion" means an OLC opinion that—
15	(A) the Attorney General, Assistant Attor-
16	ney General for the Office of Legal Counsel, or
17	a Deputy Assistant Attorney General for the
18	Office of Legal Counsel, has determined is
19	final; or
20	(B) is cited in another Office of Legal
21	Counsel opinion.
22	SEC. 525. TREATMENT OF REQUESTS FOR INFORMATION
23	FROM MEMBERS OF CONGRESS.
24	Section 552(d) of title 5, United States Code (com-
25	monly known as the "Freedom of Information Act"), is

- 1 amended, in the second sentence, by inserting "or any
- 2 Member of Congress" before the period at the end.
- 3 Subtitle C—Strengthening Con-
- 4 gressional Role in and Over-
- 5 sight of Emergency Declarations
- 6 and Designations
- 7 SEC. 531. IMPROVING CHECKS AND BALANCES ON THE USE
- 8 OF THE NATIONAL EMERGENCIES ACT.
- 9 (a) Requirements Relating to Declaration
- 10 AND RENEWAL OF NATIONAL EMERGENCIES.—Title II of
- 11 the National Emergencies Act (50 U.S.C. 1621 et seq.)
- 12 is amended by striking sections 201 and 202 and inserting
- 13 the following:
- 14 "SEC. 201. DECLARATIONS OF NATIONAL EMERGENCIES.
- 15 "(a) Authority to Declare National Emer-
- 16 GENCIES.—With respect to Acts of Congress authorizing
- 17 the exercise, during the period of a national emergency,
- 18 of any special or extraordinary power, the President is au-
- 19 thorized to declare such a national emergency by procla-
- 20 mation. Such proclamation shall immediately be trans-
- 21 mitted to Congress and published in the Federal Register.
- 22 "(b) Specification of Provisions of Law to Be
- 23 Exercised and Reporting.—No powers or authorities
- 24 made available by statute for use during the period of a
- 25 national emergency shall be exercised unless and until the

1	President specifies the provisions of law under which the
2	President proposes that the President or other officers will
3	act in—
4	"(1) a proclamation declaring a national emer-
5	gency under subsection (a); or
6	"(2) one or more Executive orders relating to
7	the emergency published in the Federal Register and
8	transmitted to Congress.
9	"(c) Prohibition on Subsequent Actions if
10	EMERGENCIES NOT APPROVED.—
11	"(1) Subsequent declarations.—If a joint
12	resolution of approval is not enacted under section
13	203 with respect to a national emergency before the
14	expiration of the period described in section 202(a),
15	or with respect to a national emergency proposed to
16	be renewed under section 202(b), the President may
17	not, during the remainder of the term of office of
18	that President, declare a subsequent national emer-
19	gency under subsection (a) with respect to substan-
20	tially the same circumstances.
21	"(2) Exercise of Authorities.—If a joint
22	resolution of approval is not enacted under section
23	203 with respect to a power or authority specified by
24	the President under subsection (b) with respect to a
25	national emergency, the President may not, during

1	the remainder of the term of office of that Presi-
2	dent, exercise that power or authority with respect
3	to that emergency.
4	"(d) Effect of Future Laws.—No law enacted
5	after the date of the enactment of the Congressional
6	Power of the Purse Act shall supersede this title unless
7	it does so in specific terms, referring to this title, and de-
8	claring that the new law supersedes the provisions of this
9	title.
10	"(e) Limitations.—
11	"(1) In general.—Any emergency powers in-
12	voked by the President pursuant to a national emer-
13	gency declared under this section shall relate to the
14	nature of, and may be used only to address, that
15	emergency.
16	"(2) Authorization or funding with-
17	HELD.—No authority available to the President dur-
18	ing a national emergency declared under this section
19	may be used to provide authorization or funding for
20	any program, project, or activity for which Congress,
21	on or after the date of the events giving rise to the
22	emergency declaration, has withheld authorization or
23	funding.

1	"SEC. 202. EFFECTIVE PERIODS OF NATIONAL EMER-
2	GENCIES.
3	"(a) Temporary Effective Periods.—
4	"(1) In general.—Unless previously termi-
5	nated pursuant to a proclamation of the President
6	or an Act of Congress under subsection (c), a dec-
7	laration of a national emergency shall remain in ef-
8	fect for 20 session days, in the case of the Senate,
9	and 20 legislative days, in the case of the House,
10	from the issuance of the proclamation under section
11	201(a) (not counting the day on which the proclama-
12	tion was issued) and shall terminate when that pe-
13	riod expires unless there is enacted into law a joint
14	resolution of approval under section 203 with re-
15	spect to the proclamation.
16	"(2) Exercise of powers and authori-
17	TIES.—Unless the declaration of national emergency
18	has been terminated pursuant to a proclamation of
19	the President or an Act of Congress under sub-
20	section (c), any emergency power or authority made
21	available under a provision of law specified pursuant
22	to section 201(b) may be exercised pursuant to a
23	declaration of a national emergency for 20 session
24	days, in the case of the Senate, and 20 legislative
25	days, in the case of the House, from the issuance of
26	the proclamation or Executive order (not counting

1	the day on which such proclamation or Executive
2	order was issued). That power or authority may not
3	be exercised after that period expires unless there is
4	enacted into law a joint resolution of approval under
5	section 203 approving—
6	"(A) the proclamation of the national
7	emergency or the Executive order; and
8	"(B) the exercise of the power or authority
9	specified by the President in such proclamation
10	or Executive order.
11	"(b) Renewal of National Emergencies.—A na-
12	tional emergency declared by the President under section
13	201(a) or previously renewed under this subsection, and
14	not already terminated pursuant to subsection (a) or (c),
15	shall terminate on the date that is one year after the
16	President transmitted to Congress the proclamation de-
17	claring the emergency or the enactment of a previous re-
18	newal pursuant to this subsection, unless—
19	"(1) the President publishes in the Federal
20	Register and transmits to Congress an Executive
21	order renewing the emergency; and
22	"(2) there is enacted into law a joint resolution
23	of approval renewing the emergency pursuant to sec-
24	tion 203 before the termination of the emergency or
25	previous renewal of the emergency.

1	"(c) Termination of National Emergencies.—
2	"(1) In General.—Any national emergency
3	declared by the President under section 201(a) shall
4	terminate on the earliest of—
5	"(A) the date provided for in subsection
6	(a);
7	"(B) the date provided for in subsection
8	(b);
9	"(C) the date specified in an Act of Con-
10	gress, including a joint resolution of termi-
11	nation under section 203, terminating the emer-
12	gency; or
13	"(D) the date specified in a proclamation
14	of the President terminating the emergency.
15	"(2) Effect of Termination.—Effective on
16	the date of the termination of a national emergency
17	under paragraph (1)—
18	"(A) any powers or authorities exercised
19	by reason of the emergency shall cease to be ex-
20	ercised;
21	"(B) any amounts reprogrammed,
22	repurposed, or transferred under any provision
23	of law with respect to the emergency that re-
24	main unobligated on that date shall be returned

1	and made available for the purpose for which
2	such amounts were appropriated; and
3	"(C) any contracts entered into under any
4	provision of law relating to the emergency shall
5	be terminated.
6	"SEC. 203. REVIEW BY CONGRESS OF NATIONAL EMER-
7	GENCIES.
8	"(a) Joint Resolution of Approval Defined.—
9	In this section, the term 'joint resolution of approval'
10	means a joint resolution that does not have a preamble
11	and that contains only the following provisions after its
12	resolving clause:
13	"(1) A provision approving one or more—
14	"(A) proclamations declaring national
15	emergencies under section 201(a);
16	"(B) Executive orders issued under section
17	201(b)(2); or
18	"(C) Executive orders issued under section
19	202(b).
20	"(2) A provision approving a list of all or a por-
21	tion of the provisions of law specified by the Presi-
22	dent under section 201(b) in the proclamations or
23	Executive orders that are the subject of the joint
24	resolution.

1	"(b) Joint Resolution of Termination De-
2	FINED.—In this section, the term 'joint resolution of ter-
3	mination' means a resolution introduced in the House or
4	Senate to terminate—
5	"(1) a national emergency declared under sec-
6	tion 201; or
7	"(2) the exercise of any authorities pursuant to
8	that emergency.
9	"(c) Procedures for Consideration of Joint
10	RESOLUTIONS OF APPROVAL AND JOINT RESOLUTIONS
11	OF TERMINATION.—
12	"(1) Introduction.—After the President
13	transmits to Congress a proclamation declaring a
14	national emergency under section 201(a), or an Ex-
15	ecutive order specifying emergency powers or au-
16	thorities under section 201(b)(2) or renewing a na-
17	tional emergency under section 202(b), a joint reso-
18	lution of approval or joint resolution of termination
19	may be introduced in either House of Congress by
20	any member of that House.
21	"(2) Consideration in Senate.—In the Sen-
22	ate, the following shall apply:
23	"(A) Committee referral.—A joint res-
24	olution of approval or joint resolution of termi-

1	nation shall be referred to the appropriate com-
2	mittee or committees.
3	"(B) REPORTING AND DISCHARGE.—If the
4	committee to which a joint resolution of ap-
5	proval or joint resolution of termination has
6	been referred has not reported it at the end of
7	10 calendar days after its introduction, that
8	committee shall be discharged from further con-
9	sideration of the resolution and it shall be
10	placed on the calendar.
11	"(C) Proceeding to consideration.—
12	Notwithstanding Rule XXII of the Standing
13	Rules of the Senate, when a committee to which
14	a joint resolution of approval or joint resolution
15	of termination is referred has reported the reso-
16	lution, or when that committee is discharged
17	under subparagraph (B) from further consider-
18	ation of the resolution, it is at any time there-
19	after in order to move to proceed to the consid-
20	eration of the joint resolution, and all points of
21	order against the joint resolution (and against
22	the motion to proceed to the consideration of
23	the joint resolution) are waived. The motion to
24	proceed shall be debatable for 4 hours evenly

divided between proponents and opponents of

25

1 the joint resolution of approval or joint resolu-2 tion of termination. The motion is not subject 3 to amendment, or to a motion to postpone, or 4 to a motion to proceed to the consideration of 5 other business. A motion to reconsider the vote 6 by which the motion is agreed to or disagreed 7 to shall not be in order. If a motion to proceed 8 to the consideration of a joint resolution of ap-9 proval or joint resolution of termination is 10 agreed to, the joint resolution shall remain the 11 unfinished business of the Senate until disposed 12 of. 13 "(D) FLOOR CONSIDERATION.—There 14 shall be 10 hours of consideration on a joint 15 resolution of approval or joint resolution of termination, to be divided evenly between the pro-16 17 ponents and opponents of the joint resolution. 18 Of that 10 hours, there shall be a total of 2 19 hours of debate on any debatable motions in 20 connection with the joint resolution, to be di-21 vided evenly between the proponents and oppo-22 nents of the joint resolution. 23 "(E) AMENDMENTS.—No amendments 24 shall be in order with respect to a joint resolu-

1	tion of approval or joint resolution of termi-
2	nation in the Senate.
3	"(F) MOTION TO RECONSIDER VOTE ON
4	PASSAGE.—A motion to reconsider a vote on
5	passage of a joint resolution of approval or joint
6	resolution of termination shall not be in order.
7	"(G) Appeals.—Points of order and ap-
8	peals from the decision of the Presiding Officer
9	shall be decided without debate.
10	"(3) Consideration in house of rep-
11	RESENTATIVES.—In the House of Representatives,
12	the following shall apply:
13	"(A) REPORTING AND DISCHARGE.—If any
14	committee to which a joint resolution of ap-
15	proval or joint resolution of termination has
16	been referred has not reported it to the House
17	within seven legislative days after the date of
18	referral such committee shall be discharged
19	from further consideration of the joint resolu-
20	tion.
21	"(B)(i) Proceeding to consider-
22	ATION.—Beginning on the third legislative day
23	after each committee to which a joint resolution
24	of approval or joint resolution of termination
25	has been referred reports it to the House or has

1	been discharged from further consideration
2	thereof, it shall be in order to move to proceed
3	to consider the joint resolution of approval or
4	joint resolution of termination in the House. All
5	points of order against the motion are waived.
6	Such a motion shall not be in order after the
7	House has disposed of another motion to pro-
8	ceed on the joint resolution of approval or joint
9	resolution of termination. The previous question
10	shall be considered as ordered on the motion to
11	its adoption without intervening motion. The
12	motion shall not be debatable. A motion to re-
13	consider the vote by which the motion is dis-
14	posed of shall not be in order.
15	"(ii) MOTION.—A motion to proceed to the
16	consideration of a joint resolution of approval of
17	an Executive order described in subsection
18	(a)(1) or a list described in subsection (a)(2)
19	shall not be in order before the enactment of a
20	joint resolution of approval of the proclamation
21	described in subsection (a)(1) that is the sub-
22	ject of such Executive order or list.
23	"(C) Consideration.—The joint resolu-
24	tion of approval or joint resolution of termi-
25	nation shall be considered as read. All points of

1	order against the joint resolution of approval or
2	joint resolution of termination and against its
3	consideration are waived. The previous question
4	shall be considered as ordered on the joint reso-
5	lution of approval or joint resolution of termi-
6	nation to final passage without intervening mo-
7	tion except two hours of debate equally divided
8	and controlled by the sponsor of the joint reso-
9	lution of approval or joint resolution of termi-
10	nation (or a designee) and an opponent. A mo-
11	tion to reconsider the vote on passage of the
12	joint resolution of approval or joint resolution
13	of termination shall not be in order.
14	"(4) Coordination with action by other
15	HOUSE.—
16	"(A) IN GENERAL.—If, before the passage
17	by one House of a joint resolution of approval
18	or joint resolution of termination of that House,
19	that House receives from the other House a
20	joint resolution of approval or joint resolution
21	of termination with regard to the same procla-
22	mation or Executive order, then the following
23	procedures shall apply:
24	"(i) The joint resolution of approval
25	or joint resolution of termination of the

1	other House shall not be referred to a com-
2	mittee.
3	"(ii) With respect to a joint resolution
4	of approval or joint resolution of termi-
5	nation of the House receiving the joint res-
6	olution—
7	"(I) the procedure in that House
8	shall be the same as if no joint resolu-
9	tion of approval or joint resolution of
10	termination had been received from
11	the other House; but
12	"(II) the vote on passage shall be
13	on the joint resolution of approval or
14	joint resolution of termination of the
15	other House.
16	"(iii) Upon the failure of passage of
17	the joint resolution of approval or joint
18	resolution of termination of the other
19	House, the question shall immediately
20	occur on passage of the joint resolution of
21	approval or joint resolution of termination
22	of the receiving House.
23	"(B) Treatment of Legislation of
24	OTHER HOUSE.—If one House fails to introduce
25	a joint resolution of approval or joint resolution

1	of termination under this section, the joint reso-
2	lution of approval or joint resolution of termi-
3	nation of the other House shall be entitled to
4	expedited floor procedures under this section.
5	"(C) APPLICATION TO REVENUE MEAS-
6	URES.—The provisions of this paragraph shall
7	not apply in the House of Representatives to a
8	joint resolution of approval or joint resolution
9	of termination that is a revenue measure.
10	"(5) Treatment of veto message.—Debate
11	on a veto message in the Senate under this section
12	shall be 1 hour evenly divided between the majority
13	and minority leaders or their designees.
14	"(d) Rule of Construction.—The enactment of a
15	joint resolution of approval or joint resolution of termi-
16	nation under this section shall not be interpreted to serve
17	as a grant or modification by Congress of statutory au-
18	thority for the emergency powers of the President.
19	"(e) Rules of the House and Senate.—This sec-
20	tion is enacted by Congress—
21	"(1) as an exercise of the rulemaking power of
22	the Senate and the House of Representatives, re-
23	spectively, and as such is deemed a part of the rules
24	of each House, respectively, but applicable only with
25	respect to the procedure to be followed in the House

1	in the case of joint resolutions described in this sec-
2	tion, and supersedes other rules only to the extent
3	that it is inconsistent with such other rules; and
4	"(2) with full recognition of the constitutional
5	right of either House to change the rules (so far as
6	relating to the procedure of that House) at any time,
7	in the same manner, and to the same extent as in
8	the case of any other rule of that House.
9	"SEC. 204. EXCLUSION OF CERTAIN NATIONAL EMER-
10	GENCIES INVOKING INTERNATIONAL EMER-
11	GENCY ECONOMIC POWERS ACT.
12	"(a) In General.—In the case of a national emer-
13	gency described in subsection (b), the provisions of the
14	National Emergencies Act, as in effect on the day before
15	the date of the enactment of the Congressional Power of
16	the Purse Act, shall continue to apply on and after such
17	date of enactment.
18	"(b) National Emergency Described.—
19	"(1) In general.—A national emergency de-
20	scribed in this subsection is a national emergency
21	pursuant to which the President proposes to exercise
22	emergency powers or authorities made available
23	
	under the International Emergency Economic Pow-

1	necessary by a provision of law specified in para-
2	graph (2).
3	"(2) Provisions of Law specified.—The
4	provisions of law specified in this paragraph are—
5	"(A) the United Nations Participation Act
6	of 1945 (22 U.S.C. 287 et seq.);
7	"(B) section 212(f) of the Immigration
8	and Nationality Act (8 U.S.C. 1182(f)); or
9	"(C) any provision of law that authorizes
10	the implementation, imposition, or enforcement
11	of economic sanctions with respect to a foreign
12	country.
13	"(c) Effect of Additional Powers and Au-
14	THORITIES.—Subsection (a) shall not apply to a national
15	emergency or the exercise of emergency powers and au-
16	thorities pursuant to the national emergency if, in addition
17	to the exercise of emergency powers and authorities de-
18	scribed in subsection (b), the President proposes to exer-
19	cise, pursuant to the national emergency, any emergency
20	powers and authorities under any other provision of law.".
21	(b) Reporting Requirements.—Section 401 of the
22	National Emergencies Act (50 U.S.C. 1641) is amended
23	by adding at the end the following:
24	"(d) Report on Emergencies.—The President
25	shall transmit to Congress, with any proclamation declar-

ing a national emergency under section 201(a) or any Executive order specifying emergency powers or authorities under section 201(b)(2) or renewing a national emergency 3 4 under section 202(b), a report, in writing, that includes 5 the following: 6 "(1) A description of the circumstances necessi-7 tating the declaration of a national emergency, the 8 renewal of such an emergency, or the use of a new 9 emergency power or authority specified in the Exec-10 utive order, as the case may be. 11 "(2) The estimated duration of the national 12 emergency, or a statement that the duration of the 13 national emergency cannot reasonably be estimated 14 at the time of transmission of the report. 15 "(3) A summary of the actions the President or 16 other officers intend to take, including any re-17 programming or transfer of funds and any contracts 18 anticipated to be entered into, and the statutory au-19 thorities the President and such officers expect to 20 rely on in addressing the national emergency. 21 "(4) In the case of a renewal of a national 22 emergency, a summary of the actions the President 23 or other officers have taken in the preceding one-24 year period, including any reprogramming or trans-25 fer of funds, to address the emergency.

1	"(e) Provision of Information to Congress.—
2	The President shall provide to Congress such other infor-
3	mation as Congress may request in connection with any
4	national emergency in effect under title II.
5	"(f) Periodic Reports on Status of Emer-
6	GENCIES.—If the President declares a national emergency
7	under section 201(a), the President shall, not less fre-
8	quently than every 90 days for the duration of the emer-
9	gency, report to Congress on the status of the emergency
10	and the actions the President or other officers have taken
11	and authorities the President and such officers have relied
12	on in addressing the emergency.".
13	(e) Exclusion of Imposition of Duties and Im-
14	PORT QUOTAS FROM PRESIDENTIAL AUTHORITIES
15	UNDER INTERNATIONAL EMERGENCY ECONOMIC POW-
16	ERS ACT.—Section 203 of the International Emergency
17	Economic Powers Act (50 U.S.C. 1702) is amended—
18	(1) by redesignating subsection (c) as sub-
19	section (d); and
20	(2) by inserting after subsection (b) the fol-
21	lowing:
22	"(c)(1) The authority granted to the President by
23	this section does not include the authority to impose duties
24	or tariff-rate quotas or (subject to paragraph (2)) other
25	quotas on articles entering the United States.

1	"(2) The limitation under paragraph (1) does not
2	prohibit the President from excluding all articles imported
3	from a country from entering the United States.".
4	(d) Conforming Amendments.—
5	(1) NATIONAL EMERGENCIES ACT.—Title III of
6	the National Emergencies Act (50 U.S.C. 1631) is
7	repealed.
8	(2) International emergency economic
9	POWERS ACT.—Section 207 of the International
10	Emergency Economic Powers Act (50 U.S.C. 1706)
11	is amended by adding at the end the following:
12	"(c) In this section, the term 'National Emergencies
13	Act' means the National Emergencies Act, as in effect on
14	the day before the date of the enactment of the Congres-
15	sional Power of the Purse Act.".
16	(e) Effective Date; Applicability.—
17	(1) In general.—Except as provided in para-
18	graph (2), this section and the amendments made by
19	this section shall take effect on the date of the en-
20	actment of this Act and apply with respect to na-
21	tional emergencies declared under section 201 of the
22	National Emergencies Act on or after that date.
23	(2) Applicability to renewals of existing
24	EMERGENCIES.—When a national emergency de-
25	clared under section 201 of the National Emer-

1	gencies Act before the date of the enactment of this
2	Act would expire or be renewed under section 202(d)
3	of that Act (as in effect on the day before such date
4	of enactment), that national emergency shall be sub-
5	ject to the requirements for renewal under section
6	202(b) of that Act, as amended by subsection (a).
7	SEC. 532. NATIONAL EMERGENCIES ACT DECLARATION
8	SPENDING REPORTING IN THE PRESIDENT'S
9	BUDGET.
10	Section 1105(a) of title 31, United States Code, as
11	amended by section 514, is further amended by adding
12	at the end the following:
13	"(44)(A) a report on the proposed, planned,
14	and actual obligations and expenditures of funds (for
15	the prior fiscal year, the current fiscal year, and the
16	fiscal years for which the budget is submitted) at-
17	tributable to the exercise of powers and authorities
18	made available by statute for each national emer-
19	gency declared by the President, currently active or
20	in effect during the applicable fiscal years.
21	"(B) Obligations and expenditures contained in
22	the report under subparagraph (A) shall be orga-
23	nized by Treasury Appropriation Fund Symbol or
24	fund account and by program, project, and activity,
25	and include—

1	"(i) a description of each such program,
2	project, and activity;
3	"(ii) the authorities under which such
4	funding actions are taken; and
5	"(iii) the purpose and progress of such ob-
6	ligations and expenditures toward addressing
7	the applicable national emergency.
8	"(C) Such report shall include, with respect to
9	any transfer, reprogramming, or repurposing of
10	funds to address the applicable national emer-
11	gency—
12	"(i) the amount of such transfer, re-
13	programming, or repurposing;
14	"(ii) the authority authorizing each such
15	transfer, reprogramming, or repurposing; and
16	"(iii) a description of programs, projects,
17	and activities affected by such transfer, re-
18	programming, or repurposing, including by a
19	reduction in funding.".
20	SEC. 533. DISCLOSURE TO CONGRESS OF PRESIDENTIAL
21	EMERGENCY ACTION DOCUMENTS.
22	(a) In General.—Not later than 30 days after the
23	conclusion of the process for approval, adoption, or revi-
24	sion of any presidential emergency action document, the

1	President shall submit that document to the appropriate
2	congressional committees.
3	(b) Documents in Existence Before Date of
4	ENACTMENT.—Not later than 15 days after the date of
5	the enactment of this Act, the President shall submit to
6	the appropriate congressional committees all presidential
7	emergency action documents in existence before such date
8	of enactment.
9	(e) Definitions.—In this section:
10	(1) Appropriate congressional commit-
11	TEES.—The term "appropriate congressional com-
12	mittees", with respect to a presidential emergency
13	action document submitted under subsection (a) or
14	(b), means—
15	(A) the Committee on Homeland Security
16	and Governmental Affairs, the Committee on
17	the Judiciary, and the Select Committee on In-
18	telligence of the Senate;
19	(B) the Committee on Oversight and Ac-
20	countability, the Committee on the Judiciary,
21	and the Permanent Select Committee on Intel-
22	ligence of the House of Representatives; and
23	(C) any other committee of the Senate or
24	the House of Representatives with jurisdiction

1	over the subject matter addressed in the presi-	
2	dential emergency action document.	
3	(2) Presidential emergency action docu-	
4	MENT.—The term "presidential emergency action	
5	document" refers to—	
6	(A) each of the approximately 56 docu-	
7	ments described as presidential emergency ac-	
8	tion documents in the budget justification mate	
9	rials for the Office of Legal Counsel of the De-	
10	partment of Justice submitted to Congress in	
11	support of the budget of the President for fiscal	
12	year 2018; and	
13	(B) any other pre-coordinated legal docu-	
14	ment in existence before, on, or after the date	
15	of the enactment of this Act, that—	
16	(i) is designated as a presidential	
17	emergency action document; or	
18	(ii) is designed to implement a presi-	
19	dential decision or transmit a presidential	
20	request when an emergency disrupts nor-	
21	mal governmental or legislative processes.	
22	SEC. 534. CONGRESSIONAL DESIGNATIONS.	
23	Section 251(b)(2)(A) of the Balanced Budget and	
24	Emergency Deficit Control Act of 1985 (2 U.S.C.	
25	901(b)(2)(A)) is amended—	

1	(1) in clause (i), by striking "and the President	
2	subsequently so designates"; and	
3	(2) in clause (ii), by striking "and the President	
4	subsequently so designates".	
5	TITLE VI—SECURITY FROM PO-	
6	LITICAL INTERFERENCE IN	
7	JUSTICE	
8	SEC. 601. SHORT TITLE.	
9	This title may be cited as the "Security from Political	
10	Interference in Justice Act of 2023".	
11	SEC. 602. DEFINITIONS.	
12	In this title:	
13	(1) Communications log.—The term "com-	
14	munications log" means the log required to be main-	
15	tained under section 603(a).	
16	(2) COVERED COMMUNICATION.—	
17	(A) IN GENERAL.—The term "covered	
18	communication" means any communication re-	
19	lating to any contemplated or ongoing investiga-	
20	tion or litigation conducted by the Department	
21	of Justice in any civil or criminal matter (re-	
22	gardless of whether a civil action or criminal in-	
23	dictment or information has been filed); and	

1	(B) Exceptions.—The term "covered
2	communication" does not include a communica-
3	tion that is any of the following:
4	(i) A communication that involves
5	contact between the President, the Vice
6	President, the Counsel to the President, or
7	the Principal Deputy Counsel to the Presi-
8	dent, and the Attorney General, the Dep-
9	uty Attorney General, or the Associate At-
10	torney General, except to the extent that
11	the communication concerns a con-
12	templated or ongoing investigation or liti-
13	gation in which a target or subject is one
14	of the following:
15	(I) The President, the Vice Presi-
16	dent, or a member of the immediate
17	family of the President or Vice Presi-
18	dent.
19	(II) Any individual working in
20	the Executive Office of the President
21	who is compensated at a rate of pay
22	at or above level II of the Executive
23	Schedule under section 5313 of title
24	5, United States Code.

1 (III) The current or former	· chair
2 or treasurer of any national cam	npaign
3 committee that sought the elect	ion or
4 seeks the reelection of the Pres	sident,
5 or any officer of such a committ	ee ex-
6 ercising authority at the na	itional
7 level, during the tenure in office	of the
8 President.	
9 (ii) A communication that in	volves
0 contact between an officer or employ	yee of
1 the Department of Justice and an o	officer
2 or employee of the Executive Office	of the
President on a particular matter, if a	any of
4 the President, the Vice President	the
5 Counsel to the President, or the Pri	ncipal
6 Deputy Counsel to the President, a	and if
7 any of the Attorney General, the D	eputy
8 Attorney General, or the Associate	Attor-
9 ney General, have designated a subor-	dinate
to carry on such contact, and the per-	son so
designating monitors all subsequent	com-
munications and the person design	gnated
keeps the designating person inform	ned of
each such communication, except to t	he ex-
tent that the communication conce	erns a

1	contemplated or ongoing investigation or
2	litigation in which a target or subject is
3	one of the following:
4	(I) The President, the Vice Presi-
5	dent, or a member of the immediate
6	family of the President or Vice Presi-
7	dent.
8	(II) Any individual working in
9	the Executive Office of the President
10	who is compensated at a rate of pay
11	at or above level II of the Executive
12	Schedule under section 5313 of title
13	5, United States Code.
14	(III) The current or former chair
15	or treasurer of any national campaign
16	committee that sought the election or
17	seeks the reelection of the President,
18	or any officer of such a committee ex-
19	ercising authority at the national
20	level, during the tenure in office of the
21	President.
22	(iii) A communication that involves
23	contact from or to the Deputy Counsel to
24	the President for National Security Af-
25	fairs, the staff of the National Security

1	Council, or the staff of the Homeland Se-
2	curity Council that relates to a national se-
3	curity matter, except to the extent that the
4	communication concerns a pending civil or
5	criminal action that may have national se-
6	curity implications.
7	(iv) A communication that involves
8	contact between the Office of the Pardon
9	Attorney of the Department of Justice and
10	the Counsel to the President or a Deputy
11	Counsel to the President relating to par-
12	don matters.
13	(v) A communication that relates sole-
14	ly to policy, appointments, legislation, rule-
15	making, budgets, public relations or af-
16	fairs, programmatic matters, intergovern-
17	mental relations, administrative or per-
18	sonnel matters, appellate litigation, or re-
19	quests for legal advice.
20	(3) Immediate family of the president or
21	VICE PRESIDENT.—The term "immediate family of
22	the President or Vice President" means the persons
23	to whom the President or Vice President—
24	(A) is related by blood, marriage, or adop-
25	tion; or

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1	(B) stands in loco parentis.
2	SEC. 603. COMMUNICATIONS LOGS.
3	(a) In General.—The Attorney General shall main-
4	tain a log of covered communications.
5	(b) Contents.—A communications log shall include,
6	with respect to a covered communication—
7	(1) the name and title of each officer or em-
8	ployee of the Department of Justice or the Executive
9	Office of the President who participated in the cov-
10	ered communication;
11	(2) the topic of the covered communication; and
12	(3) a statement describing the purpose and ne-
13	cessity of the covered communication.
14	(c) Oversight.—
15	(1) Periodic disclosure of logs.—Not later
16	than January 30, April 30, July 30, and October 30
17	of each year, the Attorney General shall submit to
18	the Office of the Inspector General of the Depart-
19	ment of Justice a report containing the communica-
20	tions log for the 3-month period preceding that Jan-
21	uary, April, July, or October.
22	(2) Notice of inappropriate or improper
23	COMMUNICATIONS.—The Office of the Inspector
24	General of the Department of Justice shall—

1	(A) review each communications log re-
2	ceived under paragraph (1); and
3	(B) notify the Committee on the Judiciary
4	of the Senate and the Committee on the Judici-
5	ary of the House of Representatives if the In-
6	spector General determines that a covered com-
7	munication described in the communications
8	log—
9	(i) is inappropriate from a law en-
10	forcement perspective; or
11	(ii) raises concerns about improper
12	political interference.
13	(d) Rule of Construction.—Nothing in this sec-
14	tion may be construed to limit the valid written assertion
15	by the President of presidential communications privilege
16	with regard to any material required to be submitted
17	under this section.
18	SEC. 604. RULE OF CONSTRUCTION.
19	Nothing in this title may be construed to affect any
20	requirement to report pursuant to title I of this Act or
21	the amendments made by that title.

1	TITLE VII—PROTECTING
2	WHISTLEBLOWERS
3	Subtitle A—Whistleblower
4	Protection Improvement
5	SEC. 701. SHORT TITLE.
6	This title may be cited as the "Whistleblower Protec-
7	tion Improvement Act of 2023".
8	SEC. 702. ADDITIONAL WHISTLEBLOWER PROTECTIONS.
9	(a) Investigations as Personnel Actions.—
10	(1) In General.—Section 2302(a)(2)(A) of
11	title 5, United States Code, is amended—
12	(A) in clause (xi), by striking "and" at the
13	end;
14	(B) by redesignating clause (xii) as clause
15	(xiii); and
16	(C) by inserting after the clause (xi) the
17	following:
18	"(xii) for purposes of subsection
19	(b)(8)—
20	"(I) the commencement, expan-
21	sion, or extension of an investigation,
22	but not including any investigation
23	that is ministerial or nondiscretionary
24	(including a ministerial or nondis-
25	cretionary investigation described in

1	section 1213) or any investigation
2	that is conducted by an Inspector
3	General of an entity of the Govern-
4	ment of an employee not employed by
5	the office of that Inspector General;
6	and
7	"(II) a referral to an Inspector
8	General of an entity of the Govern-
9	ment, except for a referral that is
10	ministerial or nondiscretionary; and".
11	(2) Application.—The amendment made by
12	paragraph (1) shall apply to any investigation com-
13	menced, expanded, or extended, or to any referral
14	made, as described in clause (xii) of section
15	2302(a)(2)(A) of title 5, United States Code, as
16	amended by such paragraph, on or after the date of
17	enactment of this Act.
18	(b) Right to Petition Congress.—
19	(1) In general.—Section 2302(b)(9) of title
20	5, United States Code, is amended—
21	(A) in subparagraph (C), by striking "or"
22	at the end;
23	(B) in subparagraph (D), by adding "or"
24	after the semicolon at the end; and
25	(C) by adding at the end the following:

1	"(E) the exercise of any right protected
2	under section 7211;".
3	(2) APPLICATION.—The amendment made by
4	paragraph (1) shall apply to the exercise of any
5	right described in subparagraph (E) of section
6	2302(b)(9) of title 5, United States Code, as added
7	by that paragraph, occurring on or after the date of
8	enactment of this Act.
9	(c) Prohibition on Disclosure of Whistle-
10	BLOWER IDENTITY.—
11	(1) In General.—Section 2302 of title 5,
12	United States Code, is amended by adding at the
13	end the following:
14	``(g)(1) No employee of an agency may willfully com-
15	municate or transmit to any individual who is not an offi-
16	cer or employee of the Government the identity of, or per-
17	sonally identifiable information about, any other employee
18	because that other employee has made, or is suspected to
19	have made, a disclosure protected by subsection (b)(8),
20	unless—
21	"(A) the other employee provides express writ-
22	ten consent prior to the communication or trans-
23	mission of their identity or personally identifiable in-
24	formation;

1	"(B) the communication or transmission is
2	made in accordance with the provisions of section
3	552a;
4	"(C) the communication or transmission is
5	made to a lawyer for the sole purpose of providing
6	legal advice to an employee accused of whistleblower
7	retaliation; or
8	"(D) the communication or transmission is re-
9	quired or permitted by any other provision of law.
10	"(2) In this subsection, the term 'officer or employee
11	of the Government' means—
12	"(A) the President;
13	"(B) a Member of Congress;
14	"(C) a member of the uniformed services;
15	"(D) an employee, as that term is defined in
16	section 2105, including an employee of the United
17	States Postal Service, the Postal Regulatory Com-
18	mission, or the Department of Veterans Affairs (in-
19	cluding any employee appointed pursuant to chapter
20	73 or 74 of title 38); and
21	"(E) any other officer or employee in any
22	branch of the Government of the United States.".
23	(2) APPLICATION.—The amendment made by
24	paragraph (1) shall apply to any transmission or
25	communication described in subsection (g) of section

1	2302 of title 5, United States Code, as added by
2	paragraph (1), made on or after the date of enact-
3	ment of this Act.
4	(d) Right to Petition Congress.—
5	(1) In general.—Section 7211 of title 5,
6	United States Code, is amended to read as follows:
7	"§ 7211. Employees' right to petition or furnish infor-
8	mation or respond to Congress
9	"(a) In General.—Each officer or employee of the
10	Federal Government, individually or collectively, has a
11	right to—
12	"(1) petition Congress or a Member of Con-
13	gress;
14	"(2) furnish information, documents, or testi-
15	mony to either House of Congress, any Member of
16	Congress, or any committee or subcommittee of Con-
17	gress; or
18	"(3) respond to any request for information,
19	documents, or testimony from either House of Con-
20	gress or any Committee or subcommittee of Con-
21	gress.
22	"(b) Prohibited Actions.—No officer or employee
23	of the Federal Government may interfere with or deny the
24	right set forth in subsection (a), including by—

1	"(1) prohibiting or preventing, or attempting or
2	threatening to prohibit or prevent, any other officer
3	or employee of the Federal Government from engag-
4	ing in activity protected under subsection (a); or
5	"(2) removing, suspending from duty without
6	pay, demoting, reducing in rank, seniority, status,
7	pay, or performance or efficiency rating, denying
8	promotion to, relocating, reassigning, transferring,
9	disciplining, or discriminating in regard to any em-
10	ployment right, entitlement, or benefit, or any term
11	or condition of employment of, any other officer or
12	employee of the Federal Government, or attempting
13	or threatening to commit any of the foregoing ac-
14	tions, because the other officer or employee engaged
15	in activity protected under subsection (a).
16	"(c) Application.—This section shall not be con-
17	strued to authorize disclosure of any information that is—
18	"(1) specifically prohibited from disclosure by
19	any other provision of Federal law; or
20	"(2) specifically required by Executive order to
21	be kept secret in the interest of national defense or
22	the conduct of foreign affairs, unless disclosure is
23	otherwise authorized by law.
24	"(d) Definition of Officer or Employee of
25	THE FEDERAL GOVERNMENT.—For purposes of this sec-

1	tion, the term 'officer or employee of the Federal Govern-
2	ment' includes—
3	"(1) the President;
4	"(2) a Member of Congress;
5	"(3) a member of the uniformed services;
6	"(4) an employee (as that term is defined in
7	section 2105);
8	"(5) an employee of the United States Postal
9	Service or the Postal Regulatory Commission; and
10	"(6) an employee appointed under chapter 73
11	or 74 of title 38.".
12	(2) CLERICAL AMENDMENT.—The table of sec-
13	tions for subchapter Π of chapter 72 of title 5,
14	United States Code, is amended by striking the item
15	related to section 7211 and inserting the following:
	"7211. Employees' right to petition or furnish information or respond to Congress.".
16	SEC. 703. ENHANCEMENT OF WHISTLEBLOWER PROTEC-
17	TIONS.
18	(a) Disclosures Relating to Officers or Em-
19	PLOYEES OF AN OFFICE OF INSPECTOR GENERAL.—Sec-
20	tion 1213(c) of title 5, United States Code, is amended
21	by adding at the end the following:
22	"(3) If the information transmitted under this sub-
23	section disclosed a violation of law, rule, or regulation, or
24	gross waste, gross mismanagement, abuse of authority, or

- 1 a substantial and specific danger to public health or safe-
- 2 ty, by any officer or employee of an Office of Inspector
- 3 General, the Special Counsel may refer the matter to the
- 4 Council of the Inspectors General on Integrity and Effi-
- 5 ciency, which shall comply with the standards and proce-
- 6 dures applicable to investigations and reports under this
- 7 subsection.".
- 8 (b) Retaliatory Referrals to Inspectors Gen-
- 9 ERAL.—Section 1214(d) of title 5, United States Code,
- 10 is amended by adding at the end the following:
- 11 "(3) In any case in which the Special Counsel deter-
- 12 mines that a referral to an Inspector General of an entity
- 13 of the Federal Government was in retaliation for a disclo-
- 14 sure or protected activity described in section 2302(b)(8)
- 15 or in retaliation for exercising a right described in section
- 16 2302(b)(9)(A)(i), the Special Counsel shall transmit that
- 17 finding in writing to the Inspector General within 7 days
- 18 of making the finding. The Inspector General shall con-
- 19 sider that finding and make a determination on whether
- 20 to initiate an investigation or continue an investigation
- 21 based on the referral that the Special Counsel found to
- 22 be retaliatory.".
- 23 (c) Ensuring Timely Relief.—
- 24 (1) Individual right of action.—Section
- 25 1221 of title 5, United States Code, is amended by

1	striking "section 2302(b)(8) or section
2	2302(b)(9)(A)(i), (B), (C), or (D)," each place it ap-
3	pears and inserting "section 2302(b)(8), section
4	2302(b)(9)(A)(i), (B), (C), (D), or (E), section
5	2302(b)(13), or section 2302(g),".
6	(2) STAYS.—Section 1221(c)(2) of title 5,
7	United States Code, is amended to read as follows:
8	"(2) Any stay requested under paragraph (1) shall
9	be granted within 10 calendar days (excluding Saturdays,
10	Sundays, and legal holidays) after the date the request
11	is made, if the Board—
12	"(A) determines that there is a substantial like-
13	lihood that protected activity was a contributing fac-
14	tor to the personnel action involved; or
15	"(B) otherwise determines that such a stay
16	would be appropriate.".
17	(3) APPEAL OF STAY.—Section 1221(c) of title
18	5, United States Code, is amended by adding at the
19	end the following:
20	"(4) If any stay requested under paragraph (1) is de-
21	nied, the employee, former employee, or applicant for em-
22	ployment may, within 7 days after receiving notice of the
23	denial, file an appeal for expedited review by the Board.
24	The agency shall have 7 days thereafter to respond. The
25	Board shall provide a decision not later than 21 days after

1	receiving the appeal. During the period of appeal, both
2	parties may supplement the record with information un-
3	available to them at the time the stay was first re-
4	quested.".
5	(4) Access to district court; jury
6	TRIALS.—
7	(A) In general.—Section 1221(i) of title
8	5, United States Code, is amended—
9	(i) by striking "(i) Subsections" and
10	inserting "(i)(1) Subsections"; and
11	(ii) by adding at the end the fol-
12	lowing:
13	"(2)(A) If, in the case of an employee, former em-
14	ployee, or applicant for employment who seeks corrective
15	action from the Merit Systems Protection Board based on
16	an alleged prohibited personnel practice described in sec-
17	tion $2302(b)(8)$, section $2302(b)(9)(A)(i)$, (B), (C), (D),
18	or (E), section 2302(b)(13), or section 2302(g), no final
19	order or decision is issued by the Board within 180 days
20	after the date on which a request for such corrective action
21	has been duly submitted to the Board, such employee,
22	former employee, or applicant may, after providing written
23	notice to the Special Counsel and the Board and only with-
24	in 20 days after providing such notice, bring an action
25	for review de novo before the appropriate United States

1	district court, and such action shall, at the request of ei-
2	ther party to such action, be tried before a jury. Upon
3	filing of an action with the appropriate United States dis-
4	trict court, any proceedings before the Board shall cease
5	and the employee, former employee, or applicant for em-
6	ployment waives any right to refile with the Board.
7	"(B) If the Board certifies (in writing) to the parties
8	of a case that the complexity of such case requires a longer
9	period of review, subparagraph (A) shall be applied by
10	substituting '240 days' for '180 days'.
11	"(C) In any such action brought before a United
12	States district court under subparagraph (A), the court—
13	"(i) shall apply the standards set forth in sub-
14	section (e); and
15	"(ii) may award any relief that the court con-
16	siders appropriate, including any relief described in
17	subsection (g).".
18	(B) Application.—
19	(i) In general.—The amendments
20	made by subparagraph (A) shall apply to
21	any corrective action duly submitted to the
22	Merit Systems Protection Board, during
23	the 5-year period preceding the date of en-
24	actment of this Act, by an employee,
25	former employee, or applicant for employ-

1	ment based on an alleged prohibited per-
2	sonnel practice described in section
3	2302(b)(8), 2302(b)(9)(A)(i), (B), (C), or
4	(D), or 2302(b)(13) of title 5, United
5	States Code, with respect to which no final
6	order or decision has been issued by the
7	Board.
8	(ii) Limitation.—In the case of an
9	individual described in clause (i) whose
10	duly submitted claim to the Merit Systems
11	Protection Board was made not later than
12	180 days before the date of enactment of
13	this Act, such individual may only bring an
14	action before a United States district court
15	as described in paragraph (2) of section
16	1221(i) of title 5, United States Code, (as
17	added by subparagraph (A)) if that indi-
18	vidual—
19	(I) provides written notice to the
20	Office of Special Counsel and the
21	Merit Systems Protection Board not
22	later than 90 days after the date of
23	enactment of this Act; and

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1	(II) brings such action not later
2	than 20 days after providing such no-
3	tice.
4	(d) RECIPIENTS OF WHISTLEBLOWER DISCLO-
5	SURES.—Section 2302(b)(8)(B) of title 5, United States
6	Code, is amended by striking "or to the Inspector General
7	of an agency or another employee designated by the head
8	of the agency to receive such disclosures" and inserting
9	"the Inspector General of an agency, a supervisor in the
10	employee's direct chain of command up to and including
11	the head of the employing agency, or to an employee des-
12	ignated by any of the aforementioned individuals for the
13	purpose of receiving such disclosures".
14	(e) Attorney Fees.—
15	(1) In general.—Section 7703(a) of title 5
16	United States Code, is amended by adding at the
17	end the following:
18	"(3) If an employee, former employee, or appli-
19	cant for employment is the prevailing party under a
20	proceeding brought under this section, the employee
21	former employee, or applicant for employment shall
22	be entitled to attorney fees for all representation
23	carried out pursuant to this section. In such an ac-
24	tion for attorney fees, the agency responsible for

1	taking the personnel action shall be the respondent
2	and shall be responsible for paying the fees.".
3	(2) Application.—In addition to any pro-
4	ceeding brought by an employee, former employee,
5	or applicant for employment on or after the date of
6	enactment of this Act in a Federal court under sec-
7	tion 7703 of title 5, United States Code, the amend-
8	ment made by paragraph (1) shall apply to any pro-
9	ceeding brought by an employee, former employee,
10	or applicant for employment under such section be-
11	fore the date of enactment of this Act with respect
12	to which the applicable Federal court has not issued
13	a final decision.
14	(f) Extending Whistleblower Protection Act
15	TO CERTAIN EMPLOYEES.—
16	(1) In General.—Section 2302(a)(2)(A) of
17	title 5, United States Code, is amended, in the mat-
18	ter following clause (xiii), as redesignated by section
19	702(a)(1)(B)—
20	(A) by inserting "subsection (b)(9)(A)(i),
21	(B), (C), (D), or (E), subsection (b)(13), or
22	subsection (g)," after "subsection (b)(8),"; and
23	(B) by inserting after "title 31" the fol-
24	lowing: ", a fellow or intern at an agency, a
25	commissioned officer or applicant for employ-

1	ment in the Public Health Service, an officer or
2	applicant for employment in the commissioned
3	officer corps of the National Oceanic and At-
4	mospheric Administration, or a noncareer ap-
5	pointee in the Senior Executive Service".
6	(2) Conforming amendments.—Section 261
7	of the National Oceanic and Atmospheric Adminis-
8	tration Commissioned Officer Corps Act of 2002 (33
9	U.S.C. 3071) is amended—
10	(A) in subsection (a)—
11	(i) by striking paragraph (8); and
12	(ii) by redesignating paragraphs (9)
13	through (26) as paragraphs (8) through
14	(25), respectively; and
15	(B) in subsection (b), by striking the sec-
16	ond sentence.
17	(3) Application.—
18	(A) IN GENERAL.—With respect to an offi-
19	cer or applicant for employment in the commis-
20	sioned officer corps of the National Oceanic and
21	Atmospheric Administration, the amendments
22	made by paragraphs (1) and (2) shall apply to
23	any personnel action taken against such officer
24	or applicant on or after December 23, 2020, for

1	making any disclosure protected under section
2	2302(b)(8) of title 5, United States Code.
3	(B) Exception.—Subparagraph (A) shall
4	not apply to any personnel action with respect
5	to which an allegation has been submitted pur-
6	suant to section 1034 of title 10, United States
7	Code, and a final decision has been made re-
8	garding such allegation under subsection (h) of
9	such section.
10	(C) Definitions.—In this paragraph, the
11	terms "disclosure" and "personnel action" have
12	the meanings given those terms in section
13	2302(a) of title 5, United States Code.
14	(g) Relief.—
15	(1) In General.—Section $7701(b)(2)(A)$ of
16	title 5, United States Code, is amended, in the mat-
17	ter preceding clause (i), by striking "upon the mak-
18	ing of the decision" and inserting "upon the making
19	of the decision, necessary to make the employee
20	whole as if there had been no prohibited personnel
21	practice, including training, seniority, and pro-
22	motions consistent with the employee's prior
23	record".
24	(2) Application.—In addition to any appeal
25	made on or after the date of enactment of this Act

1	to the Merit Systems Protection Board under section
2	7701 of title 5, United States Code, the amendment
3	made by paragraph (1) shall apply to any appeal
4	made under such section before the date of enact-
5	ment of this Act with respect to which the Board
6	has not issued a final decision.
7	SEC. 704. CLASSIFYING CERTAIN FURLOUGHS AS ADVERSE
8	PERSONNEL ACTIONS.
9	(a) In General.—Section 7512 of title 5, United
10	States Code, is amended—
11	(1) in paragraph (4), by striking "and" at the
12	end; and
13	(2) by striking paragraph (5) and inserting the
14	following:
15	"(5) a furlough of more than 14 days but less
16	than 30 days; and
17	"(6) a furlough of 13 days or less that is not
18	due to a lapse in appropriations;".
19	(b) APPLICATION.—The amendment made by sub-
20	section (a) shall apply to any furlough covered by para-
21	graph (5) or (6) of section 7512 of title 5, United States
22	Code (as amended by such subsection), occurring on or
23	after the date of enactment of this Act.

1	SEC. 705. CODIFICATION OF PROTECTIONS FOR DISCLO-
2	SURES OF CENSORSHIP RELATED TO RE-
3	SEARCH, ANALYSIS, OR TECHNICAL INFOR-
4	MATION.
5	(a) In General.—Section 2302 of title 5, United
6	States Code, as amended by section 702(c)(1), is further
7	amended by adding at the end the following:
8	"(h)(1) In this subsection—
9	"(A) the term 'applicant' means an applicant
10	for a covered position;
11	"(B) the term 'censorship related to research,
12	analysis, or technical information' means any effort
13	to distort, misrepresent, or suppress research, anal-
14	ysis, or technical information; and
15	"(C) the term 'employee' means an employee in
16	a covered position in an agency.
17	"(2) Any disclosure of information by an employee
18	or applicant for employment that the employee or appli-
19	cant reasonably believes is evidence of censorship related
20	to research, analysis, or technical information—
21	"(A) shall come within the protections of sub-
22	section $(b)(8)(A)$ if—
23	"(i) the employee or applicant reasonably
24	believes that the censorship related to research,
25	analysis, or technical information is or will
26	cause—

1	"(I) any violation of law, rule, or reg-
2	ulation; or
3	"(II) gross mismanagement, a gross
4	waste of funds, an abuse of authority, or
5	a substantial and specific danger to public
6	health or safety; and
7	"(ii) such disclosure is not specifically pro-
8	hibited by law or such information is not spe-
9	cifically required by Executive order to be kept
10	classified in the interest of national defense or
11	the conduct of foreign affairs; and
12	"(B) shall come within the protections of sub-
13	section (b)(8)(B) if—
14	"(i) the employee or applicant reasonably
15	believes that the censorship related to research,
16	analysis, or technical information is or will
17	cause—
18	"(I) any violation of law, rule, or reg-
19	ulation; or
20	"(II) gross mismanagement, a gross
21	waste of funds, an abuse of authority, or
22	a substantial and specific danger to public
23	health or safety; and
24	"(ii) the disclosure is made to the Special
25	Counsel, or to the Inspector General of an

1	agency or another person designated by the
2	head of the agency to receive such disclosures,
3	consistent with the protection of sources and
4	methods.
5	"(3) A disclosure shall not be excluded from para-
6	graph (2) for any reason described in paragraph (1) or
7	(2) of subsection (f).
8	"(4) Nothing in this subsection shall be construed to
9	imply any limitation on the protections of employees and
10	applicants afforded by any other provision of law, includ-
11	ing protections with respect to any disclosure of informa-
12	tion believed to be evidence of censorship related to re-
13	search, analysis, or technical information.".
14	(b) Repeal.—
15	(1) In general.—Section 110 of the Whistle-
16	blower Protection Enhancement Act of 2012 (5
17	U.S.C. 2302 note) is hereby repealed.
18	(2) Rule of Construction.—Nothing in this
19	section shall be construed to limit or otherwise affect
20	any action under section 110 of the Whistleblower
21	Protection Enhancement Act of 2012 (5 U.S.C.
22	2302 note) commenced before the date of enactment
23	of this Act or any protections afforded by such sec-
24	tion with respect to such action.

1	SEC. 706. TITLE 5 TECHNICAL AND CONFORMING AMEND-
2	MENTS.
3	Title 5, United States Code, is amended—
4	(1) in section 1212(h), by striking "or (9)"
5	each place it appears and inserting ", (b)(9),
6	(b)(13), or (g)";
7	(2) in section 1214—
8	(A) in subsections (a) and (b), by striking
9	"section $2302(b)(8)$ or section $2302(b)(9)(A)(i)$,
10	(B), (C), or (D)" each place it appears and in-
11	serting "section 2302(b)(8), section
12	2302(b)(9)(A)(i), (B), (C), (D), or (E), section
13	2302(b)(13), or section 2302(g)"; and
14	(B) in subsection (i), by striking "section
15	2302(b)(8) or subparagraph (A)(i), (B), (C), or
16	(D) of section 2302(b)(9)" and inserting "sec-
17	tion $2302(b)(8)$, subparagraph (A)(i), (B), (C),
18	(D), or (E) of section $2302(b)(9)$, section
19	2302(b)(13), or section 2302(g)";
20	(3) in section 1215(a)(3)(B), by striking "sec-
21	tion $2302(b)(8)$, or $2302(b)(9)(A)(i)$, (B), (C), or
22	(D)" each place it appears and inserting "section
23	2302(b)(8), section $2302(b)(9)(A)(i)$, (B), (C), (D),
24	or (E), section 2302(b)(13), or section 2302(g)";
25	(4) in section 2302—
26	(A) in subsection (a)—

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1	(i) in paragraph (1), by inserting "or
2	(g)" after "subsection (b)"; and
3	(ii) in paragraph (2)(C)(i), by striking
4	"subsection (b)(8) or section
5	2302(b)(9)(A)(i), (B), (C), or (D)" and in-
6	serting "subsection (b)(8), (b)(9)(A)(i),
7	(B), (C), (D), or (E), (b)(13), or (g)"; and
8	(B) in subsection (e)(1)(B), by striking
9	"paragraph (8) or subparagraph (A)(i), (B),
10	(C), or (D) of paragraph (9) of subsection (b)"
11	and inserting "subsection (b)(8), subparagraph
12	(A)(i), (B) , (C) , or (D) of subsection $(b)(9)$,
13	subsection (b)(13), or subsection (g)";
14	(5) in section $7515(a)(2)$, by striking "para-
15	graph (8), (9), or (14) of section 2302(b)" and in-
16	serting "paragraph (8), (9), (13), or (14) of section
17	2302(b) or section 2302(g)";
18	(6) in section $7701(c)(2)(B)$, by striking "sec-
19	tion 2302(b)" and inserting "subsection (b) or (g) of
20	section 2302"; and
21	(7) in section $7703(b)(1)(B)$, by striking "sec-
22	tion $2302(b)(8)$, or $2302(b)(9)(A)(i)$, (B), (C), or
23	(D)" and inserting "section 2302(b)(8), section
24	2302(b)(9)(A)(i), (B), (C), (D), or (E), section
25	2302(b)(13), or section 2302(g)".

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Subtitle B—Whistleblowers of the
Intelligence Community
SEC. 711. LIMITATION ON SHARING OF INTELLIGENCE
COMMUNITY WHISTLEBLOWER COMPLAINTS
WITH PERSONS NAMED IN SUCH COM-
PLAINTS.
(a) In General.—The National Security Act of
1947 (50 U.S.C. 3001 et seq.) is amended by adding at
the end the following new title:
"TITLE XII—MATTERS REGARD-
ING INSPECTORS GENERAL
OF ELEMENTS OF THE INTEL-
LIGENCE COMMUNITY
"SEC. 1202. LIMITATION ON SHARING OF INTELLIGENCE
COMMUNITY WHISTLEBLOWER COMPLAINTS
WITH PERSONS NAMED IN SUCH COM-
PLAINTS.
"(a) Whistleblower Disclosure Information
DEFINED.—In this section, the term 'whistleblower disclo-
sure information' means, with respect to a whistleblower
disclosure—
"(1) the disclosure;
"(1) the disclosure; "(2) confirmation of the fact of the existence of

1	"(3) the identity, or other identifying informa-
2	tion, of the whistleblower who made the disclosure.
3	"(b) In General.—It shall be unlawful for any em-
4	ployee or officer of the Federal Government to knowingly
5	and willfully share any whistleblower disclosure informa-
6	tion with any individual named as a subject of the whistle-
7	blower disclosure and alleged in the disclosure to have en-
8	gaged in misconduct, unless—
9	"(1) the whistleblower consented, in writing, to
10	such sharing before the sharing occurs;
11	"(2) a covered Inspector General to whom such
12	disclosure is made—
13	"(A) determines that such sharing is nec-
14	essary to advance an investigation, audit, in-
15	spection, review, or evaluation by the Inspector
16	General; and
17	"(B) notifies the whistleblower of such
18	sharing before the sharing occurs; or
19	"(3) an attorney for the Federal Government—
20	"(A) determines that such sharing is nec-
21	essary to advance an investigation by the attor-
22	ney; and
23	"(B) notifies the whistleblower of such
24	sharing before the sharing occurs.".
25	(b) Technical and Clerical Amendments.—

1	(1) Transfer.—The National Security Act of
2	1947 (50 U.S.C. 3001 et seq.) is amended as fol-
3	lows:
4	(A) Section 1104 (50 U.S.C. 3234) is—
5	(i) transferred to title XII of such
6	Act, as added by subsection (a);
7	(ii) inserted before section 1202 of
8	such Act, as added by such subsection; and
9	(iii) redesignated as section 1201.
10	(B) Section 1106 (50 U.S.C. 3236) is—
11	(i) amended by striking "section
12	1104" each place it appears and inserting
13	"section 1201";
14	(ii) transferred to title XII of such
15	Act, as added by subsection (a);
16	(iii) inserted after section 1202 of
17	such Act, as added by such subsection; and
18	(iv) redesignated as section 1203.
19	(2) CLERICAL AMENDMENTS.—The table of sec-
20	tions at the beginning of the National Security Act
21	of 1947 is amended—
22	(A) by striking the items relating to sec-
23	tion 1104 and section 1106; and
24	(B) by adding after the items relating to
25	title XI the end the following new items:

"TITLE XII—MATTERS REGARDING INSPECTORS GENERAL OF ELEMENTS OF THE INTELLIGENCE COMMUNITY

	"Sec. 1201. Prohibited personnel practices in the intelligence community. "Sec. 1202. Limitation on sharing of intelligence community whistleblower complaints with persons named in such complaints. "Sec. 1203. Inspector general external review panel.".
1	(c) Definitions.—Section 3 of such Act (50 U.S.C.
2	3003) is amended by adding at the end the following new
3	paragraphs:
4	"(8) The term 'covered Inspector General'
5	means each of the following:
6	"(A) The Inspector General of the Intel-
7	ligence Community.
8	"(B) The Inspector General of the Central
9	Intelligence Agency.
10	"(C) The Inspector General of the Defense
11	Intelligence Agency.
12	"(D) The Inspector General of the Na-
13	tional Reconnaissance Office.
14	"(E) The Inspector General of the Na-
15	tional Geospatial-Intelligence Agency.
16	"(F) The Inspector General of the Na-
17	tional Security Agency.
18	"(9) The term 'whistleblower' means a person
19	who makes a whistleblower disclosure.
20	"(10) The term 'whistleblower disclosure'
21	means a disclosure that is protected under section
22	1201 of this Act or section 3001(j)(1) of the Intel-

1	ligence Reform and Terrorism Prevention Act of
2	2004 (50 U.S.C. 3341(j)).".
3	(d) Conforming Amendment.—Section 5331 of the
4	Damon Paul Nelson and Matthew Young Pollard Intel-
5	ligence Authorization Act for Fiscal Years 2018, 2019,
6	and 2020 (division E of Public Law 116–92; 50 U.S.C.
7	3033 note) is amended by striking "section 1104 of the
8	National Security Act of 1947 (50 U.S.C. 3234)" and in-
9	serting "section 1201 of the National Security Act of
10	1947".
11	SEC. 712. DISCLOSURES TO CONGRESS.
12	(a) In General.—Title XII of the National Security
13	Act of 1947, as added by section 711, is further amended
14	by inserting after section 1203, as designated by section
15	711(b), the following new section:
16	"SEC. 1204. PROCEDURES REGARDING DISCLOSURES TO
17	CONGRESS.
18	"(a) Guidance.—
19	"(1) Obligation to provide security di-
20	RECTION UPON REQUEST.—Upon the request of a
21	whistleblower, the head of the relevant element of
22	the intelligence community, acting through the cov-
23	ered Inspector General for that element, shall fur-
24	nish on a confidential basis to the whistleblower in-
25	formation regarding how the whistleblower may di-

1	rectly contact the congressional intelligence commit-
2	tees, in accordance with appropriate security prac-
3	tices, regarding a complaint or information of the
4	whistleblower pursuant to section $103H(k)(5)(D)$ or
5	other appropriate provision of law.
6	"(2) Nondisclosure.—Unless a whistleblower
7	who makes a request under paragraph (1) provides
8	prior consent, a covered Inspector General may not
9	disclose to the head of the relevant element of the
10	intelligence community—
11	"(A) the identity of the whistleblower; or
12	"(B) the element at which such whistle-
13	blower is employed, detailed, or assigned as a
14	contractor employee.
15	"(b) Oversight of Obligation.—If a covered In-
16	spector General determines that the head of an element
17	of the intelligence community denied a request by a whis-
18	tleblower under subsection (a), directed the whistleblower
19	not to contact the congressional intelligence committees,
20	or unreasonably delayed in providing information under
21	such subsection, the covered Inspector General shall notify
22	the congressional intelligence committees of such denial,
23	direction, or unreasonable delay.
24	"(c) Permanent Security Officer.—The head of
25	each element of the intelligence community may designate

1	a permanent security officer in the element to provide to
2	whistleblowers the information under subsection (a).".
3	(b) Clerical Amendment.—The table of sections
4	at the beginning of the National Security Act of 1947 is
5	amended by inserting after the item relating to section
6	1203, as added by section 711(b)(2), the following new
7	item:
	"Sec. 1204. Procedures regarding disclosures to Congress.".
8	(c) Conforming Amendment.—Section
9	103H(k)(5)(D)(i) of the National Security Act of 1947
10	(50 U.S.C. $3033(k)(5)(D)(i)$) is amended by adding at the
11	end the following: "The employee may request information
12	pursuant to section 1204 with respect to contacting such
13	committees.".
14	SEC. 713. PROHIBITION AGAINST DISCLOSURE OF WHIS-
15	TLEBLOWER IDENTITY AS REPRISAL
16	AGAINST WHISTLEBLOWER DISCLOSURE BY
17	EMPLOYEES AND CONTRACTORS IN INTEL-
18	LIGENCE COMMUNITY.
19	(a) In General.—Paragraph (3) of subsection (a)
20	of section 1201 of the National Security Act of 1947, as
21	designated by section 711(b)(1)(A), is amended—
22	$(1) \cdot 1 \qquad 1 (T) 1 (2) (2) (3)$
	(1) in subparagraph (I), by striking "; or" and
23	inserting a semicolon;
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1	(3) by inserting after subparagraph (I) the fol-
2	lowing new subparagraph:
3	"(J) a knowing and willful disclosure re-
4	vealing the identity or other personally identifi-
5	able information of such employee or such con-
6	tractor employee without the express written
7	consent of such employee or such contractor
8	employee or if the Inspector General determines
9	such disclosure is necessary for the exclusive
10	purpose of investigating a complaint or infor-
11	mation received under section 416 of title 5,
12	United States Code; or".
13	(b) APPLICABILITY TO DETAILEES.—Such subsection
14	is amended by adding at the end the following new para-
15	graph:
16	"(5) Employee.—The term 'employee', with
17	respect to an agency or a covered intelligence com-
18	munity element, includes an individual who has been
19	detailed to such agency or covered intelligence com-
20	munity element.".
21	(e) Private Right of Action for Unlawful Dis-
22	CLOSURE OF WHISTLEBLOWER IDENTITY.—Subsection
23	(f) of such section is amended to read as follows:
24	"(f) Enforcement.—

1	"(1) In general.—Except as otherwise pro-
2	vided in this subsection, the President shall provide
3	for the enforcement of this section.
4	"(2) Private right of action for unlaw-
5	FUL, WILLFUL DISCLOSURE OF WHISTLEBLOWER
6	IDENTITY.—In a case in which an employee of an
7	agency, or other employee or officer of the Federal
8	Government, takes a personnel action described in
9	subsection (a)(3)(J) against an employee of a cov-
10	ered intelligence community element as a reprisal in
11	violation of subsection (b) or in a case in which a
12	contractor employee takes a personnel action de-
13	scribed in such subsection against another con-
14	tractor employee as a reprisal in violation of sub-
15	section (c), the employee or contractor employee
16	against whom the personnel action was taken may
17	bring a private action for all appropriate remedies,
18	including injunctive relief and compensatory and pu-
19	nitive damages, against the employee or contractor
20	employee who took the personnel action, in a Fed-
21	eral district court of competent jurisdiction within
22	180 days of when the employee or contractor em-
23	ployee first learned of or should have learned of the
24	violation.".

1 TITLE VIII—ACCOUNTABILITY 2 FOR ACTING OFFICIALS

3	SEC. 801. SHORT TITLE.
4	This title may be cited as the "Accountability for Act-
5	ing Officials Act".
6	SEC. 802. CLARIFICATION OF FEDERAL VACANCIES RE-
7	FORM ACT OF 1998.
8	(a) Eligibility Requirements.—Section 3345 of
9	title 5, United States Code, is amended as follows:
10	(1) In subsection (a)—
11	(A) in paragraph (1), by adding before the
12	semicolon at the end the following: ", but, and
13	except as provided in subsection (e), only if the
14	individual serving in the position of first assist-
15	ant has occupied such position for a period of
16	at least 30 days during the 365-day period pre-
17	ceding the date of the death, resignation, or be-
18	ginning of inability to serve of the applicable of-
19	ficer"; and
20	(B) by striking subparagraph (A) of para-
21	graph (3) and inserting the following:
22	"(A) the officer or employee served in a
23	position in such agency for a period of at least
24	1 year preceding the date of death, resignation,

1	or beginning of inability to serve of the applica-
2	ble officer; and".
3	(2) By adding at the end the following:
4	"(d) For purposes of this section, a position shall be
5	considered to be the first assistant to the office with re-
6	spect to which a vacancy occurs only if such position has
7	been designated, at least 30 days before the date of the
8	vacancy, by law, rule, or regulation as the first assistant
9	position. The previous sentence shall begin to apply on the
10	date that is 180 days after the date of enactment of the
11	Accountability for Acting Officials Act.
12	"(e) The 30-day service requirement in subsection
13	(a)(1) shall not apply to any individual who is a first as-
14	sistant if—
15	"(1)(A) the office of such first assistant is an
16	office for which appointment is required to be made
17	by the President, by and with the advice and consent
18	of the Senate; and
19	"(B) the Senate has approved the appointment
20	of such individual to such office; or
21	"(2) the individual began serving in the position
22	of first assistant during the 180-day period begin-
23	ning on a transitional inauguration day (as that
24	term is defined in section 3349a(a)).".

- 1 (b) QUALIFICATIONS.—Section 3345(b) of title 5,
- 2 United States Code, is amended by adding at the end the
- 3 following:
- 4 "(3) Any individual directed to perform the functions
- 5 and duties of the vacant office temporarily in an acting
- 6 capacity under subsection (a)(2) or (f) shall possess the
- 7 qualifications (if any) set forth in law, rule, or regulation
- 8 that are otherwise applicable to an individual appointed
- 9 by the President, by and with the advice and consent of
- 10 the Senate, to occupy such office.".
- 11 (c) Application to Individuals Removed From
- 12 Office.—Section 3345(c)(2) of title 5, United States
- 13 Code, is amended by inserting after "the expiration of a
- 14 term of office" the following: ", or removal (voluntarily
- 15 or involuntarily) from office,".
- 16 (d) Testimony of Acting Officials Before Con-
- 17 GRESS.—Section 3345 of title 5, United States Code, is
- 18 amended by adding at the end the following:
- 19 ``(f)(1) Any individual serving as an acting officer due
- 20 to a vacancy to which this section applies, or any indi-
- 21 vidual who has served in such capacity and continues to
- 22 perform the same or similar duties beyond the time limits
- 23 described in section 3346, shall appear, at least once dur-
- 24 ing any 60-day period that the individual is so serving,

1	before the appropriate committees of jurisdiction of the
2	Senate and the House of Representatives.
3	"(2) Paragraph (1) may be waived upon mutual
4	agreement of the chairs and ranking members of the com-
5	mittees described in that paragraph.".
6	(e) Time Limitation for Principal Offices.—
7	Section 3346 of title 5, United States Code, is amended—
8	(1) in subsection (a), in the matter preceding
9	paragraph (1), by inserting "or as provided in sub-
10	section (d)" after "sickness"; and
11	(2) by adding at the end the following:
12	"(d) With respect to the vacancy of the position of
13	head of any agency listed in section 901(b) of title 31 (or
14	of any other Executive department) and to which this sec-
15	tion applies, subsections (a) through (c) of this section and
16	sections 3348(c), 3349(b), and 3349a(b) shall be applied
17	by substituting '120' for '210' in each instance.".
18	(f) Exclusivity.—Section 3347 of title 5, United
19	States Code, is amended—
20	(1) by redesignating subsection (b) as sub-
21	section (c); and
22	(2) by inserting after subsection (a) the fol-
23	lowing:
24	"(b) Notwithstanding subsection (a), any statutory
25	provision covered under paragraph (1) of such subsection

1	that contains a non-discretionary order or directive to des-
2	ignate an officer or employee to perform the functions and
3	duties of a specified office temporarily in an acting capac-
4	ity shall be the exclusive means for temporarily author-
5	izing an acting official to perform the functions and duties
6	of such office.".
7	(g) Reporting of Vacancies.—
8	(1) In general.—Section 3349 of title 5,
9	United States Code, is amended—
10	(A) in subsection (a)—
11	(i) by striking "immediately upon" in
12	each instance and inserting "not later than
13	7 days after";
14	(ii) in paragraph (3), by striking
15	"and" at the end;
16	(iii) in paragraph (4), by striking the
17	period at the end and inserting "; and";
18	and
19	(iv) by adding at the end the fol-
20	lowing:
21	"(5) notification of the end of the term of serv-
22	ice of any person serving in an acting capacity and
23	the name of any subsequent person serving in an
24	acting capacity and the date the service of such sub-

1	sequent person began not later than 7 days after
2	such date."; and
3	(B) in subsection (b), in the matter pre-
4	ceding paragraph (1), by striking "imme-
5	diately" and inserting "not later than 14 days
6	after the date of such determination".
7	(2) Technical corrections.—Paragraphs
8	(1) and (2) of section 3349(b) of title 5, United
9	States Code, are amended to read as follows:
10	"(1) the Committee on Homeland Security and
11	Governmental Affairs of the Senate;
12	"(2) the Committee on Oversight and Account-
13	ability of the House of Representatives;".
14	(3) Vacancies during presidential inau-
15	GURAL TRANSITIONS.—Section 3349a(b) of title 5,
16	United States Code, is amended to read as follows:
17	"(b) Notwithstanding section 3346 (except as pro-
18	vided in paragraph (2) of this subsection) or 3348(e), with
19	respect to any vacancy that exists on a transitional inau-
20	guration day, or that arises during the 60-day period be-
21	ginning on such day, the person serving as an acting offi-
22	cer as described in section 3345 may serve in the office—
23	"(1) for no longer than 300 days beginning on
24	such day; or

1	"(2) subject to section 3346(b), once a first or
2	second nomination for the office is submitted to the
3	Senate, from the date of such nomination for the pe-
4	riod that the nomination is pending in the Senate.".
5	TITLE IX—STRENGTHENING
6	HATCH ACT ENFORCEMENT
7	AND PENALTIES
8	Subtitle A—Strengthening Hatch
9	Act Enforcement And Penalties
10	SEC. 901. SHORT TITLE.
11	This title may be cited as the "Hatch Act Account-
12	ability Act".
13	SEC. 902. STRENGTHENING HATCH ACT ENFORCEMENT
14	AND PENALTIES AGAINST POLITICAL AP-
15	POINTEES.
16	(a) Investigations by Office of Special Coun-
17	SEL.—Section 1216 of title 5, United States Code, as
18	amended by section 307, is amended—
19	(1) in subsection (c), by striking "(1),"; and
20	(2) by adding at the end the following:
21	"(e)(1) In addition to the authority otherwise pro-
22	vided in this chapter, the Special Counsel—
23	"(A) shall conduct an investigation with respect
24	to any allegation concerning political activity prohib-

1	ited under subchapter III of chapter 73 (relating to
2	political activities by Federal employees); and
3	"(B) may, regardless of whether the Special
4	Counsel has received an allegation, conduct any in-
5	vestigation as the Special Counsel considers nec-
6	essary concerning political activity prohibited under
7	subchapter III of chapter 73.
8	"(2) With respect to any investigation under para-
9	graph (1), the Special Counsel may seek corrective action
10	under section 1214 and disciplinary action under section
11	1215 in the same way as if a prohibited personnel practice
12	were involved.
13	"(f)(1) Notwithstanding section 1215(b), consistent
14	with paragraph (3) of this subsection, if, after an inves-
15	tigation under subsection (d)(1), the Special Counsel de-
16	termines that a political appointee has violated section
17	7323 or 7324, the Special Counsel may present a com-
18	plaint to the Merit Systems Protection Board under the
19	process provided in section 1215 against such political ap-
20	pointee.
21	"(2) Notwithstanding section 7326, a final order of
22	the Board on a complaint of a violation of section 7323
23	or 7324 by a political appointee may impose an assess-
24	ment of a civil penalty not to exceed \$50,000.

1	"(3) The Special Counsel may not present a com-
2	plaint under paragraph (1) of this subsection—
3	"(A) unless no disciplinary action or civil pen-
4	alty has been taken or assessed, respectively, against
5	the political appointee pursuant to section 7326; and
6	"(B) until on or after the date that is 90 days
7	after the date that the complaint regarding the polit-
8	ical appointee was presented to the President under
9	section 1215(b), notwithstanding whether the Presi-
10	dent submits a written statement pursuant to para-
11	graph (4) of this subsection.
12	"(4)(A) Not later than 90 days after receiving from
13	the Special Counsel a complaint recommending discipli-
14	nary action under section 1215(b) with respect to a polit-
15	ical appointee for a violation of section 7323 or 7324, the
16	President shall provide a written statement to the Special
17	Counsel on whether the President imposed the rec-
18	ommended disciplinary action, imposed another form of
19	disciplinary action and the nature of that disciplinary ac-
20	tion, or took no disciplinary action against the political
21	appointee.
22	"(B) Not later than 14 days after the date on which
23	the Special Counsel receives a written statement under
24	subparagraph (A) of this paragraph, the Special Counsel
25	shall—

1	"(i) submit the written statement to the Com-
2	mittee on Homeland Security and Governmental Af-
3	fairs of the Senate and the Committee on Oversight
4	and Accountability of the House of Representatives;
5	and
6	"(ii) publish the written statement on the public
7	website of the Office of Special Counsel.
8	"(5) Not later than 14 days after the date on which
9	the Special Counsel determines a political appointee has
10	violated section 7323 or 7324, the Special Counsel shall—
11	"(A) submit a report on the investigation into
12	such political appointee, and any communications
13	sent from the Special Counsel to the President rec-
14	ommending discipline of such political appointee, to
15	the Committee on Homeland Security and Govern-
16	mental Affairs of the Senate and the Committee on
17	Oversight and Accountability of the House of Rep-
18	resentatives; and
19	"(B) publish the report and the communica-
20	tions described in subparagraph (A) on the public
21	website of the Office of Special Counsel.
22	"(6) In this subsection, the term 'political appointee'
23	means any individual, other than the President and the
24	Vice President, employed or holding office—

1	"(A) in the Executive Office of the President,
2	the Office of the Vice President, or any other office
3	of the White House, but not including any career
4	employee; or
5	"(B) in a confidential, policy-making, policy-de-
6	termining, or policy-advocating position appointed by
7	the President, by and with the advice and consent
8	of the Senate (other than an individual in the For-
9	eign Service).".
10	(b) Clarification on Application of Hatch Act
11	TO EOP AND OVP EMPLOYEES.—Section 7322(1)(A) of
12	title 5, United States Code, is amended by inserting after
13	"Executive agency" the following: ", including the Execu-
14	tive Office of the President, the Office of the Vice Presi-
15	dent, and any other office of the White House,".
16	(c) Criminal Penalty.—
17	(1) IN GENERAL.—Subchapter III of chapter
18	73 of title 5, United States Code, is amended by
19	adding at the end the following:
20	"§ 7327. Criminal penalty for Hatch Act violations
21	"(a) In General.—Any person who knowingly vio-
22	lates section 7323 or 7324 shall be fined \$50,000 (not-
23	withstanding section 3571(e) of title 18), imprisoned for
24	not more than 1 year, or both. Notwithstanding section
25	3571(e) of title 18, for each violation after the first, the

1	fine applicable under this section shall be double the
2	amount of the fine assessed for the previous violation.
3	"(b) Attorney Fees.—A court may assess against
4	the United States reasonable attorney fees and other liti-
5	gation costs reasonably incurred in any case under this
6	section in which an employee has established, by a prepon-
7	derance of the evidence, that a superior ordered or other-
8	wise coerced the employee into taking any act that re-
9	sulted in a violation of section 7323 or 7324.".
10	(2) CLERICAL AMENDMENT.—The table of sec-
11	tions for subchapter III of chapter 73 of title 5
12	United States Code, is amended by inserting after
13	the item relating to section 7326 the following:
	"7327. Criminal penalty for Hatch Act violations.".
14	(3) Training.—After the first violation by an
15	individual of section 7323 or 7324 of title 5, United
16	States Code, that individual shall be provided train-
17	ing by the employing agency of the individual or
18	how to avoid subsequent violations of either such
19	section.
20	SEC. 903. INCLUDING EXECUTIVE OFFICE OF THE PRESI
21	DENT UNDER LIMITATION ON NEPOTISM IN
22	THE CIVIL SERVICE.
23	Section 3110(a)(1)(A) of title 5, United States Code
24	is amended by inserting ", including the Executive Office
25	of the President" after "Executive agency".

1	SEC. 904. DISCLOSURE OF HATCH ACT INVESTIGATIONS
2	FOR CERTAIN POLITICAL EMPLOYEES.
3	Section 1216 of title 5, United States Code, is
4	amended by adding at the end the following:
5	``(d)(1) With respect to any investigation of an alle-
6	gation of prohibited activity under subsection $(a)(1)$
7	against a political employee, not later than 14 days after
8	the date on which the Special Counsel makes a final deter-
9	mination under that investigation with respect to whether
10	a violation occurred, the Special Counsel shall—
11	"(A) publish, on the website of the Office of
12	Special Counsel, that determination and a report on
13	that determination; and
14	"(B) submit the report required under subpara-
15	graph (A) to the Committee on Homeland Security
16	and Governmental Affairs of the Senate and the
17	Committee on Oversight and Accountability of the
18	House of Representatives.
19	"(2) In this subsection, the term 'political employee'
20	means any individual occupying any of the following posi-
21	tions in the executive branch of Government (including an
22	individual carrying out the duties of such a position in
23	an acting capacity):
24	"(A) Any position required to be filled by an
25	appointment by the President, by and with the ad-
26	vice and consent of the Senate.

1	"(B) Any position in the executive branch of
2	the Government of a confidential or policy-deter-
3	mining character under schedule C of subpart C of
4	part 213 of title 5, Code of Federal Regulations, or
5	any successor regulations.
6	"(C) Any position in or under the Executive Of-
7	fice of the President.
8	"(D) Any position in or under the Office of the
9	Vice President.
10	"(E) Any position in the Senior Executive Serv-
11	ice that is not a career appointee, a limited term ap-
12	pointee, or a limited emergency appointee (as those
13	terms are defined in section 3132(a)).".
14	SEC. 905. CLARIFICATION ON CANDIDATES VISITING FED-
15	ERAL PROPERTY.
16	(a) In General.—Section 7323 of title 5, United
17	States Code, is amended by adding at the end the fol-
18	lowing:
19	"(d) Nothing in this section or section 7324 shall be
20	construed to prohibit an employee from allowing a Mem-
21	ber of Congress or any other elected official from visiting
22	Federal facilities for an official purpose, including receiv-
23	ing briefings, tours, or other official information.".
24	(b) Technical and Conforming Amendments.—

1	(1) in subsection $(a)(1)$, by striking "his official
2	authority or influence" and inserting "the official
3	authority or influence of the employee"; and
4	(2) in subsection (c)—
5	(A) by striking "he" and inserting "the
6	employee"; and
7	(B) by striking "his opinion" and inserting
8	"the opinion of the employee".
9	SEC. 906. APPLYING HATCH ACT TO PRESIDENT AND VICE
10	PRESIDENT WHILE ON FEDERAL PROPERTY.
11	(a) In General.—Subchapter III of chapter 73 of
12	title 5, United States Code, as amended by section 902(c),
13	is further amended—
14	(1) by redesignating sections 7326 and 7327 as
15	sections 7327 and 7328, respectively; and
16	(2) by inserting after section 7325 the fol-
17	lowing:
18	"§ 7326. Limitations on political activity of President
19	and Vice President while on White House
20	grounds
21	"Notwithstanding section 7322(1), the prohibitions
22	on political activity under sections 7323(a) and 7324 shall
23	apply to the President and Vice President while the Presi-
24	dent and Vice President are on or in any part of the White

- 1 House, or any part of the White House grounds, that is
- 2 regularly used in the discharge of official duties.".
- 3 (b) CLERICAL AMENDMENT.—The table of sections
- 4 of subchapter III of chapter 73 of title 5, United States
- 5 Code, as amended by section 902(c), is further amended
- 6 by striking the items relating to sections 7326 and 7327
- 7 and inserting the following:
 - "7326. Limitations on political activity of President and Vice President while on Federal property
 - "7327. Penalties
 - "7327. Criminal penalty for Hatch Act violations.".
- $8\,$ SEC. 907. GRANTING THE OFFICE OF SPECIAL COUNSEL
- 9 RULEMAKING AUTHORITY.
- Notwithstanding any other law, rule, or regulation,
- 11 the Office of Special Counsel shall have exclusive authority
- 12 to promulgate regulations with respect to authority grant-
- 13 ed to the Office under subchapter III of chapter 73 of
- 14 title 5, United States Code.
- 15 SEC. 908. GREATER ACCOUNTABILITY FOR POLITICAL AP-
- 16 **POINTEES.**
- 17 Section 1204(c) of title 5, United States Code, is
- 18 amended by adding at the end the following: "Notwith-
- 19 standing the previous sentences, in the case of contumacy
- 20 or failure by an individual to obey a subpoena issued under
- 21 subsection (b)(2)(A) or section 1214(b) with respect to an
- 22 investigation into any violation of section 7323 or 7324,
- 23 the Board may issue an order requiring that individual

- 1 to appear at any designated place to testify or to produce
- 2 documentary or other evidence.".
- 3 SEC. 909. INVESTIGATING FORMER POLITICAL EMPLOYEES.
- 4 (a) Definition.—In this section, the term "em-
- 5 ployee" has the meaning given the term in section 7322
- 6 of title 5, United States Code.
- 7 (b) Continuation of Investigation.—Notwith-
- 8 standing any other provision of law, the Office of Special
- 9 Counsel may continue an investigation of a violation of
- 10 section 7323 or 7324 of title 5, United States Code, of
- 11 an individual who is a former employee only if that inves-
- 12 tigation commenced while the individual was an employee.
- 13 SEC. 910. GAO REVIEW OF REIMBURSABLE POLITICAL
- 14 EVENTS.
- 15 (a) IN GENERAL.—Not later than 60 days after the
- 16 date of enactment of this Act, the Comptroller General
- 17 of the United States shall submit to Congress a report
- 18 on reimbursable political events held at the White House
- 19 or on the White House grounds during the period begin-
- 20 ning on January 1, 1997, and ending on the date of enact-
- 21 ment of this Act (referred to in this section as the "cov-
- 22 ered period").
- 23 (b) Contents.—The report required under sub-
- 24 section (a) shall include the following:

1	(1) Whether, during the covered period, the re-
2	quirements in annual appropriations Acts with re-
3	spect to reimbursable political events have been fol-
4	lowed, including the requirements under the heading
5	"Executive Residence At the White House—Reim-
6	bursable Expenses" in title II of division D of the
7	Consolidated Appropriations Act, 2019 (Public Law
8	116-6).
9	(2) An assessment of what constitutes a polit-
10	ical event during the covered period.
11	(3) Whether an event that was not classified as
12	a political event during the covered period should
13	have been classified as such an event.
14	(4) A review of any payment made by a political
15	entity under the terms of the requirements described
16	in paragraph (1).
17	(5) Recommendations for Congress on—
18	(A) a definition for the term "political
19	event";
20	(B) how to assess whether presidential ad-
21	ministrations are following the requirements de-
22	scribed in paragraph (1); and
23	(C) how to hold presidential administra-
24	tions accountable if the requirements described
25	in paragraph (1) are not followed.

1	Subtitle B—Strengthening Ethics
2	Enforcement And Penalties For
3	Federal Executive Employees
4	SEC. 911. DEFINITIONS.
5	(a) In General.—Subject to subsection (b), in this
6	subtitle:
7	(1) Administration.—"Administration"
8	means each term of office of the incumbent Presi-
9	dent serving at the time of the appointment of an
10	appointee.
11	(2) Appointee.—The term "appointee"—
12	(A) includes each individual appointed—
13	(i) to a full-time, noncareer position
14	by the President or the Vice President;
15	(ii) to a position on the Executive
16	Schedule under sections 5312 through
17	5316 of title 5, United States Code;
18	(iii) to a position as a noncareer ap-
19	pointee in the in the Senior Executive
20	Service, as defined in section 3132(a) of
21	title 5, United States Code, or as a non-
22	career appointee under another comparable
23	personnel system for senior personnel; or
24	(iv) to a position in an Executive
25	agency excepted from the competitive serv-

1	ice by reason of being of a confidential or
2	policy-determining character under sched-
3	ule C of subpart C of part 213 of title 5,
4	Code of Federal Regulations, or another
5	position excepted from the competitive
6	service under comparable criteria; and
7	(B) does not include any individual ap-
8	pointed to a position in the Senior Foreign
9	Service or solely as a uniformed service commis-
10	sioned officer.
11	(3) COVERED EXECUTIVE BRANCH OFFICIAL;
12	LOBBYING ACTIVITIES, LOBBYIST.—The terms "cov-
13	ered executive branch official", "lobbying activities",
14	and "lobbyist" have the meanings given those terms
15	in section 3 of the Lobbying Disclosure Act of 1995
16	(2 U.S.C. 1602).
17	(4) Directly and substantially related
18	TO MY FORMER EMPLOYER OR ANY FORMER CLI-
19	ENT.—The term "directly and substantially related
20	to my former employer or any former client" means
21	any matter in which the former employer or a
22	former client of an appointee is a party or rep-
23	resents a party to the matter.
24	(5) Executive agency.—The term "Executive
25	agency" has the meaning given the term "Executive

1	agency" in section 105 of title 5, United States
2	Code, except that such term—
3	(A) includes—
4	(i) the Executive Office of the Presi-
5	dent;
6	(ii) the United States Postal Service;
7	and
8	(iii) the Postal Regulatory Commis-
9	sion; and
10	(B) does not include the Government Ac-
11	countability Office.
12	(6) Former client.—The term "former cli-
13	ent"—
14	(A) means any person for whom an ap-
15	pointee, during the 2-year period before the
16	date of the appointment of the appointee,
17	served personally as agent, attorney, or consult-
18	ant, except that such service as an agent, attor-
19	ney, or consultant shall not include any in-
20	stance in which the service provided was limited
21	to speeches or similar appearances; and
22	(B) does not include any clients of the
23	former employer of the appointee to whom the
24	appointee did not personally provide services.

1	(7) FORMER EMPLOYER.—The term "former
2	employer''—
3	(A) means any person for whom an ap-
4	pointee, during the 2-year period before the
5	date of appointment of the appointee, served as
6	an employee, officer, director, trustee, or gen-
7	eral partner; and
8	(B) does not include any Executive agency
9	or other entity of the Federal Government, any
10	State or local government, the government of
11	the District of Columbia, any Tribal govern-
12	ment, any government of a United States terri-
13	tory or possession, or any international organi-
14	zation of which the United States is a member
15	state.
16	(8) Gift.—The term "gift"—
17	(A) has the meaning given the term in sec-
18	tion 2635.203(b) of title 5, Code of Federal
19	Regulations;
20	(B) includes any gift that is indirectly so-
21	licited or accepted, as defined under section
22	2635.203(f) of title 5, Code of Federal Regula-
23	tions; and
24	(C) does not include any item excepted
25	under subsections (b), (c) , $(e)(1)$, $(e)(3)$, (i) , or

1	(l) of section 2635.204 of title 5, Code of Fed-
2	eral Regulations.
3	(9) Government official.—The term "Gov-
4	ernment official" means any employee of the execu-
5	tive branch of the Government.
6	(10) Lobby.—The term "lobby" means to act
7	or have acted as a registered lobbyist.
8	(11) Materially assist.—The term "materi-
9	ally assist''—
10	(A) means to provide substantive assist-
11	ance; and
12	(B) does not include—
13	(i) the provision of background or
14	general education on a matter of law or
15	policy based upon the subject matter ex-
16	pertise of an individual; or
17	(ii) any conduct or assistance per-
18	mitted under section 207(j) of title 18,
19	United States Code.
20	(12) Participate.—The term "participate"
21	means to participate personally and substantially.
22	(13) Particular matter.—The term "par-
23	ticular matter" has the meaning given the term in
24	section 207 of title 18, United States Code, and sec-

1	tion 2635.402(b)(3) of title 5, Code of Federal Reg-
2	ulations.
3	(14) Particular matter involving specific
4	PARTIES.—The term "particular matter involving
5	specific parties" has the meaning given the term in
6	section 2641.201(h) of title 5, Code of Federal Reg-
7	ulations, except that the term shall also include any
8	meeting or other communication relating to the per-
9	formance of the official duties of an individual with
10	a former employer or former client of the individual,
11	unless—
12	(A) the communication applies to a par-
13	ticular matter of general applicability; and
14	(B) participation in the meeting or other
15	event is open to all interested parties.
16	(15) PLEDGE.—The term "pledge" means the
17	ethics pledge under section 912.
18	(16) Registered lobbyist or lobbying or-
19	GANIZATION.—The term "registered lobbyist or lob-
20	bying organization" means—
21	(A) any lobbyist or an organization filing a
22	registration pursuant to section 4 of the Lob-
23	bying Disclosure Act of 1995 (2 U.S.C. 1603);
24	and

1	(B) in the case of an organization filing
2	such a registration, includes each of the lobby-
3	ists of the organization identified therein.
4	(17) Senior white house staff.—The term
5	"Senior White House staff" means any person ap-
6	pointed by—
7	(A) the President to a position under sub-
8	paragraph (A) or (B) of section 105(a)(2) of
9	title 3, United States Code; or
10	(B) the Vice President to a position under
11	subparagraph (A) or (B) of section 106(a)(1) of
12	title 3, United States Code.
13	(b) Rule of Construction.—Any reference to a
14	provision of Federal law, including any regulation, under
15	this subtitle shall be construed to refer to any such provi-
16	sion in effect on January 20, 2021.
17	SEC. 912. ETHICS PLEDGE.
18	Each appointee in each Executive agency appointed
19	on or after January 20, 2021, shall sign, and upon signing
20	shall be contractually committed to, an ethics pledge that
21	states the following:
22	"I recognize that this pledge is part of a broader eth-
23	ics in Government plan designed to restore and maintain
24	public trust in Government, and I commit myself to con-
25	duct consistent with that plan. I commit to decision-mak-

1	ing on the merits and exclusively in the public interest,
2	without regard to private gain or personal benefit. I com-
3	mit to conduct that upholds the independence of law en-
4	forcement and precludes improper interference with inves-
5	tigative or prosecutorial decisions of the Department of
6	Justice. I commit to ethical choices of post-Government
7	employment that do not raise the appearance that I have
8	used my Government service for private gain, including
9	by using confidential information acquired and relation-
10	ships established for the benefit of future clients.
11	"Accordingly, as a condition, and in consideration, of
12	my employment in the United States Government in a po-
13	sition invested with the public trust, I commit myself to
14	the following obligations, which I understand are binding
15	on me and are enforceable under law:
16	"(1) Lobbyist gift ban.—I will not accept
17	any gift from any registered lobbyist or lobbying or-
18	ganization for the duration of my service as an ap-
19	pointee.
20	"(2) Revolving door ban; all appointees
21	ENTERING GOVERNMENT.—For a period of 2 years
22	beginning on the date of my appointment, I will not
23	participate in any particular matter involving spe-
24	cific parties that is directly and substantially related

1	to my former employer or former clients, including
2	regulations and contracts.
3	"(3) Revolving door ban; lobbyists and
4	REGISTERED AGENTS ENTERING GOVERNMENT.—If,
5	during the 2 year period before the date of my ap-
6	pointment, I was registered under the Lobbying Dis-
7	closure Act of 1995 (2 U.S.C. 1601 et seq.) or the
8	Foreign Agents Registration Act of 1938, as amend-
9	ed, (22 U.S.C. 611 et seq.), in addition to abiding
10	by the limitations of paragraph (2), I will not, for
11	a period of 2 years beginning on the date of my ap-
12	pointment—
13	"(A) participate in any particular matter
14	with respect to which I lobbied, or engaged in
15	any activity that would require registration
16	under the Foreign Agents Registration Act of
17	1938, as amended (22 U.S.C. 611 et seq.), dur-
18	ing the 2-year period before the date of my ap-
19	pointment;
20	"(B) participate in the specific issue area
21	involving the particular matter described in
22	subparagraph (A); or
23	"(C) seek or accept employment with any
24	Executive agency with respect to which I lob-
25	bied, or engaged in any activity that would re-

1	quire registration under the Foreign Agents
2	Registration Act of 1938, as amended (22
3	U.S.C. 611 et seq.), during the 2-year period
4	before the date of my appointment.
5	"(4) Revolving door ban; appointees leav-
6	ING GOVERNMENT.—If, upon my departure from the
7	Government, the post-employment restrictions relat-
8	ing to communicating with employees of my former
9	Executive agency under section 207(c) of title 18,
10	United States Code, and any implementing regula-
11	tions, apply to me, I agree that I will abide by those
12	restrictions for a period of 2 years beginning on the
13	last date of my appointment. I will abide by those
14	same restrictions with respect to communicating
15	with the Senior White House staff.
16	"(5) Revolving door ban; senior and very
17	SENIOR APPOINTEES LEAVING GOVERNMENT.—If,
18	upon my departure from the Government, the post-
19	employment restrictions under subsections (c) or (d)
20	of section 207 of title 18, United States Code, and
21	any implementing regulations, apply to me, I agree
22	that, in addition to abiding by those restrictions, for
23	a period of 1 year beginning on the last date of my
24	appointment, I will not materially assist any other

1	person in making any communication or appearance
2	that I am prohibited from undertaking myself by—
3	"(A) holding myself out as being available
4	to engage in lobbying activities in support of
5	any such communication or appearance; or
6	"(B) engaging in any such lobbying activi-
7	ties.
8	"(6) Revolving door ban; appointees leav-
9	ING GOVERNMENT TO LOBBY.—In addition to abid-
10	ing by the limitations under paragraph (4), I also
11	agree, upon leaving Government service, not to lobby
12	any covered executive branch official or non-career
13	Senior Executive Service appointee, or engage in any
14	activity on behalf of any foreign government or for-
15	eign political party that, if such activity was under-
16	taken on January 20, 2021, would require that I
17	register under the Foreign Agents Registration Act
18	of 1938, as amended (22 U.S.C. 611 et seq.), for
19	the remainder of the Administration or the 2-year
20	period beginning on the last date of my appoint-
21	ment, whichever is later.
22	"(7) GOLDEN PARACHUTE BAN.—I have not ac-
23	cepted and will not accept, including after entering
24	Government, any salary or other cash payment from
25	my former employer the eligibility for and payment

1	of which is limited to individuals accepting a position
2	in the United States Government. I also have not ac-
3	cepted and will not accept any non-cash benefit from
4	my former employer that is provided in lieu of such
5	a prohibited cash payment.
6	"(8) Employment qualification commit-
7	MENT.—I agree that any hiring or other employment
8	decisions I make will be based on the qualifications,
9	competence, and experience of the candidate.
10	"(9) Assent to enforcement.—I acknowl-
11	edge that subtitle B of title IX of the Protecting
12	Our Democracy Act, which I have read before sign-
13	ing this document, defines certain of the terms ap-
14	plicable to the foregoing obligations and sets forth
15	the methods for enforcing them. I expressly accept
16	the provisions of that subtitle as a part of this
17	agreement and as binding on me. I understand that
18	the terms of this pledge are in addition to any statu-
19	tory or other legal restrictions applicable to me by
20	virtue of Federal Government service.".
21	SEC. 913. WAIVERS.
22	(a) In General.—
23	(1) REQUIREMENTS FOR WAIVER.—The Direc-
24	tor of the Office of Management and Budget, in con-
25	sultation with the Counsel to the President, may

1	grant to any current or former appointee a written
2	waiver of any restrictions contained in the pledge
3	signed by such appointee if, and to the extent that,
4	the Director of the Office of Management and Budg-
5	et certifies in writing—
6	(A) that the literal application of the re-
7	striction is inconsistent with the purposes of the
8	restriction; or
9	(B) that, subject to subsection (c), it is in
10	the public interest to grant the waiver.
11	(2) Contents.—Any waiver granted under
12	paragraph (1) shall—
13	(A) reflect the basis for the waiver; and
14	(B) in the case of a waiver of the restric-
15	tions under subparagraph (B) or (C) of para-
16	graph (3) of the pledge, include a discussion of
17	the findings with respect to the considerations
18	set forth in subsection (c)(2) of this section.
19	(b) Effective Date; Publication.—
20	(1) Effective date.—A waiver granted under
21	subsection (a) shall take effect on the date on which
22	the Director of the Office of Management and Budg-
23	et signs the waiver.
24	(2) Publication.—The Director of the Office
25	of Management and Budget shall make any waiver

1	granted under subsection (a) public not later than
2	10 days after the waiver is granted.
3	(c) Public Interest.—
4	(1) In general.—With respect to consider-
5	ation of the public interest under subsection
6	(a)(2)(B), the public interest shall include exigent
7	circumstances relating to national security, the econ-
8	omy, public health, or the environment.
9	(2) Specific considerations.—In deter-
10	mining whether it is in the public interest to grant
11	a waiver under subsection (a)(2)(B) of the restric-
12	tions under subparagraph (B) or (C) of paragraph
13	(3) of the pledge, the responsible official may con-
14	sider the following factors—
15	(A) the need of the Government for the
16	services of the individual, including the exist-
17	ence of special circumstances related to national
18	security, the economy, public health, or the en-
19	vironment of the United States;
20	(B) the uniqueness of the qualifications of
21	the individual to meet the needs of the Govern-
22	ment;
23	(C) the scope and nature of the prior lob-
24	bying activities of the individual, including

1	whether such activities were de minimis or ren-
2	dered on behalf of a nonprofit organization; and
3	(D) the extent to which the purposes of the
4	restriction may be satisfied through other limi-
5	tations on the services of the individual, such as
6	those required by paragraph (3)(A) of the
7	pledge.
8	SEC. 914. ADMINISTRATION.
9	(a) In General.—The head of each Executive agen-
10	cy shall, in consultation with the Director of the Office
11	of Government Ethics, establish such rules or procedures
12	(conforming as nearly as practicable to the general ethics
13	rules and procedures of the Executive agency, including
14	those relating to designated agency ethics officials) as are
15	necessary or appropriate to ensure—
16	(1) that every appointee in the Executive agen-
17	cy signs the pledge upon assuming the appointed of-
18	fice or otherwise becoming an appointee;
19	(2) that compliance with paragraph (3) of the
20	pledge is addressed in a written ethics agreement
21	with each appointee to whom it applies, which agree-
22	ment shall also be approved by the Counsel to the
23	President prior to the appointee commencing work;
24	(3) that any spousal employment issue or other
25	conflict not expressly addressed by the pledge is ad-

1	dressed in ethics agreements with appointees or,
2	where no such agreements are required, through eth-
3	ics counseling; and
4	(4) that the Executive agency generally com-
5	plies with this subtitle.
6	(b) Executive Office of the President.—With
7	respect to the Executive Office of the President, the duties
8	set forth in subsection (a) shall be the responsibility of
9	the Counsel to the President.
10	(c) Director of the Office of Government
11	ETHICS GENERAL RESPONSIBILITIES.—The Director of
12	the Office of Government Ethics shall—
13	(1) ensure that the pledge and a copy of this
14	subtitle are made available for use by each Executive
15	agency in fulfilling the duties of the Executive agen-
16	cy under subsection (a);
17	(2) in consultation with the Attorney General or
18	the Counsel to the President, when appropriate, as-
19	sist designated agency ethics officials in providing
20	advice to current or former appointees regarding the
21	application of the pledge; and
22	(3) in consultation with the Attorney General
23	and the Counsel to the President, adopt such rules
24	or procedures as are necessary or appropriate—

1	(A) to carry out the foregoing responsibil-
2	ities;
3	(B) to authorize limited exceptions to the
4	lobbyist gift ban under paragraph (1) of the
5	pledge for circumstances that do not implicate
6	the purposes of the ban;
7	(C) to make clear that no individual shall
8	have violated the lobbyist gift ban under para-
9	graph (1) of the pledge if the individual prop-
10	erly disposes of a gift as provided under section
11	2635.206 of title 5, Code of Federal Regula-
12	tions;
13	(D) to ensure that existing rules and pro-
14	cedures for Government employees engaged in
15	negotiations for future employment with private
16	businesses that are affected by the official ac-
17	tions of the employees do not affect the integ-
18	rity of the programs and operations of the Gov-
19	ernment; and
20	(E) to ensure, in consultation with the Di-
21	rector of the Office of Personnel Management,
22	that the requirement set forth in paragraph (6)
23	of the pledge is honored by every employee of
24	the executive branch;

1	(4) in consultation with the Director of the Of-
2	fice of Management and Budget, submit a report to
3	the President on whether full compliance is being
4	achieved with existing Federal laws and regulations
5	governing executive branch procurement lobbying
6	disclosure, provided that such report shall include—
7	(A) recommendations relating to steps the
8	executive branch can take to expand, to the
9	fullest extent practicable, disclosure of both ex-
10	ecutive branch procurement lobbying and of lob-
11	bying for presidential pardons; and
12	(B) recommendations relating to both im-
13	mediate actions the executive branch can take
14	and, if necessary, recommendations for legisla-
15	tion; and
16	(5) provide an annual report on the administra-
17	tion of the pledge and this subtitle.
18	(d) REVOLVING DOOR BAN REPORT.—The Director
19	of the Office of Government Ethics shall, in consultation
20	with the Attorney General, the Counsel to the President,
21	and the Director of the Office of Personnel Management,
22	report to the President on steps the executive branch can
23	take to expand to the fullest extent practicable the revolv-
24	ing door ban under paragraph (5) of the pledge to all exec-
25	utive branch employees who are involved in the procure-

ment process such that those employees may not for 2
years after leaving Government service lobby any Govern-
ment official regarding a Government contract that was
under the official responsibility of the employee during the
last 2 years of Government service of the employee. This
report shall include both immediate actions the executive
branch can take and, if necessary, recommendations for
legislation.
(e) FILING AND RETENTION.—Each pledge signed by
an appointee, and any waiver granted under section 913
with respect thereto, shall be filed with the head of the
agency of the relevant appointee for permanent retention
in the official personnel folder of the appointee or any
equivalent folder.
SEC. 915. ENFORCEMENT.
(a) In General.—The contractual, fiduciary, and
ethical commitments in the pledge provided for herein are
solely enforceable by the United States pursuant to this
section by any legally available means, including—
(1) debarment proceedings within any affected
Executive agency; or
(2) judicial civil proceedings for declaratory, in-
junctive, or monetary relief.

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(b) BAR ON LOBBYING.—

1	(1) IN GENERAL.—Any former appointee who is
2	determined, after notice and hearing, by the duly
3	designated authority within any Executive agency, to
4	have violated the pledge signed by the appointee may
5	be barred from lobbying any officer or employee of
6	the Executive agency to which the appointee was ap-
7	pointed for not more than 5 years in addition to any
8	other restriction on lobbying under the pledge signed
9	by the appointee.
10	(2) Procedures.—The head of each Executive
11	agency shall, in consultation with the Director of the
12	Office of Government Ethics, establish procedures to
13	implement this subsection, which shall include pro-
14	viding for fact-finding and investigation of possible
15	violations of this subtitle and for referrals to the At-
16	torney General for consideration pursuant to sub-
17	section (e).
18	(c) Authority of the Attorney General.—
19	(1) In General.—The Attorney General
20	may—
21	(A) upon receiving information regarding
22	the possible breach of any commitment in a
23	signed pledge by an appointee, request any ap-
24	propriate Federal investigative authority to con-

1	duct an investigation of the alleged breach, as
2	may be appropriate; and
3	(B) upon determining that there is a rea-
4	sonable basis to believe that a breach of a com-
5	mitment in a signed pledge by an appointee has
6	occurred, will occur, or will continue to occur if
7	not enjoined, commence a civil action against
8	the former employee in any United States Dis-
9	trict Court with jurisdiction to consider the
10	matter.
11	(2) Civil relief.—In any civil action com-
12	menced under paragraph (1)(B), the Attorney Gen-
13	eral may request any and all relief authorized by
14	Federal law, including—
15	(A) such temporary restraining orders and
16	preliminary and permanent injunctions as may
17	be appropriate to restrain future, recurring, or
18	continuing conduct by the former appointee in
19	breach of the commitments in the pledge he or
20	she signed; and
21	(B) establishment of a constructive trust
22	for the benefit of the United States, requiring
23	an accounting and payment to the United
24	States Treasury of all money and other things
25	of value received by, or payable to, the former

1	employee arising out of any breach or at-
2	tempted breach of the pledge signed by the
3	former appointee.
4	SEC. 916. GENERAL PROVISIONS.
5	(a) Severability.—If any provision of this subtitle
6	or the application of such provision is held to be invalid,
7	the remainder of this subtitle and other dissimilar applica-
8	tions of such provision shall not be affected.
9	(b) Rule of Construction.—Nothing in this sub-
10	title shall be construed to impair or otherwise affect—
11	(1) the authority granted by Federal law to any
12	Executive agency, or the head thereof; or
13	(2) the functions of the Director of the Office
14	of Management and Budget relating to budgetary,
15	administrative, or legislative proposals.
16	(c) Implementation.—This subtitle shall be imple-
17	mented consistent with applicable law and subject to the
18	availability of appropriations.
19	(d) Rule of Construction.—This subtitle is not
20	intended to, and does not, create any right or benefit, sub-
21	stantive or procedural, enforceable at law or in equity by
22	any party against the United States, its departments,
23	agencies, or entities, its officers, employees, or agents, or
24	any other person.

1	TITLE X—PRESIDENTIAL AND
2	VICE PRESIDENTIAL TAX
3	TRANSPARENCY
4	SEC. 1001. PRESIDENTIAL AND VICE PRESIDENTIAL TAX
5	TRANSPARENCY.
6	(a) Definitions.—In this section—
7	(1) The term "covered candidate" means a can-
8	didate of a major party in a general election for the
9	office of President or Vice President.
10	(2) The term "income tax return" means, with
11	respect to an individual, any return (as such term is
12	defined in section 6103(b)(1) of the Internal Rev-
13	enue Code of 1986, except that such term shall not
14	include declarations of estimated tax) of—
15	(A) such individual, other than information
16	returns issued to persons other than such indi-
17	vidual; or
18	(B) of any corporation, partnership, or
19	trust in which such individual holds, directly or
20	indirectly, a significant interest as the sole or
21	principal owner or the sole or principal bene-
22	ficial owner (as such terms are defined in regu-
23	lations prescribed by the Secretary).

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1	(3) The term "major party" has the meaning
2	given the term in section 9002 of the Internal Rev-
3	enue Code of 1986.
4	(4) The term "Secretary" means the Secretary
5	of the Treasury or the delegate of the Secretary.
6	(b) Disclosure.—
7	(1) In general.—
8	(A) CANDIDATES FOR PRESIDENT AND
9	VICE PRESIDENT.—Not later than the date that
10	is 15 days after the date on which an individual
11	becomes a covered candidate, the individual
12	shall submit to the Federal Election Commis-
13	sion a copy of the individual's income tax re-
14	turns for the 10 most recent taxable years for
15	which a return has been filed with the Internal
16	Revenue Service.
17	(B) President and vice president.—
18	With respect to an individual who is the Presi-
19	dent or Vice President, not later than the due
20	date for the return of tax for each taxable year,
21	such individual shall submit to the Federal
22	Election Commission a copy of the individual's
23	income tax returns for the taxable year and for
24	the 9 preceding taxable years.

1	(C) Transition rule for sitting presi-
2	DENTS AND VICE PRESIDENTS.—Not later than
3	the date that is 30 days after the date of enact-
4	ment of this section, an individual who is the
5	President or Vice President on such date of en-
6	actment shall submit to the Federal Election
7	Commission a copy of the income tax returns
8	for the 10 most recent taxable years for which
9	a return has been filed with the Internal Rev-
10	enue Service.
11	(2) Failure to disclose.—If any require-
12	ment under paragraph (1) to submit an income tax
13	return is not met, the chairman of the Federal Elec-
14	tion Commission shall submit to the Secretary a
15	written request that the Secretary provide the Fed-
16	eral Election Commission with the income tax re-
17	turn.
18	(3) Publicly available.—The chairman of
19	the Federal Election Commission shall make publicly
20	available each income tax return submitted under
21	paragraph (1) in the same manner as a return pro-
22	vided under section 6103(l)(23) of the Internal Rev-
23	enue Code of 1986 (as added by this section).
24	(4) Treatment under the federal elec-
25	TION CAMPAIGN ACT OF 1971.—Section 304(a)(11)

1	of the Federal Election Campaign Act of 1971 (52
2	U.S.C. 30104(a)(11)) is amended by adding at the
3	end the following:
4	"(E) An income tax return filed under the
5	Protecting Our Democracy Act shall be filed in
6	electronic form accessible by computers and
7	shall be treated as a report filed under and re-
8	quired by this Act for purposes of subpara-
9	graphs (B) and (C), except that if it would re-
10	quire considerable, extensive, and significant
11	time for the Commission to make redactions to
12	such a return, as required under section
13	1001(b)(3) of the Protecting Our Democracy
14	Act or subparagraph (B)(ii) of section
15	6103(l)(23) of the Internal Revenue Code of
16	1986, the Commission may make the return
17	available for public inspection more than 48
18	hours after receipt by the Commission, but in
19	no event later than 30 days after receipt by the
20	Commission.".
21	(c) Disclosure of Returns of Presidents and
22	VICE PRESIDENTS AND CERTAIN CANDIDATES FOR
23	President and Vice President.—

1	(1) In General.—Section 6103(l) of the Inter-
2	nal Revenue Code of 1986 is amended by adding at
3	the end the following new paragraph:
4	"(23) Disclosure of Return Information
5	OF PRESIDENTS AND VICE PRESIDENTS AND CER-
6	TAIN CANDIDATES FOR PRESIDENT AND VICE PRESI-
7	DENT.—
8	"(A) In general.—Upon written request
9	by the chairman of the Federal Election Com-
10	mission under section 1001(b)(2) of the Pro-
11	tecting Our Democracy Act, not later than the
12	date that is 15 days after the date of such re-
13	quest, the Secretary shall provide copies of any
14	return which is so requested to officers and em-
15	ployees of the Federal Election Commission
16	whose official duties include disclosure or redac-
17	tion of such return under this paragraph.
18	"(B) Disclosure to the public.—
19	"(i) In general.—The chairman of
20	the Federal Election Commission shall
21	make publicly available any return which is
22	provided under subparagraph (A).
23	"(ii) Redaction of Certain Infor-
24	MATION.—Before making publicly available
25	under clause (i) any return, the chairman

1	of the Federal Election Commission shall
2	redact such information as the Federal
3	Election Commission and the Secretary
4	jointly determine is necessary for pro-
5	tecting against identity theft, such as so-
6	cial security numbers.".
7	(2) Conforming amendments.—Section
8	6103(p)(4) of such Code is amended—
9	(A) in the matter preceding subparagraph
10	(A) by striking "or (22)" and inserting "(22),
11	or (23)"; and
12	(B) in subparagraph (F)(ii) by striking "or
13	(22)" and inserting "(22), or (23)".
14	(3) Effective date.—The amendments made
15	by this subsection shall apply to disclosures made on
16	or after the date of enactment of this Act.
17	DIVISION C—MISCELLANEOUS
18	TITLE XI—REPORTING FOREIGN
19	INTERFERENCE IN ELECTIONS
20	SEC. 1101. FEDERAL CAMPAIGN REPORTING OF FOREIGN
21	CONTACTS.
22	(a) Initial Notice.—
23	(1) In General.—Section 304 of the Federal
24	Election Campaign Act of 1971 (52 U.S.C. 30104),

1	as amended by section 309, is amended by adding
2	at the end the following new subsection:
3	"(i) Disclosure of Reportable Foreign Con-
4	TACTS.—
5	"(1) Committee obligation to notify.—
6	Not later than 1 week after a reportable foreign con-
7	tact, each political committee shall notify the Fed-
8	eral Bureau of Investigation and the Commission of
9	the reportable foreign contact and provide a sum-
10	mary of the circumstances with respect to such re-
11	portable foreign contact. The Federal Bureau of In-
12	vestigation, not later than 1 week after receiving a
13	notification from a political committee under this
14	paragraph, shall submit to the political committee,
15	the Permanent Select Committee on Intelligence of
16	the House of Representatives, and the Select Com-
17	mittee on Intelligence of the Senate written or elec-
18	tronic confirmation of receipt of the notification.
19	"(2) Individual obligation to notify.—
20	Not later than 3 days after a reportable foreign con-
21	tact—
22	"(A) each candidate and each immediate
23	family member of a candidate shall notify the
24	treasurer or other designated official of the
25	principal campaign committee of such candidate

1	of the reportable foreign contact and provide a
2	summary of the circumstances with respect to
3	such reportable foreign contact; and
4	"(B) each official, employee, or agent of a
5	political committee shall notify the treasurer or
6	other designated official of the committee of the
7	reportable foreign contact and provide a sum-
8	mary of the circumstances with respect to such
9	reportable foreign contact.
10	"(3) Reportable foreign contact.—In this
11	subsection:
12	"(A) IN GENERAL.—The term 'reportable
13	foreign contact' means any direct or indirect
14	contact or communication that—
15	"(i) is between—
16	"(I) a candidate, an immediate
17	family member of the candidate, a po-
18	litical committee, or any official, em-
19	ployee, or agent of such committee;
20	and
21	(Π) an individual that the per-
22	son described in subclause (I) knows,
23	has reason to know, or reasonably be-
24	lieves is a covered foreign national;
25	and

1	"(ii) the person described in clause
2	(i)(I) knows, has reason to know, or rea-
3	sonably believes involves—
4	"(I) an offer or other proposal
5	for a contribution, donation, expendi-
6	ture, disbursement, or solicitation de-
7	scribed in section 319; or
8	$``(\Pi)$ coordination or collabora-
9	tion with, an offer or provision of in-
10	formation or services to or from, or
11	persistent and repeated contact with,
12	a covered foreign national in connec-
13	tion with an election.
14	"(B) Exceptions.—
15	"(i) Contacts in official capacity
16	AS ELECTED OFFICIAL.—The term 'report-
17	able foreign contact' shall not include any
18	contact or communication with a covered
19	foreign national by an elected official or an
20	employee of an elected official solely in an
21	official capacity as such an official or em-
22	ployee.
23	"(ii) Contacts for purposes of
24	ENABLING OBSERVATION OF ELECTIONS
25	BY INTERNATIONAL OBSERVERS.—The

1	term 'reportable foreign contact' shall not
2	include any contact or communication with
3	a covered foreign national by any person
4	which is made for purposes of enabling the
5	observation of elections in the United
6	States by a foreign national or the obser-
7	vation of elections outside of the United
8	States by a candidate, political committee,
9	or any official, employee, or agent of such
10	committee.
11	"(iii) Exceptions not applicable
12	IF CONTACTS OR COMMUNICATIONS IN-
13	VOLVE PROHIBITED DISBURSEMENTS.—A
14	contact or communication by an elected of-
15	ficial or an employee of an elected official
16	shall not be considered to be made solely
17	in an official capacity for purposes of
18	clause (i), and a contact or communication
19	shall not be considered to be made for pur-
20	poses of enabling the observation of elec-
21	tions for purposes of clause (ii), if the con-
22	tact or communication involves a contribu-
23	tion, donation, expenditure, disbursement,
24	or solicitation described in section 319.

1	"(C) COVERED FOREIGN NATIONAL DE-
2	FINED.—
3	"(i) In general.—In this paragraph,
4	the term 'covered foreign national'
5	means—
6	"(I) a foreign principal (as de-
7	fined in section 1(b) of the Foreign
8	Agents Registration Act of 1938 (22
9	U.S.C. 611(b))) that is a government
10	of a foreign country or a foreign polit-
11	ical party;
12	"(II) any person who acts as an
13	agent, representative, employee, or
14	servant, or any person who acts in
15	any other capacity at the order, re-
16	quest, or under the direction or con-
17	trol, of a foreign principal described in
18	subclause (I) or of a person any of
19	whose activities are directly or indi-
20	rectly supervised, directed, controlled,
21	financed, or subsidized in whole or in
22	major part by a foreign principal de-
23	scribed in subclause (I); or
24	"(III) any person included in the
25	list of specially designated nationals

1	and blocked persons maintained by
2	the Office of Foreign Assets Control
3	of the Department of the Treasury
4	pursuant to authorities relating to the
5	imposition of sanctions relating to the
6	conduct of a foreign principal de-
7	scribed in subclause (I).
8	"(ii) Clarification regarding ap-
9	PLICATION TO CITIZENS OF THE UNITED
10	STATES.—In the case of a citizen of the
11	United States, subclause (II) of clause (i)
12	applies only to the extent that the person
13	involved acts within the scope of that per-
14	son's status as the agent of a foreign prin-
15	cipal described in subclause (I) of clause
16	(i).
17	"(4) Immediate family member.—In this
18	subsection, the term 'immediate family member'
19	means, with respect to a candidate, a parent, parent-
20	in-law, spouse, adult child, or sibling.".
21	(2) Effective date.—The amendment made
22	by paragraph (1) shall apply with respect to report-
23	able foreign contacts which occur on or after the
24	date of the enactment of this Act.
25	(b) Information Included on Report.—

1	(1) In General.—Section 304(b) of such Act
2	(52 U.S.C. 30104(b)) is amended—
3	(A) by striking "and" at the end of para-
4	graph (7);
5	(B) by striking the period at the end of
6	paragraph (8) and inserting "; and; and
7	(C) by adding at the end the following new
8	paragraph:
9	"(9) for any reportable foreign contact (as de-
10	fined in subsection (i)(3))—
11	"(A) the date, time, and location of the
12	contact;
13	"(B) the date and time of when a des-
14	ignated official of the committee was notified of
15	the contact;
16	"(C) the identity of individuals involved;
17	and
18	"(D) a description of the contact, including
19	the nature of any contribution, donation, ex-
20	penditure, disbursement, or solicitation involved
21	and the nature of any activity described in sub-
22	section (i)(3)(A)(ii)(II) involved.".
23	(2) Effective date.—The amendments made
24	by paragraph (1) shall apply with respect to reports
25	filed on or after the expiration of the 60-day period

1	which begins on the date of the enactment of this
2	Act.
3	SEC. 1102. FEDERAL CAMPAIGN FOREIGN CONTACT RE-
4	PORTING COMPLIANCE SYSTEM.
5	(a) In General.—Section 302 of the Federal Elec-
6	tion Campaign Act of 1971 (52 U.S.C. 30102) is amended
7	by adding at the end the following new subsection:
8	"(j) Reportable Foreign Contacts Compliance
9	Policy.—
10	"(1) Reporting.—Each political committee
11	shall establish a policy that requires all officials, em-
12	ployees, and agents of such committee to notify the
13	treasurer or other appropriate designated official of
14	the committee of any reportable foreign contact (as
15	defined in section 304(i)) not later than 3 days after
16	such contact was made.
17	"(2) Retention and preservation of
18	RECORDS.—Each political committee shall establish
19	a policy that provides for the retention and preserva-
20	tion of records and information related to reportable
21	foreign contacts (as so defined) for a period of not
22	less than 3 years.
23	"(3) Certification.—
24	"(A) IN GENERAL.—Upon filing its state-
25	ment of organization under section 303(a), and

1	with each report filed under section 304(a), the
2	treasurer of each political committee (other
3	than an authorized committee) shall certify
4	that—
5	"(i) the committee has in place poli-
6	cies that meet the requirements of para-
7	graphs (1) and (2) ;
8	"(ii) the committee has designated an
9	official to monitor compliance with such
10	policies; and
11	"(iii) not later than 1 week after the
12	beginning of any formal or informal affili-
13	ation with the committee, all officials, em-
14	ployees, and agents of such committee
15	will—
16	"(I) receive notice of such poli-
17	cies;
18	"(II) be informed of the prohibi-
19	tions under section 319; and
20	"(III) sign a certification affirm-
21	ing their understanding of such poli-
22	cies and prohibitions.
23	"(B) Authorized committees.—With
24	respect to an authorized committee, the can-

1	didate shall make the certification required
2	under subparagraph (A).".
3	(b) Effective Date.—
4	(1) In general.—The amendment made by
5	subsection (a) shall apply with respect to political
6	committees which file a statement of organization
7	under section 303(a) of the Federal Election Cam-
8	paign Act of 1971 (52 U.S.C. 30103(a)) on or after
9	the date of the enactment of this Act.
10	(2) Transition rule for existing commit-
11	TEES.—Not later than 30 days after the date of the
12	enactment of this Act, each political committee
13	under the Federal Election Campaign Act of 1971
14	shall file a certification with the Federal Election
15	Commission that the committee is in compliance
16	with the requirements of section 302(j) of such Act
17	(as added by subsection (a)).
18	SEC. 1103. CRIMINAL PENALTIES.
19	Section 309(d)(1) of the Federal Election Campaign
20	Act of 1971 (52 U.S.C. 30109(d)(1)) is amended by add-
21	ing at the end the following new subparagraphs:
22	"(E) Any person who knowingly and will-
23	fully commits a violation of subsection (i) or
24	(b)(9) of section 304 or section 302(j) shall be

1	fined not more than \$500,000, imprisoned not
2	more than 5 years, or both.
3	"(F) Any person who knowingly and will-
4	fully conceals or destroys any materials relating
5	to a reportable foreign contact (as defined in
6	section 304(i)) shall be fined not more than
7	\$1,000,000, imprisoned not more than 5 years,
8	or both.".
9	SEC. 1104. REPORT TO CONGRESSIONAL INTELLIGENCE
10	COMMITTEES.
11	(a) In General.—Not later than 1 year after the
12	date of enactment of this Act, and annually thereafter,
13	the Director of the Federal Bureau of Investigation shall
14	submit to the congressional intelligence committees a re-
15	port relating to notifications received by the Federal Bu-
16	reau of Investigation under section 304(i)(1) of the Fed-
17	eral Election Campaign Act of 1971 (as added by section
18	1101(a) of this Act).
19	(b) Elements.—Each report under subsection (a)
20	shall include, at a minimum, the following with respect
21	to notifications described in subsection (a):
22	(1) The number of such notifications received
23	from political committees during the year covered by
24	the report.

1	(2) A description of protocols and procedures
2	developed by the Federal Bureau of Investigation re-
3	lating to receipt and maintenance of records relating
4	to such notifications.
5	(3) With respect to such notifications received
6	during the year covered by the report, a description
7	of any subsequent actions taken by the Director re-
8	sulting from the receipt of such notifications.
9	(e) Congressional Intelligence Committees
10	DEFINED.—In this section, the term "congressional intel-
11	ligence committees" has the meaning given that term in
12	section 3 of the National Security Act of 1947 (50 U.S.C.
13	3003).
14	SEC. 1105. RULE OF CONSTRUCTION.
15	Nothing in this title or the amendments made by this
16	title shall be construed—
17	(1) to impede legitimate journalistic activities;
18	or
19	(2) to impose any additional limitation on the
20	right to express political views or to participate in
21	public discourse of any individual who—
22	(A) resides in the United States;
23	(B) is not a citizen of the United States or
24	a national of the United States, as defined in

1	section 101(a)(22) of the Immigration and Na-
2	tionality Act (8 U.S.C. 1101(a)(22)); and
3	(C) is not lawfully admitted for permanent
4	residence, as defined by section 101(a)(20) of
5	the Immigration and Nationality Act (8 U.S.C.
6	1101(a)(20)).
7	TITLE XII—ELIMINATING FOR-
8	EIGN INTERFERENCE IN
9	ELECTIONS
10	SEC. 1201. CLARIFICATION OF APPLICATION OF FOREIGN
11	MONEY BAN.
12	(a) Clarification of Treatment of Provision
13	OF CERTAIN INFORMATION AS CONTRIBUTION OR DONA-
14	TION OF A THING OF VALUE.—Section 319 of the Federal
15	Election Campaign Act of 1971 (52 U.S.C. 30121) is
16	amended by adding at the end the following new sub-
17	section:
18	"(c) Clarification of Treatment of Provision
19	OF CERTAIN INFORMATION AS CONTRIBUTION OR DONA-
20	TION OF A THING OF VALUE.—For purposes of this sec-
21	tion, a 'contribution or donation of money or other thing
22	of value' includes the provision of opposition research,
23	polling, or other non-public information relating to a can-
24	didate for election for a Federal, State, or local office for
25	the purpose of influencing the election, regardless of

1	whether such research, polling, or information has mone-
2	tary value, except that nothing in this subsection shall be
3	construed to treat the mere provision of an opinion about
4	a candidate as a thing of value for purposes of this sec-
5	tion.".
6	(b) Clarification of Application of Foreign
7	Money Ban to All Contributions and Donations
8	OF THINGS OF VALUE AND TO ALL SOLICITATIONS OF
9	CONTRIBUTIONS AND DONATIONS OF THINGS OF
10	Value.—Section 319(a) of such Act (52 U.S.C.
11	30121(a)) is amended—
12	(1) in paragraph (1)(A), by striking "promise
13	to make a contribution or donation" and inserting
14	"promise to make such a contribution or donation";
15	(2) in paragraph (1)(B), by striking "donation"
16	and inserting "donation of money or other thing of
17	value, or to make an express or implied promise to
18	make such a contribution or donation,"; and
19	(3) by amending paragraph (2) to read as fol-
20	lows:
21	"(2) a person to solicit, accept, or receive (di-
22	rectly or indirectly) a contribution or donation de-
23	scribed in subparagraph (A) or (B) of paragraph
24	(1), or to solicit, accept, or receive (directly or indi-
25	rectly) an express or implied promise to make such

1	a contribution or donation, from a foreign na-
2	tional.".
3	(e) Enhanced Penalty for Certain Viola-
4	TIONS.—
5	(1) In general.—Section 309(d)(1) of such
6	Act (52 U.S.C. 30109(d)(1)), as amended by section
7	1103, is further amended by adding at the end the
8	following new subparagraph:
9	"(G)(i) Any person who knowingly and
10	willfully commits a violation of section 319
11	which involves a foreign national which is a
12	government of a foreign country or a foreign
13	political party, or which involves a thing of
14	value consisting of the provision of opposition
15	research, polling, or other non-public informa-
16	tion relating to a candidate for election for a
17	Federal, State, or local office for the purpose of
18	influencing the election, shall be fined under
19	title 18, United States Code, or imprisoned for
20	not more than 5 years, or both.
21	"(ii) In clause (i), each of the terms 'gov-
22	ernment of a foreign country' and 'foreign polit-
23	ical party' has the meaning given such term in
24	section 1 of the Foreign Agents Registration
25	Act of 1938, as Amended (22 U.S.C. 611).".

1	(2) Effective date.—The amendment made
2	by paragraph (1) shall apply with respect to viola-
3	tions committed on or after the date of the enact-
4	ment of this Act.
5	SEC. 1202. REQUIRING ACKNOWLEDGMENT OF FOREIGN
6	MONEY BAN BY POLITICAL COMMITTEES.
7	(a) Provision of Information by Federal Elec-
8	TION COMMISSION.—Section 303 of the Federal Election
9	Campaign Act of 1971 (52 U.S.C. 30103) is amended by
10	adding at the end the following new subsection:
11	"(e) Acknowledgment of Foreign Money
12	Ban.—
13	"(1) Notification by commission.—Not later
14	than 30 days after a political committee files its
15	statement of organization under subsection (a), and
16	biennially thereafter until the committee terminates,
17	the Commission shall provide the committee with a
18	written explanation of section 319.
19	"(2) Acknowledgment by committee.—
20	"(A) IN GENERAL.—Not later than 30
21	days after receiving the written explanation of
22	section 319 under paragraph (1), the committee
23	shall transmit to the Commission a signed cer-
24	tification that the committee has received such
25	written explanation and has provided a copy of

1	the explanation to all members, employees, con-
2	tractors, and volunteers of the committee.
3	"(B) Person responsible for signa-
4	TURE.—The certification required under sub-
5	paragraph (A) shall be signed—
6	"(i) in the case of an authorized com-
7	mittee of a candidate, by the candidate; or
8	"(ii) in the case of any other political
9	committee, by the treasurer of the com-
10	mittee.".
11	(b) Effective Date; Transition for Existing
12	COMMITTEES.—
13	(1) IN GENERAL.—The amendment made by
14	subsection (a) shall apply with respect to political
15	committees which file statements of organization
16	under section 303 of the Federal Election Campaign
17	Act of 1971 (52 U.S.C. 30103) on or after the date
18	of the enactment of this Act.
19	(2) Transition for existing committees.—
20	(A) NOTIFICATION BY FEDERAL ELECTION
21	COMMISSION.—Not later than 90 days after the
22	date of the enactment of this Act, the Federal
23	Election Commission shall provide each political
24	committee under such Act with the written ex-
25	planation of section 319 of such Act, as re-

1	quired under section 303(e)(1) of such Act (as
2	added by subsection (a)).
3	(B) ACKNOWLEDGMENT BY COMMITTEE.—
4	Not later than 30 days after receiving the writ-
5	ten explanation under subparagraph (A), each
6	political committee under such Act shall trans-
7	mit to the Federal Election Commission the
8	signed certification, as required under section
9	303(e)(2) of such Act (as added by subsection
10	(a)).
11	SEC. 1203. PROHIBITION ON CONTRIBUTIONS AND DONA-
12	TIONS BY FOREIGN NATIONALS IN CONNEC-
13	TIONS WITH BALLOT INITIATIVES AND
14	REFERENDA.
15	(a) In General.—Section 319(a)(1)(A) of the Fed-
16	eral Election Campaign Act of 1971 (52 U.S.C.
17	30121(a)(1)(A)) is amended by striking "State, or local
18	election" and inserting the following: "State, or local elec-
19	tion, including a State or local ballot initiative or ref-
20	erendum".
21	(b) Effective Date.—The amendment made by
22	
22	this section shall apply with respect to elections held in

1 TITLE XIII—HONEST ADS

- 2 SEC. 1301. SHORT TITLE.
- This title may be cited as the "Honest Ads Act".
- 4 SEC. 1302. PURPOSE.
- 5 The purpose of this title is to enhance the integrity
- 6 of American democracy and national security by improving
- 7 disclosure requirements for online political advertisements
- 8 in order to uphold the Supreme Court's well-established
- 9 standard that the electorate bears the right to be fully in-
- 10 formed.

11 SEC. 1303. SENSE OF CONGRESS.

- 12 It is the sense of Congress that—
- 13 (1) the dramatic increase in digital political ad-
- vertisements, and the growing centrality of online
- platforms in the lives of Americans, requires the
- 16 Congress and the Federal Election Commission to
- take meaningful action to ensure that laws and reg-
- 18 ulations provide the accountability and transparency
- that is fundamental to our democracy;
- 20 (2) free and fair elections require both trans-
- 21 parency and accountability which give the public a
- right to know the true sources of funding for polit-
- ical advertisements, be they foreign or domestic, in
- order to make informed political choices and hold
- elected officials accountable; and

1	(3) transparency of funding for political adver-
2	tisements is essential to enforce other campaign fi-
3	nance laws, including the prohibition on campaign
4	spending by foreign nationals.
5	SEC. 1304. EXPANSION OF DEFINITION OF PUBLIC COMMU-
6	NICATION.
7	(a) In General.—Paragraph (22) of section 301 of
8	the Federal Election Campaign Act of 1971 (52 U.S.C.
9	30101(22)) is amended by striking "or satellite commu-
10	nication" and inserting "satellite, paid internet, or paid
11	digital communication".
12	(b) Treatment of Contributions and Expendi-
13	TURES.—Section 301 of such Act (52 U.S.C. 30101) is
14	amended—
15	(1) in paragraph $(8)(B)(v)$, by striking "on
16	broadcasting stations, or in newspapers, magazines,
17	or similar types of general public political adver-
18	tising" and inserting "in any public communica-
19	tion"; and
20	(2) in paragraph (9)(B)—
21	(A) by amending clause (i) to read as fol-
22	lows:
23	"(i) any news story, commentary, or
24	editorial distributed through the facilities
25	of any broadcasting station or any print,

1	online, or digital newspaper, magazine,
2	publication, periodical, blog, or platform,
3	unless such broadcasting, print, online, or
4	digital facilities are owned or controlled by
5	any political party, political committee, or
6	candidate;"; and
7	(B) in clause (iv), by striking "on broad-
8	casting stations, or in newspapers, magazines,
9	or similar types of general public political ad-
10	vertising" and inserting "in any public commu-
11	nication".
12	(c) Disclosure and Disclaimer Statements.—
13	Subsection (a) of section 318 of such Act (52 U.S.C.
14	30120) is amended—
15	(1) by striking "financing any communication
16	through any broadcasting station, newspaper, maga-
17	zine, outdoor advertising facility, mailing, or any
18	other type of general public political advertising"
19	and inserting "financing any public communication";
20	and
21	(2) by striking "solicits any contribution
22	through any broadcasting station, newspaper, maga-
23	zine, outdoor advertising facility, mailing, or any
24	other type of general public political advertising"

1	and inserting "solicits any contribution through any
2	public communication".
3	(d) Effective Date.—The amendments made by
4	this section shall take effect on the date of the enactment
5	of this Act and shall take effect without regard to whether
6	or not the Federal Election Commission has promulgated
7	the final regulations necessary to carry out this part and
8	the amendments made by this part by the deadline set
9	forth in subsection (e).
10	(e) REGULATION.—Not later than 1 year after the
11	date of the enactment of this Act, the Federal Election
12	Commission shall promulgate regulations on what con-
13	stitutes a paid internet or paid digital communication for
14	purposes of paragraph (22) of section 301 of the Federal
15	Election Campaign Act of 1971 (52 U.S.C. 30101(22)),
16	as amended by subsection (a), except that such regulation
17	shall not define a paid internet or paid digital communica-
18	tion to include communications for which the only pay-
19	ment consists of internal resources, such as employee com-
20	pensation, of the entity paying for the communication.
21	SEC. 1305. EXPANSION OF DEFINITION OF ELECTION-
22	EERING COMMUNICATION.
23	(a) Expansion to Online Communications.—
24	(1) Application to qualified internet and
25	DIGITAL COMMUNICATIONS.—

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1	(A) IN GENERAL.—Subparagraph (A) of
2	section 304(f)(3) of the Federal Election Cam-
3	paign Act of 1971 (52 U.S.C. $30104(f)(3)(A)$)
4	is amended by striking "or satellite communica-
5	tion" each place it appears in clauses (i) and
6	(ii) and inserting "satellite, or qualified internet
7	or digital communication".
8	(B) Qualified internet or digital
9	COMMUNICATION.—Paragraph (3) of section
10	304(f) of such Act (52 U.S.C. 30104(f)) is
11	amended by adding at the end the following
12	new subparagraph:
13	"(D) QUALIFIED INTERNET OR DIGITAL
14	COMMUNICATION.—The term 'qualified internet
15	or digital communication' means any commu-
16	nication which is placed or promoted for a fee
17	on an online platform (as defined in subsection
18	(j)(3)).".
19	(2) Nonapplication of relevant elec-
20	TORATE TO ONLINE COMMUNICATIONS.—Section
21	304(f)(3)(A)(i)(III) of such Act (52 U.S.C.
22	30104(f)(3)(A)(i)(III)) is amended by inserting "any
23	broadcast, cable, or satellite" before "communica-
24	tion''.

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1	(3) News Exemption.—Section
2	304(f)(3)(B)(i) of such Act (52 U.S.C.
3	30104(f)(3)(B)(i)) is amended to read as follows:
4	"(i) a communication appearing in a
5	news story, commentary, or editorial dis-
6	tributed through the facilities of any
7	broadcasting station or any online or dig-
8	ital newspaper, magazine, publication, peri-
9	odical, blog, or platform, unless such
10	broadcasting, online, or digital facilities are
11	owned or controlled by any political party,
12	political committee, or candidate;".
13	(b) Effective Date.—The amendments made by
14	this section shall apply with respect to communications
15	made on or after January 1, 2024, and shall take effect
16	without regard to whether or not the Federal Election
17	Commission has promulgated regulations to carry out
18	such amendments.
19	SEC. 1306. APPLICATION OF DISCLAIMER STATEMENTS TO
20	ONLINE COMMUNICATIONS.
21	(a) Clear and Conspicuous Manner Require-
22	MENT.—Subsection (a) of section 318 of the Federal Elec-
23	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is
24	amended—

1	(1) by striking "shall clearly state" each place
2	it appears in paragraphs (1), (2), and (3) and in-
3	serting "shall state in a clear and conspicuous man-
4	ner"; and
5	(2) by adding at the end the following flush
6	sentence: "For purposes of this section, a commu-
7	nication does not make a statement in a clear and
8	conspicuous manner if it is difficult to read or hear
9	or if the placement is easily overlooked.".
10	(b) Special Rules for Qualified Internet or
11	DIGITAL COMMUNICATIONS.—
12	(1) In general.—Section 318 of such Act (52
13	U.S.C. 30120) is amended by adding at the end the
14	following new subsection:
15	"(e) Special Rules for Qualified Internet or
16	DIGITAL COMMUNICATIONS.—
17	"(1) Special rules with respect to state-
18	MENTS.—In the case of any qualified internet or
19	digital communication (as defined in section
20	304(f)(3)(D)) which is disseminated through a me-
21	dium in which the provision of all of the information
22	specified in this section is not possible, the commu-
23	nication shall, in a clear and conspicuous manner—
24	"(A) state the name of the person who
25	paid for the communication; and

1	"(B) provide a means for the recipient of
2	the communication to obtain the remainder of
3	the information required under this section with
4	minimal effort and without receiving or viewing
5	any additional material other than such re-
6	quired information.
7	"(2) Safe harbor for determining clear
8	AND CONSPICUOUS MANNER.—A statement in quali-
9	fied internet or digital communication (as defined in
10	section $304(f)(3)(D)$) shall be considered to be made
11	in a clear and conspicuous manner as provided in
12	subsection (a) if the communication meets the fol-
13	lowing requirements:
14	"(A) TEXT OR GRAPHIC COMMUNICA-
15	TIONS.—In the case of a text or graphic com-
16	munication, the statement—
17	"(i) appears in letters at least as large
18	as the majority of the text in the commu-
19	nication; and
20	"(ii) meets the requirements of para-
21	graphs (2) and (3) of subsection (e).
22	"(B) Audio communications.—In the
23	case of an audio communication, the statement
24	is spoken in a clearly audible and intelligible

1	manner at the beginning or end of the commu-
2	nication and lasts at least 3 seconds.
3	"(C) VIDEO COMMUNICATIONS.—In the
4	case of a video communication which also in-
5	cludes audio, the statement—
6	"(i) is included at either the beginning
7	or the end of the communication; and
8	"(ii) is made both in—
9	"(I) a written format that meets
10	the requirements of subparagraph (A)
11	and appears for at least 4 seconds;
12	and
13	"(II) an audible format that
14	meets the requirements of subpara-
15	graph (B).
16	"(D) OTHER COMMUNICATIONS.—In the
17	case of any other type of communication, the
18	statement is at least as clear and conspicuous
19	as the statement specified in subparagraph (A),
20	(B), or (C).".
21	(2) Nonapplication of Certain excep-
22	TIONS.—The exceptions provided in section
23	110.11(f)(1)(i) and (ii) of title 11, Code of Federal
24	Regulations, or any successor to such rules, shall
25	have no application to qualified internet or digital

1	communications (as defined in section 304(f)(3)(D)
2	of the Federal Election Campaign Act of 1971).
3	(c) Modification of Additional Requirements
4	FOR CERTAIN COMMUNICATIONS.—Section 318(d) of such
5	Act (52 U.S.C. 30120(d)) is amended—
6	(1) in paragraph (1)(A)—
7	(A) by striking "which is transmitted
8	through radio" and inserting "which is in an
9	audio format''; and
10	(B) by striking "BY RADIO" in the heading
11	and inserting "AUDIO FORMAT";
12	(2) in paragraph (1)(B)—
13	(A) by striking "which is transmitted
14	through television" and inserting "which is in
15	video format"; and
16	(B) by striking "BY TELEVISION" in the
17	heading and inserting "VIDEO FORMAT"; and
18	(3) in paragraph (2)—
19	(A) by striking "transmitted through radio
20	or television" and inserting "made in audio or
21	video format"; and
22	(B) by striking "through television" in the
23	second sentence and inserting "in video for-
24	mat''.

1	(d) Effective Date.—The amendment made by
2	subsection (a) shall take effect on the date of the enact-
3	ment of this Act and shall take effect without regard to
4	whether or not the Federal Election Commission has pro-
5	mulgated regulations to carry out such amendments.
6	SEC. 1307. POLITICAL RECORD REQUIREMENTS FOR ON-
7	LINE PLATFORMS.
8	(a) In General.—Section 304 of the Federal Elec-
9	tion Campaign Act of 1971 (52 U.S.C. 30104), as amend-
10	ed by sections 309 and 1101, is amended by adding at
11	the end the following new subsection:
12	"(j) Disclosure of Certain Online Advertise-
13	MENTS.—
14	"(1) In general.—
15	"(A) REQUIREMENTS FOR ONLINE PLAT-
16	FORMS.—
17	"(i) In general.—An online plat-
18	form shall maintain, and make available
19	for online public inspection in machine
20	readable format, a complete record of any
21	qualified political advertisement which is
22	purchased by a person whose aggregate
23	purchases of qualified political advertise-
24	ments on such online platform during the
25	calendar year exceeds \$500.

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1	"(ii) Requirement relating to po-
2	LITICAL ADS SOLD BY THIRD PARTY AD-
3	VERTISING VENDORS.—An online platform
4	that displays a qualified political advertise-
5	ment sold by a third party advertising ven-
6	dor shall include on its own platform—
7	"(I) an easily accessible and
8	identifiable link to the records main-
9	tained by the third-party advertising
10	vendor under clause (i) regarding
11	such qualified political advertisement;
12	or
13	"(II) in any case in which the
14	third party advertising vendor does
15	not make such records available, a
16	statement that no records from the
17	third party advertising vendors
18	records are available.
19	"(B) Requirements for Adver-
20	TISERS.—Any person who purchases a qualified
21	political advertisement on an online platform
22	shall provide the online platform with such in-
23	formation as is necessary for the online plat-
24	form to comply with the requirements of sub-
25	paragraph (A).

1	"(2) Contents of Record.—A record main-
2	tained under paragraph (1)(A) shall contain—
3	"(A) a digital copy of the qualified political
4	advertisement;
5	"(B) a description of the audience that re-
6	ceived the advertisement, the number of views
7	generated from the advertisement, and the date
8	and time that the advertisement is first dis-
9	played and last displayed; and
10	"(C) information regarding—
11	"(i) the total cost of the advertise-
12	ment (which may be rounded to the near-
13	est \$100);
14	"(ii) the name of the candidate to
15	which the advertisement refers and the of-
16	fice to which the candidate is seeking elec-
17	tion, the election to which the advertise-
18	ment refers, or the national legislative
19	issue to which the advertisement refers (as
20	applicable);
21	"(iii) in the case of a request made
22	by, or on behalf of, a candidate, the name
23	of the candidate, the authorized committee
24	of the candidate, and the treasurer of such
25	committee; and

1	"(iv) in the case of any request not
2	described in clause (iii), the name of the
3	person purchasing the advertisement, the
4	name and address of a contact person for
5	such person, and a list of the chief execu-
6	tive officers or members of the executive
7	committee or of the board of directors of
8	such person.
9	"(3) Online platform.—
10	"(A) In general.—For purposes of this
11	subsection, subject to subparagraph (B), the
12	term 'online platform' means any public-facing
13	website, web application, or digital application
14	(including a social network, ad network, or
15	search engine) which—
16	"(i)(I) sells qualified political adver-
17	tisements; and
18	"(II) has 50,000,000 or more unique
19	monthly United States visitors or users for
20	a majority of months during the preceding
21	12 months; or
22	"(ii) is a third-party advertising ven-
23	dor that has 50,000,000 or more unique
24	monthly United States visitors in the ag-
25	gregate on any advertisement space that it

1	has sold or bought for a majority of
2	months during the preceding 12 months,
3	as measured by an independent digital rat-
4	ings service accredited by the Media Rat-
5	ings Council (or its successor).
6	"(B) Exemption.—Such term shall not
7	include any online platform that is a distribu-
8	tion facility of any broadcasting station or
9	newspaper, magazine, blog, publication, or peri-
10	odical.
11	"(C) Third-party advertising vendor
12	DEFINED.—For purposes of this subsection, the
13	term 'third-party advertising vendor' includes
14	any third-party advertising vendor network, ad-
15	vertising agency, advertiser, or third-party ad-
16	vertisement serving company that buys and
17	sells advertisement space on behalf of unaffili-
18	ated third-party websites, search engines, dig-
19	ital applications, or social media sites.
20	"(4) Qualified political advertisement.—
21	For purposes of this subsection, the term 'qualified
22	political advertisement' means any advertisement
23	(including search engine marketing, display adver-
24	tisements, video advertisements, native advertise-
25	ments, and sponsorships) that—

1	"(A) is made by or on behalf of a can-
2	didate; or
3	"(B) communicates a message relating to
4	any political matter of national importance, in-
5	cluding—
6	"(i) a candidate;
7	"(ii) any election to Federal office; or
8	"(iii) a national legislative issue of
9	public importance.
10	"(5) Time to maintain file.—The informa-
11	tion required under this subsection shall be made
12	available as soon as possible and shall be retained by
13	the online platform for a period of not less than 4
14	years.
15	"(6) Special rule.—For purposes of this sub-
16	section, multiple versions of an advertisement that
17	contain no material differences (such as versions
18	that differ only because they contain a recipient's
19	name, or differ only in size, color, font, or layout)
20	may be treated as a single qualified political adver-
21	tisement.
22	"(7) Penalties.—For penalties for failure by
23	online platforms, and persons requesting to purchase
24	a qualified political advertisement on online plat-

1	forms, to comply with the requirements of this sub-
2	section, see section 309.".
3	(b) Effective Date.—The amendments made by
4	this section shall take effect on the date of the enactment
5	of this Act and shall take effect without regard to whether
6	or not the Federal Election Commission has promulgated
7	the final regulations necessary to carry out this part and
8	the amendments made by this part by the deadline set
9	forth in subsection (c).
10	(c) Rulemaking.—Not later than 120 days after the
11	date of the enactment of this Act, the Federal Election
12	Commission shall establish rules—
13	(1) for determining whether an advertisement
14	communicates a national legislative issue for pur-
15	poses of section 304(j) of the Federal Election Cam-
16	paign Act of 1971 (as added by subsection (a));
17	(2) requiring common data formats for the
18	record required to be maintained under such section
19	304(j) so that all online platforms submit and main-
20	tain data online in a common, machine-readable and
21	publicly accessible format; and
22	(3) establishing search interface requirements
23	relating to such record, including searches by can-
24	didate name, issue, purchaser, and date.

1	(d) Reporting.—Not later than 2 years after the
2	date of the enactment of this Act, and biannually there-
3	after, the Chairman of the Federal Election Commission
4	shall submit a report to Congress on—
5	(1) matters relating to compliance with and the
6	enforcement of the requirements of section 304(j) of
7	the Federal Election Campaign Act of 1971, as
8	added by subsection (a);
9	(2) recommendations for any modifications to
10	such section to assist in carrying out its purposes;
11	and
12	(3) identifying ways to bring transparency and
13	accountability to political advertisements distributed
14	online for free.
15	SEC. 1308. PREVENTING CONTRIBUTIONS, EXPENDITURES,
16	INDEPENDENT EXPENDITURES, AND DIS-
17	BURSEMENTS FOR ELECTIONEERING COM-
18	MUNICATIONS BY FOREIGN NATIONALS IN
19	THE FORM OF ONLINE ADVERTISING.
20	Section 319 of the Federal Election Campaign Act
21	of 1971 (52 U.S.C. 30121), as amended by section 1201,
22	is amended by redesignating subsections (b) and (c) as
23	subsections (c) and (d), respectively, and by inserting after
24	subsection (a) the following new subsection:

1	"(b) Responsibilities of Broadcast Stations,
2	PROVIDERS OF CABLE AND SATELLITE TELEVISION, AND
3	Online Platforms.—
4	"(1) In general.—Each television or radio
5	broadcast station, provider of cable or satellite tele-
6	vision, or online platform (as defined in section
7	304(j)(3)) shall make reasonable efforts to ensure
8	that communications described in section 318(a) and
9	made available by such station, provider, or platform
10	are not purchased by a foreign national, directly or
11	indirectly.
12	"(2) Regulations.—Not later than 1 year
13	after the date of the enactment of this subsection,
14	the Commission shall promulgate regulations on
15	what constitutes reasonable efforts under paragraph
16	(1).".
17	SEC. 1309. REQUIRING ONLINE PLATFORMS TO DISPLAY
18	NOTICES IDENTIFYING SPONSORS OF POLIT-
19	ICAL ADVERTISEMENTS AND TO ENSURE NO-
20	TICES CONTINUE TO BE PRESENT WHEN AD-
21	VERTISEMENTS ARE SHARED.
22	(a) In General.—Section 304 of the Federal Elec-
23	tion Campaign Act of 1971 (52 U.S.C. 30104), as amend-
24	ed by sections 309, 1101, and 1307(a), is amended by
25	adding at the end the following new subsection:

1	"(k) Ensuring Display and Sharing of Sponsor
2	IDENTIFICATION IN ONLINE POLITICAL ADVERTISE-
3	MENTS.—
4	"(1) Requirement.—Any online platform that
5	displays a qualified political advertisement (regard-
6	less of whether such qualified political advertisement
7	was purchased directly from the online platform)
8	shall—
9	"(A) display with the advertisement a visi-
10	ble notice identifying the sponsor of the adver-
11	tisement (or, if it is not practical for the plat-
12	form to display such a notice, a notice that the
13	advertisement is sponsored by a person other
14	than the platform); and
15	"(B) ensure that the notice will continue to
16	be displayed if a viewer of the advertisement
17	shares the advertisement with others on that
18	platform.
19	"(2) Safe Harbor.—An online platform shall
20	not be treated as having failed to comply with the
21	requirements of paragraph $(1)(A)$ for the
22	misidentification of a person as the sponsor of the
23	advertisement if—

1	"(A) the person placing the online adver-
2	tisement designated the person displayed in the
3	advertisement as the sponsor; and
4	"(B) the online platform relied on such
5	designation in good faith.
6	"(3) Definitions.—In this subsection—
7	"(A) the term 'online platform' has the
8	meaning given such term in subsection (j)(3);
9	"(B) the term "qualified political adver-
10	tisement' has the meaning given such term in
11	subsection $(j)(4)$; and
12	"(C) the term 'sponsor' means the person
13	purchasing the advertisement.".
14	(b) Effective Date.—The amendment made by
15	subsection (a) shall apply with respect to advertisements
16	displayed on or after the 120-day period which begins on
17	the date of the enactment of this Act and shall take effect
18	without regard to whether or not the Federal Election
19	Commission has promulgated regulations to carry out
20	such amendments.
21	TITLE XIV—PREVENTING A
22	PATRONAGE SYSTEM
23	SEC. 1401. SHORT TITLE.
24	This title may be cited as the "Saving the Civil Serv-
25	ice Act".

1	SEC. 1402. LIMITATIONS ON EXCEPTING POSITIONS FROM
2	COMPETITIVE SERVICE AND TRANSFERRING
3	POSITIONS.
4	(a) In General.—A position in the competitive serv-
5	ice may not be excepted from the competitive service un-
6	less such position is placed—
7	(1) in any of the schedules A through E as de-
8	scribed in section 6.2 of title 5, Code of Federal
9	Regulations, as in effect on September 30, 2020;
10	and
11	(2) under the terms and conditions under part
12	6 of such title as in effect on such date.
13	(b) Transfers.—
14	(1) WITHIN EXCEPTED SERVICE.—A position in
15	the excepted service may not be transferred to any
16	schedule other than a schedule described in sub-
17	section $(a)(1)$.
18	(2) OPM CONSENT REQUIRED.—An agency
19	may not transfer any occupied position from the
20	competitive service or excepted service into schedule
21	C of subpart C of part 213 of title 5, Code of Fed-
22	eral Regulations, without the prior consent of the
23	Director.
24	(3) Limit during presidential term.—Dur-
25	ing any 4-year presidential term, an agency may not
26	transfer from the competitive service into the ex-

1	cepted service a total number of employees that is
2	more than 1 percent of the total number of employ-
3	ees at such agency as of the first day of such term,
4	or 5 employees, whichever is greater.
5	(4) Employee consent required.—Notwith-
6	standing any other provision of this section—
7	(A) an employee who occupies a position in
8	the excepted service may not be transferred to
9	an excepted service schedule other than the
10	schedule in which such position is located with-
11	out the prior written consent of the employee;
12	and
13	(B) an employee who occupies a position in
14	the competitive service may not be transferred
15	to the excepted service without the employee's
16	prior written consent.
17	(c) Other Matters.—
18	(1) Application.—Notwithstanding section
19	7425(b) of title 38, United States Code, this section
20	shall apply to positions under chapters 73 and 74 of
21	such title.
22	(2) Regulations.—The Director shall issue
23	regulations to implement this section.
24	(d) Definitions.—In this section—

1	(1) the term "agency" means any department,
2	agency, or instrumentality of the Federal Govern-
3	ment;
4	(2) the term "competitive service" has the
5	meaning given that term in section 2102 of title 5,
6	United States Code;
7	(3) the term "Director" means the Director of
8	the Office of Personnel Management; and
9	(4) the term "excepted service" has the mean-
10	ing given that term in section 2103 of title 5, United
11	States Code.
12	TITLE XV—USE OF FEDERAL
13	PROPERTY; VISITOR RECORDS
14	SEC. 1501. PROHIBITION ON USE OF FEDERAL PROPERTY
15	FOR POLITICAL CONVENTIONS.
16	(a) In General.—Chapter 29 of title 18, United
17	States Code, is amended by inserting after section 611 the
18	following:
19	"§ 612. Prohibition on use of federal property for cer-
20	
	tain political activities
21	tain political activities "(a) A convention of a national political party held
2122	
	"(a) A convention of a national political party held
22	"(a) A convention of a national political party held to nominate a candidate for the office of President or Vice

1	of 1971 which was responsible for a convention in violation
2	of subsection (a) shall be subject to an assessment of a
3	civil penalty equal to the fair market value of the cost of
4	the convention or \$50,000, whichever is greater, or impris-
5	oned not more than five years, or both.
6	"(c) In this section, the term 'Federal property'
7	means any building, land, or other real property owned,
8	leased, or occupied by any department, agency, or instru-
9	mentality of the United States, including the White House
10	grounds and the White House (including the Old Execu-
11	tive Office Building, the West Wing, the East Wing, the
12	Rose Garden, and the Executive Residence, but not includ-
13	ing the second floor of the Executive Residence).".
14	(b) CLERICAL AMENDMENT.—The table of sections
15	for such chapter is amended by inserting after the item
16	relating to section 611 the following:
	"612. Prohibition on use of Federal property for certain political activities.".
17	(e) Application.—
18	(1) IN GENERAL.—This Act and the amend-
19	ments made by this Act shall apply to any conven-
20	tion described in section 612(a) of title 18, United
21	States Code, as added by subsection (a), occurring
22	on or after the date of enactment of this Act.
23	(2) Travel.—Nothing in this Act or the
24	amendments made by this Act shall be construed to
25	limit or otherwise prevent the President or Vice

1	President from using vehicles (including aircraft)
2	owned or leased by the Government for travel to or
3	from any such convention.
4	SEC. 1502. IMPROVING ACCESS TO INFLUENTIAL VISITOR
5	ACCESS RECORDS.
6	(a) DEFINITIONS.—In this section:
7	(1) COVERED LOCATION.—The term "covered
8	location" means—
9	(A) the White House;
10	(B) the residence of the Vice President;
11	and
12	(C) any other location at which the Presi-
13	dent or the Vice President regularly conducts
14	official business.
15	(2) COVERED RECORDS.—The term "covered
16	records" means information relating to a visit at a
17	covered location, which shall include—
18	(A) the name of each visitor at the covered
19	location;
20	(B) the name of each individual with whom
21	each visitor described in subparagraph (A) met
22	at the covered location; and
23	(C) the purpose of the visit.
24	(b) Requirement.—Except as provided in sub-
25	section (c), not later than 90 days after the date of enact-

1	ment of this Act, the President shall establish and update,
2	every 90 days thereafter, a publicly available database that
3	contains covered records for the preceding 90-day period,
4	on a publicly available website in an easily searchable and
5	downloadable format.
6	(c) Exceptions.—
7	(1) In general.—The President shall not in-
8	clude in the database established under subsection
9	(b) any covered record—
10	(A) the posting of which would implicate
11	personal privacy or law enforcement concerns or
12	threaten national security;
13	(B) relating to a purely personal guest at
14	a covered location; or
15	(C) that reveals the social security number,
16	taxpayer identification number, birth date,
17	home address, or personal phone number of an
18	individual, the name of an individual who is less
19	than 18 years old, or a financial account num-
20	ber.
21	(2) Sensitive meetings.—With respect to a
22	particularly sensitive meeting at a covered location,
23	the President shall—

1	(A) include the number of visitors at the
2	covered location in the database established
3	under subsection (b);
4	(B) post the applicable covered records in
5	the database established under subsection (b)
6	when the President determines that release of
7	the covered records is no longer sensitive; and
8	(C) post any reasonably segregable portion
9	that is not covered by an exception described in
10	subsection (c) of any such excepted record on
11	the website described under subsection (b).
12	DIVISION D—SEVERABILITY
13	TITLE XVI—SEVERABILITY
14	SEC. 1601. SEVERABILITY.
15	If any provision of this Act or any amendment made
16	by this Act, or the application of a provision of this Act
17	or an amendment made by this Act to any person or cir-
18	cumstance, is held to be unconstitutional, the remainder
19	of this Act, and the application of the provisions to any
20	person or circumstance, shall not be affected by the hold-
21	ing.